

<h1>Regulatory Analysis Form</h1> <p>(Completed by Promulgating Agency)</p> <p>(All Comments submitted on this regulation will appear on IRRC's website)</p>		<p>INDEPENDENT REGULATORY REVIEW COMMISSION</p> <p>RECEIVED</p> <p>Independent Regulatory Review Commission November 24, 2025</p>	
<p>(1) Agency Department of State, Bureau of Professional and Occupational Affairs, State Board of Chiropractic</p>		<p>IRRC Number: 3469</p>	
<p>(2) Agency Number: 16A Identification Number: 4334</p>			
<p>(3) PA Code Cite: 49 Pa. Code §§ 5.1, 5.6, 5.11a, 5.13a, 5.13b, 5.18 and 5.19</p>			
<p>(4) Short Title: Licensure by Endorsement</p>			
<p>(5) Agency Contacts (List Telephone Number and Email Address): Primary Contact: Thomas M. Davis, Regulatory Counsel, Department of State, P.O. Box 69523, Harrisburg, PA 17106-9523; phone 717-783-7200; fax (717) 787-0251; tmdavis@pa.gov Secondary Contact: Shawn J. Jayman, Assistant Counsel, State Board of Chiropractic, Department of State, P.O. Box 69523, Harrisburg, PA 17106-9523; phone (717) 783-7200; fax (717) 787-0251; shjayman@pa.gov</p>			
<p>6) Type of Rulemaking (check applicable box):</p> <p><input checked="" type="checkbox"/> Proposed Regulation <input type="checkbox"/> Final Regulation <input type="checkbox"/> Final Omitted Regulation</p>		<p><input type="checkbox"/> Emergency Certification Regulation; <input type="checkbox"/> Certification by the Governor <input type="checkbox"/> Certification by the Attorney General</p>	
<p>(7) Briefly explain the regulation in clear and nontechnical language. (100 words or less)</p> <p>This proposed rulemaking effectuates 63 Pa.C.S. § 3111 (relating to licensure by endorsement) for applicants licensed in other jurisdictions where the licensure requirements are substantially equivalent to or exceed those established by the Board. The Board is required to determine methods of demonstrating competency, including completion of continuing education or experience in the profession or occupation for at least 2 of the preceding 5 years, and must establish, by regulation, the expiration of provisional endorsement licenses. This proposed rulemaking sets forth eligibility criteria for licensure by endorsement, the specific methods required to demonstrate competency, and requirements for provisional endorsement licenses.</p>			

(8) State the statutory authority for the regulation. Include specific statutory citation.

63 Pa.C.S. § 3111(a) requires licensing boards and commissions to issue a license, certificate, registration or permit to an applicant provided the applicant meets certain criteria for eligibility. The Board is proposing regulations to implement § 3111 (a)(1)–(5), relating to information required to determine: whether another jurisdiction is substantially equivalent; the methods of competency; whether an applicant has committed an act that would be grounds for refusal, suspension or revocation of a license, certificate, registration or permit to practice in the profession or occupation in this Commonwealth, and whether such acts should be an impediment to licensure; whether an applicant has had disciplinary actions taken in another jurisdiction and whether such discipline should be an impediment to licensure; and the fee as established by the Board by regulation. 63 Pa.C.S. § 3111(b) also requires boards and commissions that issue provisional licenses, certificates, registration or permits to set the expiration of the provisional endorsement license by regulation.

The act of July 1, 2020, (P.L. 575, No. 53) added 63 Pa.C.S. § 3111 as part of the consolidation of the act of July 2, 1993 (P.L. 345, No. 48) (Act 48)(now repealed) into Title 63, Chapter 31 of the Pennsylvania Consolidated Statutes. The text of 63 Pa.C.S. § 3111 was originally added to Act 48 by the act of July 1, 2019 (P.L. 292, No. 41) (Act 41). This rulemaking effectuates Act 41.

Section 302 of the Chiropractic Practice Act (act) (63 P.S. §625.302) provides that the Board shall decide, among other things, “matters relating to the issuance, renewal, suspension, and revocation of licenses” and may adopt rules and regulations necessary to carry out that function and the act generally.

Section 506 of the Admin. Code (71 P.S. §186) empowers the heads of all administrative departments, the several independent administrative boards and commissions, the several departmental administrative boards and commissions to prescribe rules and regulations not inconsistent with law, for the government of their respective departments, boards, or commissions.

(9) Is the regulation mandated by any federal or state law or court order, or federal regulation? Are there any relevant state or federal court decisions? If yes, cite the specific law, case or regulation as well as, any deadlines for action.

Section 3111(a)(5) of 63 Pa.C.S. requires the Board to set the fee to be charged by regulation and subsection (b)(2) requires the Board to set an expiration of the provisional endorsement license. Section 2 of Act 41 directed that each licensing board and commission promulgate final regulations implementing Act 41. Otherwise, this rulemaking is not mandated by any Federal or state law or court order, or Federal regulation.

(10) State why the regulation is needed. Explain the compelling public interest that justifies the regulation. Describe who will benefit from the regulation. Quantify the benefits as completely as possible and approximate the number of people who will benefit.

The regulation is needed to implement 63 Pa.C.S. § 3111 to provide for licensure by endorsement to applicants from other states, territories and countries. Act 41 was enacted due to a recognition that licensed professionals from other jurisdictions have difficulty obtaining a license to practice in this Commonwealth. Licensure by endorsement under 63 Pa.C.S. § 3111 helps eliminate unnecessary barriers to licensure for citizens from other jurisdictions and for military personnel and their spouses while maintaining sufficient safeguards to ensure public protection. 63 Pa.C.S. § 3111 enables boards and commissions under the Bureau of Professional and Occupational Affairs (Bureau) to issue a license by

endorsement, and further provides for a provisional endorsement license to quickly move these professionals into the workforce without unnecessary delays, which reduces the barriers to employment.

Since the effective date of Act 41 (August 30, 2019), the Board has not received or considered any applications, and has not issued any licenses, certificates, registrations or permits under 63 Pa.C.S. § 3111. Applicants have qualified for licensure based on the Board's existing licensure by reciprocity pathway. Based upon the number of applications received, the Board estimates receiving approximately 0-5 applications for licensure by endorsement under 63 Pa.C.S. § 3111 on an annual basis.

(11) Are there any provisions that are more stringent than federal standards? If yes, identify the specific provisions and the compelling Pennsylvania interest that demands stronger regulations.

There are no federal standards applicable to the subject matter of the regulation.

(12) How does this regulation compare with those of the other states? How will this affect Pennsylvania's ability to compete with other states?

This regulation will not adversely affect Pennsylvania's ability to compete with other states. The purpose of 63 Pa.C.S. § 3111 is to make it easier for out-of-state applicants, including military spouses, who have an out-of-state professional or occupational license to work in Pennsylvania. The purpose of 63 Pa.C.S. § 3111 is to reduce barriers to employment, which will make Pennsylvania more competitive. 63 Pa.C.S. § 3111 and the Board's proposed regulations will encourage skilled workers and their families to move to Pennsylvania, which will enhance the workforce, provide more talent for businesses, and help grow Pennsylvania's economy. Surrounding states also have similar laws and regulations for licensure by endorsement in the chiropractic field.

In comparing the proposed regulation to other states, the Board researched chiropractic state boards in the six contiguous states.

New Jersey

The Board identified one other state (New Jersey) that has a comprehensive license by endorsement law that is applicable to the various professional licensing boards in New Jersey. Similar to 63 Pa.C.S. § 3111, New Jersey requires its professional licensing boards to issue a license to any person who holds a current professional or occupational license in good standing whose licensure standards are substantially equivalent to the current standards of New Jersey. New Jersey requires applicants to demonstrate competency through experience in the practice of the profession within 5 years prior to the date of the application. Thus, Pennsylvania's competency requirements are similar to New Jersey and even provide for more ways to demonstrate competency. Additionally, unlike the Board's proposed regulations, New Jersey does not provide discretion to issue a discretionary provisional license.

The Board also researched whether other chiropractic state boards in the other five contiguous states have similar licensure by endorsement laws and regulations applicable to the chiropractic profession. For those states that have similar licensure by endorsement laws and regulations applicable to the chiropractic profession, the Board compared the other states' standards in areas where the Board is using its discretion in proposing regulations for eligibility requirements (substantial equivalence or other), competency methods and provisional licenses, if any, including expiration of the provisional license.

Of the other five contiguous states, including, Delaware, Maryland, New York, Ohio, and West Virginia, three states require some form of substantial equivalency of the licensing jurisdiction for licensure by endorsement or reciprocity. All five allow for licensure involving proof of examination (National Board of Chiropractic Examiners (NBCE) Part I, II, III, IV, NBCE Special Purposes Examination in Chiropractic (SPEC), or other state examination). Four states require some form of verification of competency by experience (2 or 5 years). Only two states appear to allow for licensure by endorsement or reciprocity where licensing jurisdictions are substantial equivalent without proof of examination or experience. A jurisprudence examination is also required by many of the states for licensure.

Delaware

Delaware law allows that if no examinations were available at the time of graduation from chiropractic college, applicants may arrange for the Board officer to receive a Verification of Chiropractic Practice form(s) verifying that the licensee has actively practiced in another jurisdiction for the 5 years before filing an application with the Delaware Board. A licensed chiropractor or other professional peer must complete the form, sign it in front of a notary and submit it directly to the board office. Applicants who are currently licensed in another state whose standards for licensure are not substantially similar to those of Delaware must provide proof the applicant graduated from an accredited or Board-approved school of chiropractic and successfully complete specified sections of the NBCE. Delaware does not provide discretion to issue a discretionary provisional license.

Maryland

Maryland does not have licensure by endorsement for chiropractors, however, they do have Licensure by Credential. An application for licensure by credential shall be based on a written SPEC examination administered by the NBCE, a jurisprudence examination administered by the Board, and the education and professional qualifications of the applicant. At the Board's discretion, an applicant for licensure by credential shall appear before the Board in person before the license is granted. Maryland does not provide discretion to issue a discretionary provisional license.

New York

New York law allows for licensure by endorsement of applicants licensed in other jurisdictions that have successfully completed Parts I and II of the NBCE with a state-administered clinical competency examination that tested hands-on demonstration of skills and knowledge in certain clinical areas as attested to by the licensing authority. Also, two licensed colleagues must attest to 2 years of experience during the past 5 years. With proof of successful completion of NBCE Parts III and IV, the applicant may be licensed "by examination," rather than "by endorsement," eliminating the need to submit 2 years of practice experience, after verification that licensure is in good standing in the other jurisdiction. Applicants who did not complete a clinical competency licensing examination for skills and knowledge, may meet the exam requirement by successfully completing the SPEC and submitting verification of 7 out of the immediate past 10 years of acceptable practice experience. New York does not provide discretion to issue a discretionary provisional license.

Ohio

Ohio requires each applicant for licensure by endorsement to submit proof of a valid unrestricted license in good standing as a chiropractic physician for 5 consecutive years immediately prior to the date of application, a detailed educational history of his or her chiropractic education to include locations, institutions and dates attended, and a minimum score of 75% on the jurisprudence examination. Each applicant who has taken any examinations offered by the NBCE shall be responsible for submission of a transcript. The board may waive all or part of the educational and testing requirements and issue a license to an applicant if the applicant presents satisfactory proof of being licensed to practice chiropractic in

another country where the requirements for receipt of the license, on the date the license was issued, are considered by the board to be substantially equivalent to those of this chapter. If the board does not waive all of the educational and testing requirements, the board may require that the applicant complete and receive a score specified by the board on one or more tests administered by the board or by the national board of chiropractic examiners or another testing entity. Ohio does not provide discretion to issue a discretionary provisional license.

West Virginia

West Virginia requires an applicant for licensure by endorsement to have: complied with all current chiropractic licensing requirements except for the oral examination; passed a chiropractic licensing examination given in English in another jurisdiction of the United States, that the board determines is equivalent to its own current examination requirements; have a valid current chiropractic license in another jurisdiction of the United States without any past or current disciplinary action taken upon that license; and successfully complete an oral examination administered by the board covering jurisprudence and clinical competency. West Virginia does not provide discretion to issue a discretionary provisional license.

Based on this information, the Board believes the amendments will not put Pennsylvania at a competitive disadvantage. To the contrary, by allowing applicants who can demonstrate competency by proof of examination or by experience for at least 2 of the 5 years immediately preceding the date of application to become licensed through endorsement, and by providing for discretionary provisional endorsement licenses which allow an applicant to commence practicing in this Commonwealth while the applicant is satisfying remaining requirements for licensure by endorsement, Pennsylvania will be at a competitive advantage over states that do not have licensure by endorsement by proof of examination and experience, and do not provide for the issuance of a discretionary provisional license. Of the states that do have licensure by endorsement with examination and experience provisions, the requirements for licensure by endorsement in those states are similar to those of 63 Pa.C.S. § 3111.

(13) Will the regulation affect any other regulations of the promulgating agency or other state agencies? If yes, explain and provide specific citations.

This rulemaking does not affect other regulations of the Board or other state agencies.

(14) Describe the communications with and solicitation of input from the public, any advisory council/group, small businesses and groups representing small businesses in the development and drafting of the regulation. List the specific persons and/or groups who were involved. ("Small business" is defined in Section 3 of the Regulatory Review Act, Act 76 of 2012.)

The Board discusses its regulatory proposals at regularly scheduled public meetings of the Board. Representatives of the professional associations representing the regulated community routinely attend those meetings. In drafting the proposal, in February of 2021, the Board sent an exposure draft to solicit comments from stakeholders and interested parties. No comments were received. At every scheduled public meeting, the Board regularly reviews regulations being promulgated, and both the Board and the public are allowed time to comment or ask questions. These meetings are regularly attended by representatives of the Pennsylvania Chiropractic Association and the Federation of Chiropractic Licensing Boards.

(15) Identify the types and number of persons, businesses, small businesses (as defined in Section 3 of the Regulatory Review Act, Act 76 of 2012) and organizations which will be affected by the regulation. How are they affected?

For purposes of this rulemaking, the Board estimates that approximately 0-5 individuals will apply for licensure by endorsement on an annual basis under 63 Pa C.S. § 3111.

According to the Small Business Administration (SBA), there are approximately 1,131,036 small businesses in Pennsylvania, which is 99.6% of all Pennsylvania businesses. Of the 1,131,036 small businesses, 228,272 are small employers (those with fewer than 500 employees) and the remaining 902,764 are non-employers. Thus, the vast majority of businesses in Pennsylvania are considered small businesses

According to the Pennsylvania Department of Labor and Industry (L&I) in 2020 (the most recent year for which data is available), chiropractors provide their services for a variety of private sector employers nationwide. These practitioners provide diagnostic and therapeutic treatment of neuromusculoskeletal and related disorders through the manipulation and adjustment of the spinal column and extremities; and operate private or group practices in their own offices (e.g., centers, clinics) or in the facilities of others, such as hospitals or HMO medical centers. The largest employers are offices of chiropractors with employment of chiropractors at 64%, as self-employed workers with employment at 30% and offices of physicians at 2%. Similar to employment nationwide, in Pennsylvania the largest employers of chiropractors according to a 2022 L&I report are offices of other health practitioners at 70.44%, as self-employed workers being their primary job at 27.28% and offices of physicians at 2.29%.

Small businesses are defined in Section 3 of the Regulatory Review Act (71 P.S. § 745.3) which states that a small business is defined by the SBA's Small Business Size Regulations under 13 CFR Ch. 1 Part 121. These size standards have been established for types of businesses under the North American Industry Classification System (NAICS). In applying the NAICS standards to the types of businesses that employ chiropractors, they are primarily engaged in independent practices. These types of chiropractic businesses (NAICS code 621310) that have \$9.0 million or less in average annual receipts are considered small businesses. Offices of physicians (except mental health specialists) (NAICS code 621111) that have \$16.0 million or less in average annual receipts are considered small businesses according to small business thresholds. Offices of all other miscellaneous health practitioners (NAICS code 621399) that have \$10.0 million or less in average annual receipts are considered small businesses. All other outpatient care centers (NAICS code 621498) that have \$25.5 million or less in average annual receipts are considered small businesses.

Based on this variety of employers, the Board believes that most chiropractors in Pennsylvania are employed in small businesses or self-employed. The Board does not collect data relating to business size generally, nor does it collect information on the size of the businesses where its licensees are employed specifically. The Board is not able to estimate how many healthcare offices are small businesses as the Board does not collect financial or employment information from healthcare offices. It is likely that some healthcare and outpatient offices in this Commonwealth would not qualify as small businesses. Nevertheless, in view of the small business thresholds set by NAICS for the businesses in which chiropractors work, the Board believes that many chiropractors in this Commonwealth work in "small businesses" as that term is defined by the SBA and the Regulatory Review Act. Moreover, for purposes of determining the economic impact on small businesses, the Board must assume that a large number of its licensees either are, or work for, small businesses.

This rulemaking only affects individuals who apply for licensure by endorsement. These individuals would be impacted by the current \$150 fee (\$164 after July 1, 2026 and \$180 after July 1, 2028) to apply for licensure pursuant to the existing fee schedule for licensure by reciprocity, § 5.6 (relating to fees).

Whether small businesses will be impacted by the regulations depends on whether the businesses would pay the application fee for licensure by endorsement and whether employers voluntarily pay the costs of completing competency requirements, which may include completion of examinations if not completed within the last 5 years. Because the application fees and other costs are incurred by individuals applying for initial licensure by endorsement, any business (small or otherwise) could avoid these costs by requiring employees to pay their own licensure costs.

The Board believes that the proposed rulemaking will have a positive impact in that it is implementing 63 Pa.C.S. § 3111, which provides an additional pathway to licensure that previously did not exist.

(16) List the persons, groups or entities, including small businesses, that will be required to comply with the regulation. Approximate the number that will be required to comply.

Applicants for licensure by endorsement for chiropractor will be required to comply with the rulemaking. The Board estimates an average of 0-5 licensure by endorsement application a year. Small businesses will only be impacted to the extent they voluntarily pay licensure fees and other costs for applicants.

(17) Identify the financial, economic and social impact of the regulation on individuals, small businesses, businesses and labor communities and other public and private organizations. Evaluate the benefits expected as a result of the regulation.

This Commonwealth will benefit from licensure by endorsement under 63 Pa.C.S. § 3111. The purpose of 63 Pa.C.S. § 3111 is to make it easier for out-of-state applicants, including military spouses, who have an out-of-state professional or occupational license to work in Pennsylvania. Also, 63 Pa.C.S. § 3111 reduces barriers to employment which will make Pennsylvania more competitive. 63 Pa.C.S. § 3111 and the Board's regulations will encourage skilled workers and their families to move to Pennsylvania which will enhance the workforce, provide more talent for businesses, and help grow Pennsylvania's economy.

The citizens of this Commonwealth will also benefit from the enhanced workforce and growth in economy while still having assurance of a level of competence similar to existing licensees in this Commonwealth. The Board has selected methods of competence, including experience and achievement of a passing score on a Board-approved examination within 5 years prior to filing an application. These methods assure competency because they show that the applicant has remained current with technological advancements and other updates within the profession and has the requisite knowledge and skills to practice chiropractic. The provisional endorsement license provision also allows applicants who need to satisfy outstanding requirements, such as years of experience to demonstrate competency, to practice under a provisional license while the applicant satisfies the remaining requirements for licensure by endorsement.

The financial impact of the regulation falls primarily on the applicants and the Board. Individuals seeking licensure by endorsement will incur costs associated with qualifying for and obtaining a license. As noted above, an applicant applying for licensure by endorsement under 63 Pa.C.S. § 3111 would be required to pay the \$150 (\$164 after July 1, 2026, and \$180 after July 1, 2028) application fee which covers the costs of processing the application. This application fee is the same for other applicants applying for initial licensure by reciprocity, as authorized by § 5.13 (relating to licensure by reciprocity). There may be additional costs associated with demonstrating competency by examination where applicants do not have proof of successful completion within the last 5 years, as there would be the cost for taking these examinations. For applicants from other countries and territories, if the other law, regulation or other rule

is in a language other than English, proposed § 5.13a(a)(1)(ii) would require the applicant to have it professionally translated at the applicant's expense. To date, the Board has not received any licensure by endorsement applications, thus the Board has not received any licensure by endorsement applications from applicants from other countries and territories. State chiropractic boards typically require applicants to obtain a Doctor of Chiropractic degree from an institution accredited by the Council on Chiropractic Education and pass the NBCE exams. Applicants licensed by the Board generally meet these requirements, and by default have been licensed by means of licensure by examination.

The positive impact for the applicants is that 63 Pa.C.S. § 3111 and the proposed regulation provide a new pathway to licensure that did not previously exist.

(18) Explain how the benefits of the regulation outweigh any cost and adverse effects.

As previously discussed, 63 Pa. C.S. § 3111 benefits this Commonwealth and its citizens and individual applicants wishing to obtain licensure. The costs associated with obtaining licensure are outweighed by the need of the Board to set fees to cover its costs for processing applications to maintain the fiscal integrity of the Board, and by the equity of assessing the costs of processing applications to the applicants themselves, as opposed to the existing licensee population bearing these costs through increased biennial renewal fees. The General Assembly contemplated and weighed the impact of imposing fees on applicants in 63 Pa.C.S. § 3111(a)(5) against the benefits of providing an additional pathway to licensure to individuals from other jurisdictions. While avoiding economic impact to applicants is always preferable, the General Assembly recognized the Board's fees are necessary in order to pay for the costs associated with the filing of applications. Additionally, whether an applicant obtains licensure by reciprocity or by endorsement, applicants pay the same application fees (i.e. application fee, FBI Criminal History Record Information (FBI CHRI) fee) and have the same costs associated with professional liability requirements; therefore, for the most part, any additional cost to the licensure by endorsement applicant is minimal.

Regarding the cost of translating the law, regulation, or other rule to English, this is a necessary part of the application process. If the Board is unable to understand the other jurisdiction's requirements, it will not be able to determine whether those requirements are substantially equivalent. To date, the Board has not received any licensure by endorsement applications that required a translation of the law, regulation or other rule into English, nor does the Board anticipate that many, if any, applicants will incur this cost. Nevertheless, the Board anticipates that the cost of translation would be approximately \$25 per page with the length ranging between two and five pages. Applicants for licensure by endorsement would incur fees for a FBI CHRI; however, applicants incur this fee regardless of whether they apply by endorsement or by a more traditional pathway such as licensure by examination.

Regarding costs associated with demonstrating competency, the Board is authorized to select the appropriate method of competency under 63 Pa.C.S. § 3111(a)(2). Applicants who demonstrate competency through experience in the practice of their profession for at least 2 of the 5 years immediately preceding the date of application in the jurisdiction that issued the license will incur no costs to demonstrate competency. Additionally, applicants who demonstrate competency through Board-approved examination, where the successful completion of the examination is within the 5 years immediately preceding the date of application, will incur no costs to demonstrate competency. Otherwise, applicants who demonstrate competency through Board-approved examination may incur costs associated with examination fees. Regardless of which alternative the applicant chooses, the costs that may be incurred would be outweighed by the benefits of this proposed regulation. Moreover, demonstrating competency is a statutory requirement; it helps to ensure applicants are safe to practice the profession and will not present a danger to the public.

Lastly, completing the mandatory child abuse recognition and reporting training will not have a negative fiscal impact if the applicant chooses a free training course. Requiring licensees to take this training will have a positive impact on the profession and for Pennsylvania citizens because chiropractic professionals will be educated on recognizing child abuse and will also have specific training on how to report child abuse in this Commonwealth.

(19) Provide a specific estimate of the costs and/or savings to the **regulated community** associated with compliance, including any legal, accounting or consulting procedures which may be required. Explain how the dollar estimates were derived.

An individual applying for licensure by endorsement under 63 Pa.C.S. § 3111 will incur some costs, including paying the \$150 (\$164 after July 1, 2026 and \$180 after July 1, 2028) application fee, any costs that may be associated with demonstrating competency, any costs that may be associated with professional liability requirements, any costs associated with mandatory child abuse recognition and reporting training, and a FBI CHRI fee. These are fees/costs that all applicants for licensure must endure, not just those applying for licensure by endorsement under 63 Pa.C.S. § 3111. Since the effective date of Act 41, the Board has not received any licensure by endorsement applications. During this period, the total costs incurred for application fees was \$0. Based upon this information, the Board anticipates 0-5 licensure by endorsement applications per year which will result in approximate costs on application fees in the amount of \$0-\$750 (\$820 after July 1, 2026 and \$900 after July 1, 2028) annually.

As discussed previously, completing the mandatory child abuse recognition and reporting training will not have a cost to the applicant who chooses a free training course. Also, it is expected that many applicants for licensure by endorsement will already have met the professional liability requirements due to their practice in other states.

Applicants will have to pay a fee associated with conducting a background check. Starting July 2025, all applicants for health practitioner licenses, including applicants of the Board, are required to submit a full set of fingerprints to Pennsylvania State Police (PSP) for an FBI Criminal History Record Information (CHRI) as a requirement for licensure. Currently the cost for an FBI CHRI is \$22.95 when fingerprinting is done within this Commonwealth, however, if the applicant is fingerprinted outside of this Commonwealth, the locations may charge an additional \$25 for an out of state/location fee. For purposes of calculating an estimate of the approximate costs in this rulemaking \$23 was chosen. These costs are required for all applicants regardless of method for licensure. Finally, an applicant who needed to have a jurisdiction's laws or regulations translated into English may incur translation fees of approximately \$25 per page with the average length expected to range between two and five pages.

If an applicant chooses to demonstrate competency by experience in 2 of the last 5 years, there should be no added costs. Applicants who choose to demonstrate competency through examination, either SPEC or NBCE Part I, II, III and IV, may have to pay the cost of examination fees for some or all of the required parts if not taken within 5 years prior to application. The examination fee for SPEC on the NBCE website is \$1,500. If five applicants choose to demonstrate competency through SPEC each year and did not already complete this examination within the 5 years prior to application, this would result in examination costs of \$7,500 annually (5 applicants x \$1,500 each). The examination fee for NBCE Part I, II, III or IV is \$710 for each Part I, II, III and \$1,585 for Part IV on the NBCE website, the combined total for all parts being \$3,715. If five applicants choose to demonstrate competency through NBCE Part I, II, III and IV each year, this would result in examination costs of \$18,575 annually (5 applicants x \$3,715 each). In some instances, an applicant may have already successfully completed some or all of the needed parts

within the 5 years prior to filing their application, in which case the applicant would incur no, or lower, costs to demonstrate competency by examination.

Below are cost estimates for the application fee, FBI CHRI fee and various combinations of competency methods (exclusive of any translation costs):

Applicant who demonstrates competency via experience: \$150 (\$164 after July 1, 2026 and \$180 after July 1, 2028) application fee + \$23 FBI CHRI fee = \$173 (\$187 after July 1, 2026 and \$203 after July 1, 2028) per applicant, multiplied by five applicants = **\$865 (\$935 after July 1, 2026 and \$1,015 after July 1, 2028)** annually.

Applicant who demonstrates competency via SPEC or NBCE Part I, II, III, and IV, and has already successfully completed the examination or all parts within the last 5 years prior to filing the application: \$150 (\$164 after July 1, 2026 and \$180 after July 1, 2028) application fee + \$23 FBI CHRI fee = \$173 (\$187 after July 1, 2026 and \$203 after July 1, 2028) per applicant, multiplied by five applicants = **\$865 (\$935 after July 1, 2026 and \$1,015 after July 1, 2028)** annually.

Applicant who demonstrates competency via SPEC and has not already successfully completed the examination within the last 5 years prior to application: \$150 (\$164 after July 1, 2026 and \$180 after July 1, 2028) application fee + \$23 FBI CHRI fee + \$1,500 examination fee = \$1,673 (\$1,687 after July 1, 2026 and \$1,703 after July 1, 2028) per applicant, multiplied by five applicants = **\$8,365 (\$8,435 after July 1, 2026 and \$8,515 after July 1, 2028)** combined total, annually.

Applicant who demonstrates competency via NBCE Part I, II, III, and IV, and has not already successfully completed any of the parts of the examination within the last 5 years prior to application: \$150 (\$164 after July 1, 2026 and \$180 after July 1, 2028) application fee + \$23 FBI CHRI fee + \$3,715 combined Part I, II, III, IV examination fees = \$3,888 (\$3,902 after July 1, 2026 and \$3,918 after July 1, 2028) per applicant, multiplied by five applicants = **\$19,440 (\$19,510 after July 1, 2026 and \$19,590 after July 1, 2028)** combined total, annually.

If fewer than five applicants apply for licensure by endorsement under 63 Pa.C.S. § 3111 in a given year, then obviously the combined annual totals would be lower. At the lowest end, assuming at least one individual applied for licensure by endorsement under 63 Pa.C.S. § 3111 each year, and further assuming that individual demonstrated competency by either experience or proof of successful completion of examination within 5 years of filing the application, the total costs annually would be **\$173 (\$187 after July 1, 2026 and \$203 after July 1, 2028)**, consisting of the \$150 (\$164 after July 1, 2026 and \$180 after July 1, 2028) application fee and \$23 FBI CHRI fee. The highest end scenario would be **\$19,440 (\$19,510 after July 1, 2026 and \$19,590 after July 1, 2028)** if five applicants applied for licensure by endorsement under 63 Pa.C.S. § 3111, and each chose to demonstrate competency via NCBE Part I, II, III, IV and needed all the parts.

(20) Provide a specific estimate of the costs and/or savings to the **local governments** associated with compliance, including any legal, accounting or consulting procedures which may be required. Explain how the dollar estimates were derived.

The regulation would not result in costs or savings to local governments.

(21) Provide a specific estimate of the costs and/or savings to the **state government** associated with the implementation of the regulation, including any legal, accounting, or consulting procedures which may be required. Explain how the dollar estimates were derived.

The Board incurs some operational costs to implement the licensure by endorsement applications under 63 Pa.C.S. § 3111. The costs incurred by the Board should be recouped in the form of application fees paid by the applicants.

(22) For each of the groups and entities identified in items (19)-(21) above, submit a statement of legal, accounting or consulting procedures and additional reporting, recordkeeping, or other paperwork, including copies of forms or reports, which will be required for implementation of the regulation and an explanation of measures which have been taken to minimize these requirements.

There should be no legal, accounting or consulting procedures associated with this rulemaking. Like all other applicants under the Board, affected individuals will be required to submit an application for licensure accompanied by required documentation and payment of a fee.

(22a) Are forms required for implementation of the regulation?

Yes, applicants are currently required to submit an online application.

(22b) If forms are required for implementation of the regulation, **attach copies of the forms here**. If your agency uses electronic forms, provide links to each form or a detailed description of the information required to be reported. **Failure to attach forms, provide links, or provide a detailed description of the information to be reported will constitute a faulty delivery of the regulation.**

The Bureau uses an online platform for the submission of applications for licensure through PALS, which also encompasses applications for licensure by endorsement under 63 Pa. C.S. § 3111. Within the online platform, applicants are asked a series of questions. Applicants are asked if they are currently licensed in another jurisdiction and the type of license for which they are applying. Applicants currently licensed in another jurisdiction, which is defined in the proposed rulemaking as another state, territory or country, are directed to submit a copy of the current applicable law, regulation or other rule governing licensure, certification, registration or permit requirements and scope of practice in the jurisdiction that issued the license, translated into English if needed. Applicants are required to indicate whether they have been disciplined by the jurisdiction in which they are licensed or any other jurisdiction. Applicants with disciplinary history must upload appropriate documentation related to the discipline.

Applicants will have to submit a background check. Starting July 2025, all applicants for health practitioner licenses, including applicants of the Board, are required to submit a full set of fingerprints to Pennsylvania State Police (PSP) for an FBI Criminal History Record Information (CHRI) as a requirement for licensure. These costs are required for all applicants regardless of method for licensure.

Based upon the above, applications are forwarded to Board counsel, and to the Board, if necessary, to determine eligibility under 63 Pa. C.S. § 3111. The Bureau is working towards creating a more detailed electronic application process specific to 63 Pa. C.S. § 3111 applications, which will decrease the need for manual review of applications. The Board attaches a paper application which will be the basis for developing the electronic licensure by endorsement application. (See Attachment “A”.)

(23) In the table below, provide an estimate of the fiscal savings and costs associated with implementation and compliance for the regulated community, local government, and state government for the current year and five subsequent years.

	Current FY 25-26	FY +1 26-27	FY +2 27-28	FY +3 28-29	FY +4 29-30	FY +5 30-31
SAVINGS:						
Regulated Community	N/A	N/A	N/A	N/A	N/A	N/A
Local Government	N/A	N/A	N/A	N/A	N/A	N/A
State Government	N/A	N/A	N/A	N/A	N/A	N/A
Total Savings	N/A	N/A	N/A	N/A	N/A	N/A
COSTS:						
Regulated Community	\$0-19,440	\$0-19,440	\$0-19,510	\$0-19,510	\$0-19,590	\$0-19,590
Local Government	N/A	N/A	N/A	N/A	N/A	N/A
State Government	N/A	N/A	N/A	N/A	N/A	N/A
Total Costs	\$0-19,440	\$0-19,440	\$0-19,510	\$0-19,510	\$0-19,590	\$0-19,590
REVENUE LOSSES:						
Regulated Community	N/A	N/A	N/A	N/A	N/A	N/A
Local Government	N/A	N/A	N/A	N/A	N/A	N/A
State Government	N/A	N/A	N/A	N/A	N/A	N/A
Total Revenue Losses	N/A	N/A	N/A	N/A	N/A	N/A

(23a) Provide the past three-year expenditure history for programs affected by the regulation.

Program	FY -3 2021-2022 (Budget)	FY -2 2023-2024 (Proposed)	FY -1 2024-2025 (Projected)	Current FY 2025-2026 (Projected)
State Board of Chiropractic	\$583,000.00	\$536,000.00	\$600,000.00	\$552,000.00

(24) For any regulation that may have an adverse impact on small businesses (as defined in Section 3 of the Regulatory Review Act, Act 76 of 2012), provide an economic impact statement that includes the following:

- An identification and estimate of the number of small businesses subject to the regulation.
- The projected reporting, recordkeeping and other administrative costs required for compliance with the proposed regulation, including the type of professional skills necessary for preparation of the report or record.
- A statement of probable effect on impacted small businesses.
- A description of any less intrusive or less costly alternative methods of achieving the purpose of the proposed regulation.

Response:

- (a) This rulemaking will not have an adverse impact on small businesses unless small businesses voluntarily pay application fees or other costs relating to establishing competency. Because these fees are incurred by individuals applying for initial licensure, any business (small or otherwise) could avoid these costs by requiring their employees to pay their own licensure costs.
- (b) This rulemaking will not impose additional reporting, recordkeeping, or other administrative costs on small businesses.
- (c) The probable effect on impacted small businesses would be positive because 63 Pa.C.S. § 3111 and the Board's regulations will encourage skilled workers and their families to move to Pennsylvania, which will enhance the workforce, provide more talent for businesses, and help grow Pennsylvania's economy.
- (d) The Board could discern no less costly or less intrusive alternative methods to effectuate the purpose of 63 Pa.C.S. § 3111 that would be consistent with the Board's mandate to produce enough revenue to cover its costs of operations and to administer the act in the public interest.

(25) List any special provisions which have been developed to meet the particular needs of affected groups or persons including, but not limited to, minorities, the elderly, small businesses, and farmers.

No special provisions have been developed for any affected groups or persons.

(26) Include a description of any alternative regulatory provisions which have been considered and rejected and a statement that the least burdensome acceptable alternative has been selected.

No alternative regulatory provisions were considered and rejected. The Board believes this proposal represents the least burdensome acceptable alternative.

(27) In conducting a regulatory flexibility analysis, explain whether regulatory methods were considered that will minimize any adverse impact on small businesses (as defined in Section 3 of the Regulatory Review Act, Act 76 of 2012), including:

- a) The establishment of less stringent compliance or reporting requirements for small businesses;
- b) The establishment of less stringent schedules or deadlines for compliance or reporting requirements for small businesses;
- c) The consolidation or simplification of compliance or reporting requirements for small businesses;
- d) The establishment of performing standards for small businesses to replace design or operational standards required in the regulation; and
- e) The exemption of small businesses from all or any part of the requirements contained in the regulation.

Response:

- a) & b) The Board did not consider less stringent reporting requirements or deadlines for small businesses or for applicants that intend to work for small businesses. All applicants for licensure are treated equally.

- c) There is no compliance or reporting requirements that could be consolidated or simplified. The application process is the same whether a particular licensee is employed by a small business or a large business.
- d) The regulations do not contain design or operational standards that need to be altered for small businesses.
- e) To exclude any applicant from the requirements contained in the regulation based on the size of their employers would not be consistent with 63 Pa.C.S. § 3111.

(28) If data is the basis for this regulation, please provide a description of the data, explain in detail how the data was obtained, and how it meets the acceptability standard for empirical, replicable and testable data that is supported by documentation, statistics, reports, studies or research. Please submit data or supporting materials with the regulatory package. If the material exceeds 50 pages, please provide it in a searchable electronic format or provide a list of citations and internet links that, where possible, can be accessed in a searchable format in lieu of the actual material. If other data was considered but not used, please explain why that data was determined not to be acceptable.

No data, studies or references were used to justify the regulation.

(29) Include a schedule for review of the regulation including:

A. The length of the public comment period: 30 days.

B. The date or dates on which public meetings or hearings will be held:

No public hearings were scheduled or held. The Board discusses its regulatory proposals at regularly scheduled meetings. This rulemaking was discussed public board meeting on July 18, 2019, January 16, 2020, July 30, 2020, March 11, 2021, May 6, 2021, July 15, 2021, February 24, 2022, August 10, 2023, October 12, 2023 and June 13, 2024.

C. The expected date of promulgation of the proposed regulation as a final-form regulation: Spring 2026

D. The expected effective date of the final-form regulation: Upon publication as final.

E. The date by which compliance with the final-form regulation will be required: Upon publication as final.

F. The date by which required permits, licenses or other approvals must be obtained: N/A

(30) Describe the plan developed for evaluating the continuing effectiveness of the regulations after its implementation.

The Board continually reviews the efficacy of its regulations, as part of its annual review process under Executive Order 1996-1. The Board reviews its regulatory proposals at regularly scheduled public

meetings. The Board will meet on the following dates in 2025: October 16 and December 18. More information can be found on the Board's website.

Attachment “A”

State Board of Chiropractic
P.O. Box 2649
Harrisburg, PA 17105-2649

Telephone: 1-833-DOS-BPOA
Fax: (717) 787-7769
Website: www.dos.pa.gov/chiro
E-Mail: St-
CHIROPRACTIC@pa.gov

Courier Address:
PA Dept of State,
Bureau of Professional and
Occupational Affairs
Attn: State Board of Chiropractic
2 Technology Park
Harrisburg, PA 17110

APPLICATION FOR LICENSURE BY ENDORSEMENT UNDER 63 PA.C.S. § 3111

PLEASE NOTE: If a pending application is older than one year from the date submitted and the applicant wishes to continue the application process, the State Board of Chiropractic (Board) shall require the applicant to submit a new application including the required fee.

In order to complete the application process, many of the supporting documents associated with the application cannot be more than six months from the date of issuance. All background check documents cannot be older than 90 days from the date of issuance.

1. REQUIREMENTS

- A. Hold a current license, certificate, registration or permit in good standing to practice chiropractic in a jurisdiction whose standards are substantially equivalent to or exceed those of the Board.
- B. Demonstrates competency by one of the following:
 - Experience in the practice of chiropractic by demonstrating, at a minimum, that the applicant has actively engaged in the practice of chiropractic in the jurisdiction that issued the license, certificate, registration or permit for at least 2 of the last 5 years immediately preceding the filing of the application with the Board.
 - Successful completion of the Special Purpose Examination in Chiropractic administered by the National Board of Chiropractic Examiners or comparable examination within the 5 years immediately preceding the filing of the application with the Board.
 - Successful completion with passing scores on Parts I, II, III and IV of the National Board Examination or comparable examination within the 5 years immediately preceding the filing of the application with the Board.
- C. Has not committed any act that constitutes grounds for refusal, suspension or revocation of a license, certification, registration or permit to practice chiropractic under the act (63 P.S. § 625.506) or 49 Pa. Code § 5.81 (relating to unprofessional and immoral conduct) and has not been disciplined by the jurisdiction that issued the license, certificate, registration or permit.
- D. Has paid the application fee for licensure by endorsement, \$ \$150 (\$164 after July 1, 2026 and \$180 after July 1, 2028).
- E. Provides a copy of the current applicable law, regulation or other rule governing licensure, certification, registration or permit requirements and scope of practice in the jurisdiction that issued the license. The copy of the applicable law, regulation or other rule must include the enactment date. If the applicable law, regulation or other rule is in a language other than English, at the applicant's expense, the applicable law, regulation or other rule shall be translated by a professional translation service and verified to be complete and accurate.
- F. Has satisfied the professional liability requirements as required under section 508 of the act (63 P.S. § 625.508) and § 5.41 (relating to certification of professional liability insurance).
- G. Has completed 3 hours of training in child abuse recognition and reporting from a provider approved by the Department of Human Services as required under § 5.97(a) (relating to child abuse recognition and reporting—mandatory training requirement).

2. APPLICATION CHECKLIST

Persons licensed in other jurisdictions who possess a current license, license, certificate or permit in good standing:

- ☐ Complete pages 1, 2 and 3 of the application.

If any documentation submitted in connection with this application will be received in a name other than the name under which you are applying, you must submit a copy of the legal document(s) indicating the name change (i.e., marriage certificate, divorce decree which indicates the retaking of your maiden name; legal document indicating the retaking of a maiden name, or court order).

- ☐ \$150 (\$164 after July 1, 2026 and \$180 after July 1, 2028) Application Fee – Check or money order made payable to the Commonwealth of Pennsylvania. Fees are not refundable or transferable. A processing fee of \$20.00 will be charged for any check or money order returned unpaid by your bank, regardless of the reason for non-payment.
- ☐ Have the out-of-state licensing authorities in which you hold or have held a license to practice chiropractic submit a letter of good standing directly to the Board with a state seal affixed to the letter.
- ☐ A Criminal Background Check from the state in which you reside must be submitted. The criminal background check must be completed within 90 days of submission of this application to the Board.
- ☐ The Bureau of Professional and Occupational Affairs (BPOA), in conjunction with the Department of Human Services (DHS), is providing notice to all health-related licensees and funeral directors that are considered “mandatory reporters” under section 6311 of the Child Protective Services Law (CPSL) (23 P.S. § 6311), as amended, that EFFECTIVE JANUARY 1, 2015, all persons applying for issuance of an initial license shall be required to complete 3 hours of DHS-approved training in child abuse recognition and reporting requirements as a condition of licensure. Please review the Board website for further information on approved CE providers. Once you have completed a course, the approved provider will electronically submit your name, date of attendance, etc., to the Board. [Child Abuse Continuing Education Providers Information can be found here.](#)
- ☐ Provide a Self-Query from the National Practitioner Data Bank completed within 90 days of submission of this application to the Board. A Self-Query can be requested online at www.npdb.hrsa.gov. When you receive the “Self-Query Response” from the National Practitioner Data Bank, forward it to the Board office. (Verify that “Self-Query Response” is sent to the Board and not a discrepancy notice.)

3. INFORMATION

- A. Any change in disciplinary status between the date of submission of the application and the date of passing the examination must be reported to the Board in writing.

STATE BOARD OF CHIROPRACTIC

Mailing Address:

P.O. Box 2649
Harrisburg, PA 17105-2649
Telephone: 1-833-DOS-BPOA
E-Mail: St-
CHIROPRACTIC@pa.gov

Courier Address:

PA Dept of State,
Bureau of Professional and
Occupational Affairs
Attn: State Board of Chiropractic
2 Technology Park
Harrisburg, PA 17110
Fax: (717) 787-7769

APPLICATION FOR LICENSURE BY ENDORSEMENT UNDER 63 PA.C.S. § 3111

INITIAL APPLICATION FEE: \$150 (\$164 after July 1, 2026 and \$180 after July 1, 2028) PAYABLE TO THE COMMONWEALTH OF PENNSYLVANIA. FEES ARE NOT REFUNDABLE OR TRANSFERABLE. A PROCESSING FEE OF \$20.00 WILL BE CHARGED FOR ANY CHECK OR MONEY ORDER RETURNED UNPAID BY YOUR BANK, REGARDLESS OF THE REASON FOR NON-PAYMENT.

1. Name _____ _____ (Middle) (Last) (First)		
2. Will any documentation submitted in connection with this application be received in a name other than the name under which you are applying? YES <input type="checkbox"/> NO <input type="checkbox"/> If yes, please provide the other name or names: _____ _____		
3. Address _____ _____ (Street) _____ (City) (State) (Zip Code) <i>The address you provide is the address that will be associated with this application to which all correspondence will be mailed. Please note that licenses are not forwardable.</i>		
4. Telephone _____ Fax _____ _____		
5. E-Mail Address _____ _____		
6. Date of Birth _____ Social Security Number: _____		
7. Select the license for which you are applying: <input type="checkbox"/> Chiropractor		

8. Competency Requirement

Experience:

Have you actively engaged in the practice of chiropractic in the jurisdiction that issued the license, certificate, registration or permit for at least 2 of the last 5 years immediately preceding the filing of this application?

☐ Yes

☐ No

Provide a curriculum vitae demonstrating this experience.

Examination:

Have you successfully completed the Special Purpose Examination in Chiropractic administered by the National Board of Chiropractic Examiners or comparable examination within the 5 years immediately preceding the filing of the application with the Board.

☐ Yes

☐ No

If you responded “Yes,” provide proof of your examination scores.

Have you successfully completed with passing scores Parts I, II, III and IV of the National Board Examination or comparable examination within the 5 years immediately preceding the filing of the application with the Board.

☐ Yes

☐ No

If you responded “Yes,” provide proof of your examination scores.

9. Name state where initial license to practice chiropractic was issued.

Date initial license was issued _____.

List any other state, territory or country where you hold or have held a license/certificate to practice chiropractic.

Have the licensing authority listed above submit a letter of good standing (verification of licensure) directly to the Board with state seal affixed to the letter. Provide a copy of the current applicable law, regulation or other rule governing licensure, certification, registration or permit requirements and scope of practice in the jurisdiction that issued the license.

		YES	NO
10.	Do you hold, or have you ever held, a license, certificate, permit, registration or other authorization to practice any other profession in any state or jurisdiction?	<input type="checkbox"/>	<input type="checkbox"/>

If you answered YES to the above question, please provide the profession and state or jurisdiction. Please do not abbreviate the profession. <hr/> <hr/>			
The Board must receive verification of any license, certificate, permit, registration or other authorization to practice any other profession directly from the state or jurisdiction. <i>PLEASE NOTE: The Board does NOT need to receive verification for licenses issued by one of the licensing boards within the Pennsylvania Bureau of Professional and Occupational Affairs.</i>			
If you answer YES to any of the following questions, provide complete details as well as copies of relevant documents to the Board office.		YES	NO
11.	Have you had disciplinary action taken against a professional or occupational license, certificate, permit, registration or other authorization to practice a profession or occupation issued to you in any state or jurisdiction or have you agreed to voluntary surrender in lieu of discipline?	<input type="checkbox"/>	<input type="checkbox"/>
12.	Do you currently have any disciplinary charges pending against your professional or occupational license, certificate, permit or registration in any state or jurisdiction?	<input type="checkbox"/>	<input type="checkbox"/>
13.	Have you withdrawn an application for a professional or occupational license, certificate, permit or registration, had an application denied or refused, or for disciplinary reasons agreed not to apply or reapply for a professional or occupational license, certificate, permit or registration in any state or jurisdiction?	<input type="checkbox"/>	<input type="checkbox"/>
14.	Do you currently have any criminal charges pending and unresolved in any state or jurisdiction?	<input type="checkbox"/>	<input type="checkbox"/>
15.	Do you currently engage in or have you ever engaged in the intemperate or habitual use or abuse of alcohol or narcotics, hallucinogenics or other drugs or substances that may impair judgment or coordination?	<input type="checkbox"/>	<input type="checkbox"/>
16.	Have you ever had provider privileges denied, revoked, suspended or restricted by a Medical Assistance agency, Medicare, third party payor or another authority?	<input type="checkbox"/>	<input type="checkbox"/>
17.	Have you ever had practice privileges denied, revoked, suspended or restricted by a hospital or any health care facility?	<input type="checkbox"/>	<input type="checkbox"/>
18.	Have you ever been charged by a hospital, university, or research facility with violating research protocols, falsifying research, or engaging in other research misconduct?	<input type="checkbox"/>	<input type="checkbox"/>

NOTICE: Disclosing your Social Security Number on this application is mandatory in order for the State Boards to comply with the requirements of the Federal Social Security Act pertaining to Child Support Enforcement, as implemented in the Commonwealth of Pennsylvania at 23 Pa.C.S. § 4304.1(a). At the request of the Department of Human Services (DHS), the licensing boards must provide to DHS information prescribed by DHS about the licensee, including the social security number. In addition, Social Security Numbers are required in order for the Board to comply with the reporting requirements of the U.S. Department of Health and Human Services, National Practitioner Data Bank.

Applicant's Statement:

I verify that this application is in the original format as supplied by the Department of State and has not been altered or otherwise modified in any way. I am aware of the criminal penalties for tampering with public records or information under 18 Pa.C.S. § 4911.

I verify that the statements in this application are true and correct to the best of my knowledge, information and belief. I understand that false statements are made subject to the penalties of 18 Pa.C.S. § 4904 (relating to unsworn falsification to authorities) and may result in the suspension, revocation or denial of my license, certificate, permit or registration.

Applicant's Signature

Date

DRAFT

**FACE SHEET
FOR FILING DOCUMENTS
WITH THE LEGISLATIVE REFERENCE BUREAU**

(Pursuant to Commonwealth Documents Law)

RECEIVED

Independent Regulatory
Review Commission

November 24, 2025

DO NOT WRITE IN THIS SPACE

Copy below is hereby approved as to
form and legality. Attorney General

BY: **Katherine P. Zimmermann**
(DEPUTY ATTORNEY GENERAL)

Digitally signed by
Katherine P. Zimmermann
Date: 2025.11.10 14:01:51
-05'00'

DATE OF APPROVAL

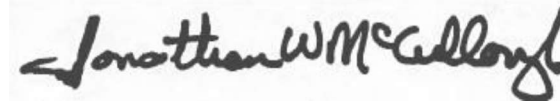
☐ Check if applicable
Copy not approved. Objections
attached.

Copy below is hereby certified to be a true and correct copy
of a document issued, prescribed or promulgated by:

State Board of Chiropractic
(AGENCY)

DOCUMENT/FISCAL NOTE NO. 16A-4334


DATE OF ADOPTION: _____



BY: _____
Jonathan McCullough Jr. D.C

TITLE Chairperson
(EXECUTIVE OFFICER, CHAIRMAN OR SECRETARY)

Copy below is hereby approved as to form
and legality. Executive or Independent Agencies.

BY: 
(Deputy General Counsel)
~~(Chief Counsel, Independent Agency)~~
(Strike inapplicable title)

Digitally signed by Cynthia K.
Montgomery
DN: cn=Cynthia K. Montgomery, o,
ou, email=cymontgome@pa.gov,
c=US
Date: 2025.10.17 15:23:53 -04'00'

October 17, 2025

DATE OF APPROVAL

☐ Check if applicable. No Attorney General
approval or objection within 30 days after
submission.

NOTICE OF PROPOSED RULEMAKING

**COMMONWEALTH OF PENNSYLVANIA
DEPARTMENT OF STATE
BUREAU OF PROFESSIONAL AND OCCUPATIONAL AFFAIRS
STATE BOARD OF CHIROPRACTIC**

TITLE 49 PA CODE CHAPTER 5

§§ 5.1, 5.6, 5.11a, 5.13a, 5.13b, 5.18 and 5.19

LICENSURE BY ENDORSEMENT

The State Board of Chiropractic (board) proposes to amend Chapter 5 (relating to the State Board of Chiropractic), by amending §§ 5.1, 5.6, 5.11a, 5.18, and 5.19, and adding §§ 5.13a and 5.13b (relating to licensure by endorsement; and provisional endorsement license) to read as set forth in Annex A.

Effective Date

This proposed rulemaking will be effective upon publication of the final-form rulemaking in the *Pennsylvania Bulletin*.

Statutory Authority

The provisions of 63 Pa.C.S. § 3111 (relating to licensure by endorsement) require licensing boards and commissions “to issue a license, certificate, registration or permit to an applicant to allow practice in this Commonwealth” provided the applicant meets the following criteria: “[h]olds a current license, certificate, registration or permit from another state, territory or country” whose “[licensing] requirements are substantially equivalent to or exceed the requirements... in this Commonwealth[;]” “[d]emonstrates competency[;]” “[h]as not committed any act that constitutes grounds for refusal, suspension or revocation of a license, certificate, registration or permit to practice that profession or occupation in this Commonwealth, unless the licensing board or licensing commission determines” such conduct is not an impediment to granting the “license, certificate, registration or permit;” “[i]s in good standing and has not been disciplined by the jurisdiction that issued the license, certificate, registration or permit, unless the licensing board licensing commission determines” such conduct is not an impediment to granting the “license, certificate, registration or permit[;]” and the applicant pays fees, as established by regulation. Additionally, 63 Pa.C.S. § 3111 authorizes boards and commissions to “issue a

provisional license, certificate, registration, or permit” while an applicant is satisfying remaining requirements for licensure by endorsement, for which the board must set by regulation the terms of expiration.

The act of July 1, 2020 (P.L. 575, No. 53) added 63 Pa.C.S. § 3111 as part of the consolidation of the act of July 2, 1993 (P.L. 345, No. 48) (Act 48) (repealed) into 63 Pa.C.S. Chapter 31 (relating to powers and duties). The text of 63 Pa.C.S. § 3111 was originally added to Act 48 by the act of July 1, 2019 (P.L. 292, No. 41).

Section 302 of the Chiropractic Practice Act (act) (63 P.S. § 625.302) provides that the board shall decide, among other things, “matters relating to the issuance, renewal, suspension, and revocation of licenses” and may adopt rules and regulations necessary to carry out that function and the act generally.

Section 506 of the Admin. Code (71 P.S. § 186) empowers the heads of all administrative departments, the several independent administrative boards and commissions, the several departmental administrative boards and commissions to prescribe rules and regulations not inconsistent with law, for the government of their respective departments, boards, or commissions.

Background and Need for the Amendments

This proposed rulemaking is needed to effectuate 63 Pa.C.S. § 3111, which requires the board to issue a license to applicants who meet the requirements for licensure by endorsement, as set forth in 63 Pa.C.S. § 3111. Under 63 Pa.C.S. § 3111 (a)(1), the board must determine whether the other jurisdiction’s standards for licensure are substantially equivalent to or exceed those established by the board. Additionally, 63 Pa.C.S. § 3111(a)(2) requires the board to determine the methods of competency, including completion of continuing education or experience in the profession or occupation for at least 2 of the 5 years immediately preceding the filing of the

application. Under 63 Pa.C.S. § 3111(b)(2), the board must establish, by regulation, the expiration of the provisional endorsement license.

This proposed rulemaking sets forth the board’s criteria for eligibility for licensure by endorsement, including the specific methods required for an applicant to demonstrate competency. It also sets forth the requirements for granting a provisional endorsement license. Section 3111 of 63 Pa.C.S. further provides that the board may establish appropriate fees for this licensure.

In accordance with the requirements of Executive Order 1996-1 (4 Pa. Code §§ 1.371—1.382), on February 22, 2021, the board sent an exposure draft of this proposed rulemaking to interested parties. No comments were received. At every scheduled public meeting, the Board regularly reviews regulations being promulgated, and both the Board and the public are allowed time to comment or ask questions. These meetings are regularly attended by representatives of the Pennsylvania Chiropractic Association and the Federation of Chiropractic Licensing Boards.

Description of the Proposed Amendments

The board proposes to amend § 5.1 (relating to definitions) by adding a definition for the term “jurisdiction” consistent with 63 P.S. § 3111. For purposes of consistency, corresponding amendments are proposed to §§ 5.18 and 5.19 (relating to reporting of other licenses, certificates or authorizations to practice, disciplinary sanctions and criminal dispositions; and certification of grades or licensure to another jurisdiction), replacing the words “state,” “territory” and “country” (and combinations thereof) with the term “jurisdiction.”

The board proposes to amend § 5.6 (relating to fees) by amending the fee for “Licensure by reciprocity” to read “Licensure by reciprocity or endorsement” consistent with 63 Pa.C.S. § 3111. Applicants for licensure by endorsement will use the existing fee schedule as listed for licensure by reciprocity applicants.

The board proposes to amend § 5.11a (relating to types of licensure and certification offered by the board) by adding a license by endorsement and a provisional endorsement license to the list of types of licenses offered by the board consistent with 63 Pa.C.S. § 3111.

The board proposes to add two sections to Chapter 5. Proposed § 5.13a requires an applicant to provide proof the applicant satisfies eight criteria required for licensure by endorsement. The first criterion, as set forth in proposed subsection (a)(1), is that an applicant shall have a current license, certification, registration or permit in good standing to practice chiropractic in another jurisdiction whose standards are substantially equivalent to or exceed standards established under section 501 of the act (63 P.S. § 625.501), and § 5.12 (relating to licensure by examination). Proposed subsection (a)(1) further requires an applicant to submit a copy of the current applicable law, regulation or other rule governing licensure, certification, registration or permit requirements and scope of practice in the jurisdiction that issued the license, certificate, registration, or permit. This proposed rulemaking would also require that the copy of the applicable law, regulation or other rule include the enactment date. Additionally, because 63 Pa.C.S. § 3111 is applicable to territories and other countries that use languages other than English, where the applicable law, regulation or other rule is in a language other than English, the board would require, at the applicant's expense, translation of the applicable law, regulation, or other rule by a professional translation service.

Proposed subsection (a)(2) requires demonstration of competency. Under this provision, an applicant must provide proof of competency by demonstrating one of three means: experience in the practice of the profession under a license, certificate, registration or permit in a jurisdiction or jurisdictions that have substantially equivalent licensure standards for at least 2 of the 5 years immediately preceding the filing of the application with the board; completion of the Special

Purpose Examination in Chiropractic (SPEC) or comparable examination within the 5 years immediately preceding the filing of the application with the board; or completion with passing scores on Parts I, II, III and IV of the National Board Examination or comparable examination within the 5 years immediately preceding the filing of the application with the board. SPEC is a post-licensure exam that is offered six times per year specifically designed to test competency. The test is only available at the request of state or foreign licensing agencies. Given the hands-on nature of this profession, the Board does not believe that continuing education is sufficient to prove competency; however, the SPEC test allows for applicants to prove competency without needing to engage in the onerous task of retaking initial board examinations. Similarly, for applicants who have successfully completed Parts I, II, III and IV of the National Board Examination or comparable examination within the 5 years immediately preceding the filing of the application with the board, proof of these passing scores may be submitted as a means to demonstrate competency.

Proposed subsections (a)(3) and (4) incorporate the statutory prohibitions in 63 Pa.C.S. § 3111 pertaining to conduct that would constitute grounds for refusal, suspension or revocation of a license, certificate, registration or permit to practice the profession or occupation, and prior discipline by the jurisdiction that issued the license.

Proposed subsection (a)(5) provides for payment of an application fee as required under 63 Pa.C.S. § 3111(a)(5). The applicable fee for licensure by endorsement is proposed to be the same as the application fee for licensure by reciprocity, now proposed to read as “Licensure by reciprocity or endorsement”, as set forth under § 5.6. This fee is appropriate because it takes the same amount of time to review and process an application for licensure by endorsement as it does to review an application for licensure by reciprocity. The board’s current fee schedule for licensure

by reciprocity is listed at \$150 with fee increases occurring July 1, 2026 (\$164) and July 1, 2028 (\$180).

Proposed subsection (a)(6) requires that applicants meet the professional liability requirements as required by section 508 of the act (63 P. S. § 625.508) and § 5.41 (relating to certification of professional liability insurance).

Next, proposed subsection (a)(7) requires applicants to apply for licensure in accordance with Chapter 5 in the manner and format prescribed by the board.

Finally, proposed(a)(8) requires completion of 3 hours of training in child abuse recognition and reporting, which is mandated under the Child Protective Services Law (CPSL) (23 Pa.C.S. § 6383(b)(3)(i)) (relating to education and training) and specifically implemented by the board under § 5.97(a) (relating to child abuse recognition and reporting—mandatory training requirement).

In proposed § 5.13a(b), the board may require a personal interview or additional information to assist the board in determining eligibility and competency. When a personal interview is necessary, the applicant may request the interview to be conducted by video teleconference for good cause shown.

Consistent with 63 Pa.C.S. § 3111(a)(3) and (4), proposed § 5.13a(c) authorizes the board, in its discretion, to determine that an act prohibited under section 506 of the act (63 P.S. § 625.506) or disciplinary action by another jurisdiction are not impediments to the granting of a license, certification, registration or a permit by endorsement under 63 Pa.C.S. § 3111. The board routinely considers whether discipline or prohibited acts are impediments to licensure. The types of things the board considers include the facts and circumstances surrounding the prohibited act or disciplinary action; an increase in age or maturity of the individual since the date of the prohibited

act or disciplinary action; disciplinary history or lack of disciplinary history before and after the date of the prohibited act or disciplinary action; successful completion of education and training activities relating to the prohibited act or disciplinary action; and any other information relating to the fitness of the individual for licensure.

Consistent with 63 Pa.C.S. § 3111(b), proposed § 5.13b provides that the board, in its discretion, may issue a provisional endorsement license while an applicant is satisfying remaining requirements under 63 Pa.C.S. § 3111 and proposed § 5.13a. Proposed § 5.13b(b) sets the expiration of a provisional endorsement license at 1 year, unless the board determines that an expiration date of less than 1 year is appropriate. Additionally, upon a written request, the board may extend the term of the license upon a showing of good cause. Proposed § 5.13b(c) sets forth reasons for which a provisional endorsement license will be terminated by the board, including when the board denies or grants a license, when the provisional endorsement licensee fails to comply with the terms of a provisional endorsement license or upon expiration of a provisional endorsement license.

Finally, proposed § 5.13b(d) clarifies that while an individual may reapply for a license by endorsement under proposed § 5.13a, the board will not issue a subsequent provisional endorsement license to an applicant who previously held a provisional endorsement license that expired or was terminated.

Fiscal Impact and Paperwork Requirements

This proposed rulemaking will have no adverse fiscal impact on the Commonwealth or its political subdivisions. The costs to the board related to processing applications for licensure by endorsement will be recouped through fees paid by applicants. Applicants who apply for licensure

by endorsement will be impacted by the \$150 (\$164 after July 1, 2026 or \$180 after July 1, 2028) licensure by reciprocity fee in § 5.6 and may incur testing expenses if they choose to demonstrate competency by completing either the National Board or SPEC examinations and have not tested within the 5 years immediately preceding the filing of the application with the board. All applicants must complete child abuse recognition and reporting training, as required by 23 Pa.C.S. § 6383(b)(3)(i). There are free in-person and online child abuse recognition and reporting training options available; therefore, the board does not anticipate a negative fiscal impact for this statutorily mandated training. If an applicant is required to obtain a translation of the laws or regulations of another jurisdiction into English, the board anticipates a cost of approximately \$25 per page.

Sunset Date

The board continuously monitors the cost effectiveness of the board's regulations. Therefore, no sunset date has been assigned.

Regulatory Review

Under section 5(a) of the Regulatory Review Act (71 P.S. § 745.5(a)), on November 24, 2025, the board submitted a copy of this proposed rulemaking and a copy of a Regulatory Analysis Form to the Independent Regulatory Review Commission (IRRC) and the chairpersons of the Consumer Protection and Professional Licensure Committee of the Senate and to the chairperson of the Professional Licensure Committee of the House of Representatives. A copy of this material is available to the public upon request.

Under section 5(g) of the Regulatory Review Act, IRRC may convey comments, recommendations, or objections to the proposed rulemaking within 30 days of the close of the public comment period. The comments, recommendations or objections shall specify the

regulatory review criteria in section 5.2 of the Regulatory Review Act (71 P.S. § 745.5b) which have not been met. The Regulatory Review Act specifies detailed procedures for review, prior to final publication of the rulemaking, by the board, the General Assembly and the Governor.

Public Comment

Interested persons are invited to submit written comments, recommendations or objections regarding this proposed rulemaking to: Regulatory Counsel, State Board of Chiropractic, P.O. Box 69523, Harrisburg, PA 17106-9523 or by e-mail at RA-STRegulatoryCounsel@pa.gov within 30 days of publication of this proposed rulemaking in the *Pennsylvania Bulletin*. Reference 16A-4334 (Licensure by Endorsement), when submitting comments.

JONATHAN MCCULLOUGH, JR. D.C.
Chairperson

Annex A

TITLE 49. PROFESSIONAL AND VOCATIONAL STANDARDS

PART I. DEPARTMENT OF STATE

SUBPART A. PROFESSIONAL AND OCCUPATIONAL AFFAIRS

CHAPTER 5. STATE BOARD OF CHIROPRACTIC

Subchapter A. GENERAL PROVISIONS

§ 5.1. Definitions.

The following words and terms, when used in this chapter, have the following meanings, unless the context clearly indicates otherwise:

* * * * *

Chiropractic specialty—A specialized area of chiropractic in which a licensee has achieved certification or diplomate status through a program approved by an approved chiropractic college that has established valid standards acceptable to the Board for the achievement of certification or diplomate status.

Jurisdiction—a state, territory or country.

Licensee—An individual holding an unrestricted license to practice chiropractic granted by the Board in accordance with the act and this chapter.

* * * * *

§ 5.6. Fees.

(a) An applicant for a license, certificate, registration or service shall pay the following

fees at the time of application:

	Effective June 8, 2024	Effective July 1, 2026	Effective July 1, 2028
Licensure by examination	\$105	\$115	\$126
Licensure by reciprocity <u>or endorsement</u>	\$150	\$164	\$180
Limited license	\$30	\$30	\$30

* * * * *

Subchapter B. LICENSURE, CERTIFICATION, EXAMINATION AND REGISTRATION PROVISIONS

§ 5.11a. Types of licensure and certification offered by the Board.

The Board will offer the following types of licensure and certification to candidates who qualify under the act and this chapter:

- (1) License by examination.
- (2) License by reciprocity.
- (2.1) **License by endorsement.**
- (3) Limited license.
- (4) Certification to use adjunctive procedures.
- (5) Volunteer license.
- (6) **Provisional endorsement license.**

(Editor's note: Sections 5.13a and 5.13b are proposed to be added and are printed in regular type to enhance readability.)

§ 5.13a. Licensure by endorsement.

(a) Requirements for issuance. To be issued a license by endorsement under 63 Pa.C.S. § 3111 (relating to licensure by endorsement), an applicant shall satisfy all of the following conditions:

(1) Have a current license, certification, registration or permit in good standing to practice chiropractic in another jurisdiction whose licensure standards are substantially equivalent to or exceed those established under section 501(a) of the act (63 P.S. § 625.501(a)) and § 5.12 (relating to licensure by examination). The following apply:

- (i) An applicant shall submit a copy of the current applicable law, regulation or other rule governing licensure, certification, registration or permit requirements and scope of practice in the jurisdiction that issued the license, certification, registration or permit.**
- (ii) If the applicable law, regulation or other rule is in a language other than English, at the applicant's expense, the applicable law, regulation or other rule shall be translated by a professional translation service and verified to be complete and accurate.**
- (iii) The copy of the applicable law, regulation or other rule must include the enactment date.**

(2) Demonstrate competency by one of the following:

- (i) Experience in the practice of chiropractic by demonstrating, at a minimum, that the applicant has actively engaged in the practice of chiropractic under a license, certificate, registration or permit in a jurisdiction or jurisdictions that have substantially equivalent licensure standards, for at least 2 of the 5 years immediately preceding the filing of the application with the Board.**

- (ii) Successful completion of the Special Purpose Examination in Chiropractic administered by the National Board of Chiropractic Examiners or comparable examination within the 5 years immediately preceding the filing of the application with the Board.
- (iii) Successful completion with passing scores on Parts I, II, III and IV of the National Board Examination or comparable examination within the 5 years immediately preceding the filing of the application with the Board.
- (3) Have not committed any act that constitutes grounds for refusal, suspension or revocation of a license, certification, registration or permit to practice chiropractic under section 506 of the act (63 P.S. § 625.506) or § 5.81 (relating to unprofessional and immoral conduct).
- (4) Have not been disciplined by the jurisdiction that issued the license, certificate, registration or permit.
- (5) Have paid the application fee for licensure by reciprocity or endorsement as required by § 5.6 (relating to fees).
- (6) Have satisfied the professional liability requirements as required under section 508 of the act (63 P.S. § 625.508) and § 5.41 (relating to certification of professional liability insurance).
- (7) Have applied for licensure in accordance with this chapter in the manner and format prescribed by the Board.
- (8) Have completed 3 hours of training in child abuse recognition and reporting from a provider approved by the Department of Human Services as required under

§ 5.97(a) (relating to child abuse recognition and reporting—mandatory training requirement).

(b) *Interview and additional information.* An applicant may be required to appear before the Board for a personal interview and may be required to submit additional information, including supporting documentation relating to competency and experience. The applicant may request an interview to be conducted by video teleconference for good cause shown.

(c) *Prohibited acts and discipline.* Notwithstanding subsections (a)(3) and (4), the Board may, in its discretion, determine that an act prohibited under section 506 of the act (63 P.S. § 625.506) or § 5.81, or disciplinary action by another jurisdiction is not an impediment to licensure under 63 Pa.C.S. § 3111.

§ 5.13b. Provisional endorsement license.

(a) *Provisional endorsement license.* The Board may, in its discretion, issue a provisional endorsement license to an applicant while the applicant is satisfying remaining requirements for licensure by endorsement under 63 Pa.C.S. § 3111 (relating to licensure by endorsement) and § 5.13a (relating to licensure by endorsement).

(b) *Expiration of a provisional endorsement license.*

(1) An individual holding a provisional endorsement license may practice for up to 1 year after issuance of the provisional endorsement license. The Board, in its discretion, may determine that an expiration date of less than 1 year is appropriate.

(2) Upon a written request and a showing of good cause, the Board may grant an extension of no longer than 1 year from the expiration date of the provisional endorsement license.

(c) Termination of a provisional endorsement license. A provisional endorsement license terminates if any of the following occurs:

(1) When the Board completes its assessment of the applicant and denies or grants the license.

(2) When the holder of the provisional license fails to comply with the terms of the provisional endorsement license.

(3) When the provisional endorsement license expires.

(d) Reapplication. An individual may reapply for licensure by endorsement under § 5.13a after expiration or termination of a provisional endorsement license; however, the Board will not issue a subsequent provisional endorsement license.

§ 5.18. Reporting of other licenses, certificates or authorizations to practice, disciplinary sanctions and criminal dispositions.

(a) A licensee or an applicant for licensure shall notify the Board of one or more of the following:

(1) A license, certificate or other authorization to practice a profession issued, denied or limited by another [state, territory or possession of the United States, another country] jurisdiction or a branch of the Federal government.

(2) A disciplinary sanction instituted against the applicant or licensee by a licensing authority of another **[state, territory or possession of the United States, another country]** **jurisdiction** or a branch of the Federal government.

(3) A finding or verdict of guilt, an admission of guilt, a plea of nolo contendere, probation without verdict, a disposition in lieu of trial or an accelerated rehabilitative disposition with respect to a felony offense, or a misdemeanor offense relating to a health care practice or profession instituted against the applicant or licensee by the courts of the Commonwealth, a Federal court or a court of another state, territory, possession or country.

(b) The reporting responsibilities enumerated in subsection (a) shall continue after the Board issues a license or registration. If, after the Board has issued a license or registration, one or more of the events listed in subsection (a) occur, a licensee shall report that matter to the Board in writing within 90 days after its occurrence.

§ 5.19. Certification of grades or licensure to another jurisdiction.

(a) The Board may certify grades, licensure status or certification to use adjunctive procedures to another jurisdiction upon written request and payment of the required fee.

(b) A person who is licensed or certified to use adjunctive procedures by the Board who is applying for a license or certification in another jurisdiction **[or country]** may be required to arrange for the Board to provide certain information to the licensing authority in the other jurisdiction by the Board completing a portion of his application and then forwarding the application to the other licensing authority. In that case, the licensee shall complete the

application prior to submitting it to the Board with the exception of the portion to be completed by the Board. The licensee shall then forward the application to the Board with the written request that the Board complete the application and forward it to the licensing authority of the other jurisdiction.

(c) In certifying a license or adjunctive procedure certification to another jurisdiction, the Board will also report information as to the status of the license or certification in this Commonwealth and any prior disciplinary sanctions or criminal dispositions instituted against the licensee.



**COMMONWEALTH OF PENNSYLVANIA
DEPARTMENT OF STATE
BUREAU OF PROFESSIONAL AND OCCUPATIONAL AFFAIRS
STATE BOARD OF CHIROPRACTIC**

**Post Office Box 2649
Harrisburg, Pennsylvania 17105-2649
1-833-367-2762**

November 24, 2025

The Honorable George D. Bedwick, Chairman
INDEPENDENT REGULATORY REVIEW COMMISSION
14th Floor, Harristown 2, 333 Market Street
Harrisburg, PA 17101

Re: Proposed Rulemaking
State Board of Chiropractic
16A-4334: Act 41 (Licensure by Endorsement)

Dear Chairman Bedwick:

Enclosed is a copy of a proposed rulemaking package of the State Board of Chiropractic pertaining to Licensure by Endorsement.

The Board will be pleased to provide whatever information the Commission may require during the course of its review of the rulemaking.

Sincerely,

A handwritten signature in black ink that reads "Jonathan W McCullough".

Jonathan McCullough, DC, Chairperson
State Board of Chiropractic

JM/TMD/ag
Enclosure

cc: Arion Claggett, Acting Commissioner of Professional and Occupational Affairs
K. Kalonji Johnson, Deputy Secretary for Regulatory Programs
Robert Beecher, Policy Director, Department of State
Andrew LaFratte, Deputy Policy Director, Department of State
Jason C. Giurintano, Deputy Chief Counsel, Department of State
Jacqueline A. Wolfgang, Senior Regulatory Counsel, Department of State
Thomas M. Davis, Regulatory Counsel, Department of State
Shawn J. Jayman, Board Counsel, State Board of Chiropractic
State Board of Chiropractic

Worthington, Amber

Independent Regulatory
Review Commission

From: Smeltz, Jennifer <jmsmeltz@pasen.gov>
Sent: Monday, November 24, 2025 1:16 PM
To: Worthington, Amber
Subject: Re: DELIVERY NOTICE OF: FIVE (5) PROPOSED REGULATIONS # 16A-5517, 16A-4120, 16A-4334, 16A-5432 & 16A-5625 (Licensure by Endorsement)

November 24, 2025

Follow Up Flag: Follow up
Flag Status: Flagged

Received.

Jen

On Nov 24, 2025, at 12:08 PM, Worthington, Amber <agontz@pa.gov> wrote:

ⓘ CAUTION : External Email ⓘ

Please be advised that the following five (5) boards and commission are **electronically delivering** the below-identified proposed rulemakings today **Monday, November 24, 2025**.

1. **16A-5517 Licensure by Endorsement – State Board of Accountancy**
2. **16A-4120 Licensure by Endorsement – State Architects Licensure Board**
3. **16A-4334 Licensure by Endorsement – State Board of Chiropractic**
4. **16A-5432 Licensure by Endorsement – State Board of Pharmacy**
5. **16A-5625 Licensure by Endorsement – State Real Estate Commission**

These proposed rulemakings each effectuate 63 Pa.C.S. § 3111 (relating to licensure by endorsement) for applicants licensed in other jurisdictions where the licensure requirements are substantially equivalent to or exceed those established by the identified board or commission. Each board/commission is required to determine methods of demonstrating competency, including completion of continuing education or experience in the profession/ occupation for at least 2 of the preceding 5 years, and must establish, by regulation, the expiration of provisional endorsement licenses. These proposed rulemakings set forth eligibility criteria for licensure by endorsement, the specific methods required to demonstrate competency, and the requirements for provisional endorsement licenses.

The identified state boards/commissions are requesting a written (email) confirmation of receipt of this delivery from the designated contact person(s) from your office for the Majority or Minority Chair of your office effectuating the electronic deliveries.

Thank you for your attention to this matter.

<image002.png>

Amber A. Worthington, PLS | Legal Office Administrator 2
Office of Chief Counsel | Department of State
Governor's Office of General Counsel
P.O. Box 69523 | Harrisburg, PA 17106-9523
Office Phone 717.783.7200 | Fax: 717.787.0251
agontz@pa.gov | www.dos.pa.gov

RECEIVED

Independent Regulatory
Review Commission

November 24, 2025

Preferred Pronouns: We/Us, They/Them/Theirs

PRIVILEGED AND CONFIDENTIAL COMMUNICATION

The information transmitted is intended only for the person or entity to whom it is addressed and may contain confidential and/or privileged material. Any use of this information other than by the intended recipient is prohibited. If you receive this message in error, please send a reply e-mail to the sender and delete the material from any and all computers. Unintended transmissions shall not constitute waiver of the attorney-client or any other privilege.

<16A-5517 Stefano.pdf>
<16A-4120 Licensure by Endorsement Stefano.pdf>
<16A-4334 Proposed Stefano.pdf>
<16A-5432 Proposed Stefano.pdf>
<16A-5625 Stefano.pdf>

Worthington, Amber

RECEIVED

Independent Regulatory
Review Commission

From: Bulletin <bulletin@palrb.us>
Sent: Monday, November 24, 2025 1:09 PM
To: Worthington, Amber; Adeline E. Gaydosh
Cc: Roland, Joel; Wolfgang, Jacqueline; Alyssa M. Burns
Subject: [External] RE: DELIVERY NOTICE OF: FIVE (5) PROPOSED REGULATIONS # 16A-5517, 16A-4120, 16A-4334, 16A-5432 & 16A-5625 (Licensure by Endorsement)

November 24, 2025

Follow Up Flag: Follow up
Flag Status: Flagged

ATTENTION: This email message is from an external sender. Do not open links or attachments from unknown senders. To report suspicious email, use the [Report Phishing button in Outlook](#).

Good afternoon,

Thank you for submitting these five proposed rulemakings. They will be published in the December 20, 2025, issue of the *Pennsylvania Bulletin*.

Have a great day!

Alyssa Burns | Legal Assistant
aburns@palrb.us | 717.783.1531
Legislative Reference Bureau
Pennsylvania Code & Bulletin Office
647 Main Capitol Building
Harrisburg, PA 17120

From: Worthington, Amber <agontz@pa.gov>
Sent: Monday, November 24, 2025 12:08 PM
To: Bulletin <bulletin@palrb.us>; Adeline E. Gaydosh <agaydosh@palrb.us>; Leah Brown <lbrown@palrb.us>
Cc: Roland, Joel <joeroland@pa.gov>; Worthington, Amber <agontz@pa.gov>
Subject: DELIVERY NOTICE OF: FIVE (5) PROPOSED REGULATIONS # 16A-5517, 16A-4120, 16A-4334, 16A-5432 & 16A-5625 (Licensure by Endorsement)

Please be advised that the following five (5) boards and commission are **electronically delivering** the below-identified proposed rulemakings today **Monday, November 24, 2025**.

- **16A-5517 Licensure by Endorsement – State Board of Accountancy**
- **16A-4120 Licensure by Endorsement – State Architects Licensure Board**
- **16A-4334 Licensure by Endorsement – State Board of Chiropractic**
- **16A-5432 Licensure by Endorsement – State Board of Pharmacy**
- **16A-5625 Licensure by Endorsement – State Real Estate Commission**

These proposed rulemakings each effectuate 63 Pa.C.S. § 3111 (relating to licensure by endorsement) for applicants licensed in other jurisdictions where the licensure requirements are substantially equivalent to or

exceed those established by the identified board or commission. Each board/commission is required to determine methods of demonstrating competency, including completion of continuing education or experience in the profession/ occupation for at least 2 of the preceding 5 years, and must establish, by regulation, the expiration of provisional endorsement licenses. These proposed rulemakings set forth eligibility criteria for licensure by endorsement, the specific methods required to demonstrate competency, and the requirements for provisional endorsement licenses.

The identified state boards/commissions are requesting a written (email) confirmation of receipt of this delivery from the designated contact person(s) from your office effectuating the electronic deliveries.

Thank you for your attention to this matter.



Amber A. Worthington, PLS | Legal Office Administrator 2
Office of Chief Counsel | Department of State
Governor's Office of General Counsel
P.O. Box 69523 | Harrisburg, PA 17106-9523

Office Phone 717.783.7200 | Fax: 717.787.0251

agontz@pa.gov | www.dos.pa.gov

RECEIVED

Independent Regulatory
Review Commission

November 24, 2025

Preferred Pronouns: We/Us, They/Them/Theirs

PRIVILEGED AND CONFIDENTIAL COMMUNICATION

The information transmitted is intended only for the person or entity to whom it is addressed and may contain confidential and/or privileged material. Any use of this information other than by the intended recipient is prohibited. If you receive this message in error, please send a reply e-mail to the sender and delete the material from any and all computers. Unintended transmissions shall not constitute waiver of the attorney-client or any other privilege.

Worthington, Amber

Independent Regulatory
Review Commission

From: Orchard, Kari L. <KOrchard@pahouse.net>
Sent: Monday, November 24, 2025 12:31 PM
To: Worthington, Amber; Barton, Jamie; Brett, Joseph D.
Cc: Roland, Joel
Subject: RE: DELIVERY NOTICE OF: FIVE (5) PROPOSED REGULATIONS # 16A-5517, 16A-4120, 16A-4334, 16A-5432 & 16A-5625 (Licensure by Endorsement)

November 24, 2025

Follow Up Flag: Follow up
Flag Status: Flagged

Regulations received. Thank you!

Kari Orchard

Executive Director (D) | House Professional Licensure Committee
Chairman Frank Burns, 72nd Legislative District

From: Worthington, Amber <agontz@pa.gov>
Sent: Monday, November 24, 2025 12:05 PM
To: Orchard, Kari L. <KOrchard@pahouse.net>; Barton, Jamie <JBarton@pahouse.net>; Brett, Joseph D. <JBrett@pahouse.net>
Cc: Roland, Joel <joeroland@pa.gov>; Worthington, Amber <agontz@pa.gov>
Subject: DELIVERY NOTICE OF: FIVE (5) PROPOSED REGULATIONS # 16A-5517, 16A-4120, 16A-4334, 16A-5432 & 16A-5625 (Licensure by Endorsement)

Please be advised that the following five (5) boards and commission are **electronically delivering** the below-identified proposed rulemakings today **Monday, November 24, 2025**.

- **16A-5517 Licensure by Endorsement – State Board of Accountancy**
- **16A-4120 Licensure by Endorsement – State Architects Licensure Board**
- **16A-4334 Licensure by Endorsement – State Board of Chiropractic**
- **16A-5432 Licensure by Endorsement – State Board of Pharmacy**
- **16A-5625 Licensure by Endorsement – State Real Estate Commission**

These proposed rulemakings each effectuate 63 Pa.C.S. § 3111 (relating to licensure by endorsement) for applicants licensed in other jurisdictions where the licensure requirements are substantially equivalent to or exceed those established by the identified board or commission. Each board/commission is required to determine methods of demonstrating competency, including completion of continuing education or experience in the profession/ occupation for at least 2 of the preceding 5 years, and must establish, by regulation, the expiration of provisional endorsement licenses. These proposed rulemakings set forth eligibility criteria for licensure by endorsement, the specific methods required to demonstrate competency, and the requirements for provisional endorsement licenses.

The identified state boards/commissions are requesting a written (email) confirmation of receipt of this delivery from the designated contact person(s) from your office for the Majority or Minority Chair of your office effectuating the electronic deliveries.

Thank you for your attention to this matter.

RECEIVED



Amber A. Worthington, PLS | Legal Office Administrator 2
Office of Chief Counsel | Department of State
Governor's Office of General Counsel

P.O. Box 69523 | Harrisburg, PA 17106-9523
Office Phone 717.783.7200 | Fax: 717.787.0251
agontz@pa.gov | www.dos.pa.gov

Independent Regulatory
Review Commission

November 24, 2025

Preferred Pronouns: We/Us, They/Them/Theirs

PRIVILEGED AND CONFIDENTIAL COMMUNICATION

The information transmitted is intended only for the person or entity to whom it is addressed and may contain confidential and/or privileged material. Any use of this information other than by the intended recipient is prohibited. If you receive this message in error, please send a reply e-mail to the sender and delete the material from any and all computers. Unintended transmissions shall not constitute waiver of the attorney-client or any other privilege.

Worthington, Amber

From: Emily Hackman <Ehackman@pahousegop.com>
Sent: Monday, November 24, 2025 12:21 PM
To: Worthington, Amber
Cc: Roland, Joel; Cindy Sauder
Subject: RE: [EXTERNAL]: DELIVERY NOTICE OF: FIVE (5) PROPOSED REGULATIONS # 16A-5517, 16A-4120, 16A-4334, 16A-5432 & 16A-5625 (Licensure by Endorsement)

November 24, 2025

Follow Up Flag: Follow up
Flag Status: Flagged

Received. Thank you!

Emily Epler Hackman | Senior Policy Analyst

Pennsylvania House of Representatives

Health Committee (R)

141 Ryan Office Building

Phone: (717) 260-6351

From: Worthington, Amber <agontz@pa.gov>
Sent: Monday, November 24, 2025 12:06 PM
To: Nicole Sidle <Nsidle@pahousegop.com>; Cindy Sauder <Csauder@pahousegop.com>; Emily Hackman <Ehackman@pahousegop.com>
Cc: Roland, Joel <joeroland@pa.gov>; Worthington, Amber <agontz@pa.gov>
Subject: [EXTERNAL]: DELIVERY NOTICE OF: FIVE (5) PROPOSED REGULATIONS # 16A-5517, 16A-4120, 16A-4334, 16A-5432 & 16A-5625 (Licensure by Endorsement)

Please be advised that the following five (5) boards and commission are **electronically delivering** the below-identified proposed rulemakings today **Monday, November 24, 2025**.

- **16A-5517 Licensure by Endorsement – State Board of Accountancy**
- **16A-4120 Licensure by Endorsement – State Architects Licensure Board**
- **16A-4334 Licensure by Endorsement – State Board of Chiropractic**
- **16A-5432 Licensure by Endorsement – State Board of Pharmacy**
- **16A-5625 Licensure by Endorsement – State Real Estate Commission**

These proposed rulemakings each effectuate 63 Pa.C.S. § 3111 (relating to licensure by endorsement) for applicants licensed in other jurisdictions where the licensure requirements are substantially equivalent to or exceed those established by the identified board or commission. Each board/commission is required to determine methods of demonstrating competency, including completion of continuing education or experience in the profession/ occupation for at least 2 of the preceding 5 years, and must establish, by regulation, the expiration of provisional endorsement licenses. These proposed rulemakings set forth eligibility criteria for licensure by endorsement, the specific methods required to demonstrate competency, and the requirements for provisional endorsement licenses.

The identified state boards/commissions are requesting a written (email) confirmation of receipt of this delivery from the designated contact person(s) from your office for the Majority or Minority Chair of your office effectuating the electronic deliveries.

Thank you for your attention to this matter.

Independent Regulatory
Review Commission

November 24, 2025



Amber A. Worthington, PLS | Legal Office Administrator 2
Office of Chief Counsel | Department of State
Governor's Office of General Counsel

P.O. Box 69523 | Harrisburg, PA 17106-9523
Office Phone 717.783.7200 | Fax: 717.787.0251
agontz@pa.gov | www.dos.pa.gov

Preferred Pronouns: We/Us, They/Them/Theirs

PRIVILEGED AND CONFIDENTIAL COMMUNICATION

The information transmitted is intended only for the person or entity to whom it is addressed and may contain confidential and/or privileged material. Any use of this information other than by the intended recipient is prohibited. If you receive this message in error, please send a reply e-mail to the sender and delete the material from any and all computers. Unintended transmissions shall not constitute waiver of the attorney-client or any other privilege.

CAUTION: This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

The information transmitted is intended only for the person or entity to which it is addressed and may contain confidential and/or privileged material. Any review, retransmission, dissemination or other use of, or taking of any action in reliance upon, this information by persons or entities other than the intended recipient is prohibited. If you received this information in error, please contact the sender and delete the message and material from all computers.

Worthington, AmberIndependent Regulatory
Review Commission

From: Monoski, Jesse <jesse.monoski@pasenate.com>
Sent: Monday, November 24, 2025 12:05 PM
To: Worthington, Amber; Dimm, Ian; Kelly, Joseph; Vazquez, Enid
Cc: Roland, Joel
Subject: RE: DELIVERY NOTICE OF: FIVE (5) PROPOSED REGULATIONS # 16A-5517, 16A-4120, 16A-4334, 16A-5432 & 16A-5625 (Licensure by Endorsement)

November 24, 2025

Follow Up Flag: Follow up
Flag Status: Flagged

Received.

Jesse A. Monoski

Executive Director
Senate Consumer Protection & Professional Licensure Committee
Senator Lisa M. Boscola, Minority Chair
Room 458 Main Capitol Bldg., Harrisburg, Pa. 17120
Office: 717-787-4236 | Direct: 717-787-3506
www.senatorboscola.com

From: Worthington, Amber <agontz@pa.gov>
Sent: Monday, November 24, 2025 12:02 PM
To: Monoski, Jesse <jesse.monoski@pasenate.com>; Dimm, Ian <ian.dimm@pasenate.com>; Kelly, Joseph <joseph.kelly@pasenate.com>; Vazquez, Enid <enid.vazquez@pasenate.com>
Cc: Roland, Joel <joeroland@pa.gov>; Worthington, Amber <agontz@pa.gov>
Subject: DELIVERY NOTICE OF: FIVE (5) PROPOSED REGULATIONS # 16A-5517, 16A-4120, 16A-4334, 16A-5432 & 16A-5625 (Licensure by Endorsement)

EXTERNAL EMAIL

Please be advised that the following five (5) boards and commission are **electronically delivering** the below-identified proposed rulemakings today **Monday, November 24, 2025**.

- **16A-5517 Licensure by Endorsement – State Board of Accountancy**
- **16A-4120 Licensure by Endorsement – State Architects Licensure Board**
- **16A-4334 Licensure by Endorsement – State Board of Chiropractic**
- **16A-5432 Licensure by Endorsement – State Board of Pharmacy**
- **16A-5625 Licensure by Endorsement – State Real Estate Commission**

These proposed rulemakings each effectuate 63 Pa.C.S. § 3111 (relating to licensure by endorsement) for applicants licensed in other jurisdictions where the licensure requirements are substantially equivalent to or exceed those established by the identified board or commission. Each board/commission is required to determine methods of demonstrating competency, including completion of continuing education or experience in the profession/ occupation for at least 2 of the preceding 5 years, and must establish, by

regulation, the expiration of provisional endorsement licenses. These proposed rulemakings set forth eligibility criteria for licensure by endorsement, the specific methods required to demonstrate competency and the requirements for provisional endorsement licenses.

The identified state boards/commissions are requesting a written (email) confirmation of receipt of this delivery from the designated contact person(s) from your office for the Majority or Minority Chair of your office effectuating the electronic deliveries.

Thank you for your attention to this matter.



Amber A. Worthington, PLS | Legal Office Administrator 2
Office of Chief Counsel | Department of State
Governor's Office of General Counsel

P.O. Box 69523 | Harrisburg, PA 17106-9523
Office Phone 717.783.7200 | Fax: 717.787.0251
agontz@pa.gov | www.dos.pa.gov

RECEIVED

Independent Regulatory
Review Commission

November 24, 2025

Preferred Pronouns: We/Us, They/Them/Theirs

PRIVILEGED AND CONFIDENTIAL COMMUNICATION

The information transmitted is intended only for the person or entity to whom it is addressed and may contain confidential and/or privileged material. Any use of this information other than by the intended recipient is prohibited. If you receive this message in error, please send a reply e-mail to the sender and delete the material from any and all computers. Unintended transmissions shall not constitute waiver of the attorney-client or any other privilege.

This message and any attachment may contain privileged or confidential information intended solely for the use of the person to whom it is addressed. If the reader is not the intended recipient then be advised that forwarding, communicating, disseminating, copying or using this message or its attachments is strictly prohibited. If you receive this message in error, please notify the sender immediately and delete the information without saving any copies.