

# Regulatory Analysis Form

(Completed by Promulgating Agency)

(All Comments submitted on this regulation will appear on IRRC's website)

## INDEPENDENT REGULATORY REVIEW COMMISSION

### RECEIVED

Independent Regulatory  
Review Commission

November 27, 2023

(1) Agency

Department of State,  
Bureau of Professional and Occupational Affairs,  
State Board of Medicine

(2) Agency Number: 16A

Identification Number: 4955

IRRC Number:

3390

(3) PA Code Cite:

49 Pa. Code §§ 18.122, 18.141-18.144, 18.151-18.156, 18.157, 18.158, 18.159, 18.161, 18.162, 18.171, and 18.172.

(4) Short Title: Physician Assistants

(5) Agency Contacts (List Telephone Number and Email Address):

Primary Contact: Dana M. Wucinski, Board Counsel, State Board of Medicine, Department of State, P.O. Box 69523, Harrisburg, PA 17106-5923 (phone 717-783-7200) (fax 787-0251);  
dwucinski@pa.gov.

Secondary Contact: Jacqueline Wolfgang, Regulatory Counsel, Department of State, P.O. Box 69523, Harrisburg, PA 17106-5923 (phone 717-783-7200) (fax 787-0251) jawolfgang@pa.gov.

(6) Type of Rulemaking (check applicable box):

- ☒ Proposed Regulation  
☐ Final Regulation  
☐ Final Omitted Regulation

- ☐ Emergency Certification Regulation;  
☐ Certification by the Governor  
☐ Certification by the Attorney General

(7) Briefly explain the regulation in clear and nontechnical language. (100 words or less)

This proposed rulemaking package is necessary to amend the regulations of the State Board of Medicine ("Board") to effectuate the act of October 7, 2021 (P.L. 418, No. 79) (Act 79). The proposed regulation incorporates the language of Act 79 into the Board's regulations as it relates to definitions, written agreement requirements, criteria for registration and responsibilities of supervising physicians, countersignature requirements, the role of the physician assistant, prohibitions on practice, and prescribing by physician assistants. It also updates terminology and removes outdated provisions of the regulations.

(8) State the statutory authority for the regulation. Include specific statutory citation.

The primary statutory authority for this proposed rulemaking is granted by Act 79 which amends the Medical Practice Act (“act”) at 63 P.S. § 422.13 by removing certain restrictions on physician assistant practice to allow greater autonomy in the practice of the profession. Section 4 of Act 79 requires the Board to promulgate regulations necessary to carry out the act.

Section 13(c) of the act (63 P.S. § 422.13(c)) authorizes the Board to promulgate regulations which define the services and circumstances under which a physician assistant may perform a medical service.

Section 8 of the act (63 P.S. § 422.8) authorizes the Board to adopt such regulations as are reasonably necessary to carry out the purposes of the act, including the licensure of physician assistants.

(9) Is the regulation mandated by any federal or state law or court order, or federal regulation? Are there any relevant state or federal court decisions? If yes, cite the specific law, case, or regulation as well as, any deadlines for action.

Yes. Section 4 of Act 79 requires the Board to promulgate regulations necessary to carry out the act.

(10) State why the regulation is needed. Explain the compelling public interest that justifies the regulation. Describe who will benefit from the regulation. Quantify the benefits as completely as possible and approximate the number of people who will benefit.

This proposed rulemaking is needed to effectuate Act 79, which was passed to help physician assistants work and practice with increased efficiency in this Commonwealth, which is one of the premier states for physician assistant education with more than twenty physician assistant programs offered throughout the State. While many physician assistants receive their education in Pennsylvania, prior legislation made it less appealing for physician assistants to stay and practice within the state. Act 79 modernizes physician assistant practice in this Commonwealth by (1) placing a physician assistant on the Board with a permanent seat, (2) removing the requirement that a supervising physician countersign 100% of the patient files, (3) allowing all written agreements between physicians and physician assistants to be “filed” with the Board instead of “approved” by the Board, (4) outlining appropriate supervision requirements based on the needs of the physicians, physician assistants, and overall healthcare system and (5) increasing the number of physician assistants a supervising physician may have primary responsibility over from four to six.

The proposed rulemaking will benefit physician assistants, their supervising physicians, the overall health systems that employ physician assistants, the citizens of this Commonwealth and the Pennsylvania Department of State (“Department”).

There are currently 11,224 licensed physician assistants in this Commonwealth who will benefit from this rulemaking. The amendments to the act allow physician assistants to practice within their full scope of education and training. This will result in greater autonomy in physician assistant practice. There will be more employment opportunities in Pennsylvania because of these changes which will provide physician assistants more flexibility in choosing their places of employment. Additionally, there are approximately

2,800 written agreements filed with the Board annually. Physician assistants will no longer have to wait for Board approval to begin practicing the profession.

The proposed rulemaking will no longer require supervising physicians to “directly and personally supervise” physician assistants. This will give the supervising physician greater flexibility in providing care to patients and will allow the supervising physician to utilize the physician assistant practice more efficiently. The supervising physician will no longer be required to countersign 100% of patient records within ten days, except in limited instances required by law, but instead allows the physician to come up with a supervision plan that is appropriate for each physician assistant that they supervise. This will greatly lessen the supervising physician’s workload to allow them more time to provide healthcare services. Finally, the supervising physician will be permitted to supervise up to six physician assistants instead of being limited to two under the regulation, which will allow the supervising physician to maintain more patients.

Health systems, especially community health centers, will benefit if more physician assistants remain in Pennsylvania following their graduation from school. This will result in the health centers having more staff to assist with healthcare shortages which will increase access to care, especially in rural and underserved areas. Greater accessibility to healthcare in the primary care setting, will result in less non-emergent visits to the emergency departments. Health systems will eventually be able to provide quality healthcare at lower costs to patients.

The citizens of the Commonwealth will benefit if more physician assistants remain in Pennsylvania after completing their education. With more flexibility offered to physician assistants, there will be more employment opportunities for physician assistants which will result in an increase of access to care. The effect of physician shortages will be mitigated as more practitioners are available to see patients who might not otherwise see a physician. This will especially assist in underprivileged or rural areas that suffer most with physician shortages. The Board believes that utilization of routine preventative healthcare will eventually result in lower healthcare costs for patients.

The Department will benefit from this rulemaking because Act 79 only requires 10% review of all written agreements filed with the Board. Prior to the passage of Act 79, approximately 2,800 written agreements were filed with the Board annually. On average, approximately 28% of those written agreements require legal review by Board counsel, totaling almost 800 written agreements being reviewed by legal each year. After the implementation of Act 79, only 10% of written agreements filed with the Board require review. Therefore, the Board now reviews approximately 280 written agreements annually with Board counsel reviewing approximately 1% of those written agreements. This results in approximately 3 written agreements per year requiring legal review. This will save the Commonwealth over \$120,000 annually and give the Board and legal staff additional time to work on other matters pending before the Board. Since the implementation of Act 79, the backlog of written agreements waiting for Board has been resolved, and Board staff is better able to manage the review of written agreements. *See Attachment “A”*

(11) Are there any provisions that are more stringent than federal standards? If yes, identify the specific provisions and the compelling Pennsylvania interest that demands stronger regulations.

No. There are no Federal licensure standards for physician assistants.

(12) How does this regulation compare with those of the other states? How will this affect Pennsylvania's ability to compete with other states?

The proposed rulemaking will positively affect Pennsylvania's ability to compete with other states. In comparing this proposed rulemaking with the regulations of surrounding states, the Board analyzed the following areas: the number of physician assistants that a supervising physician may supervise, countersignature requirements, written agreement requirements and whether physician assistants have a permanent seat on the other states' Boards.

The proposed rulemaking increases the number of physician assistants a supervising physician may have primary responsibility over from two to six. Most of the surrounding states also limit the number of physician assistants that a supervising physician may supervise. Specifically, Delaware, Maryland, New Jersey, and New York limit the ratio to four physician assistants per supervising physician, while Ohio and West Virginia limit the ratio to five physician assistants for each supervising physician. There is only one surrounding state, Connecticut, that allows the supervising physician to supervise as many physician assistants as medically appropriate. The regulations in Maine, Rhode Island and Vermont contain no provision relating to supervision ratios and New Hampshire allows the healthcare institution to decide the appropriate ratio. In comparison, Pennsylvania will have a competitive edge over surrounding states because of the states that limit the ratio, Pennsylvania allows for the highest ratio. This will result in more physician assistant jobs in Pennsylvania and will provide greater access to care for the citizens of the Commonwealth.

The proposed rulemaking removes the 100% countersignature requirement in most scenarios unless the physician assistant is within their first 12 months of practice post-graduation or in the first 12 months of practice in a new specialty. Additionally, it removes the requirement that countersignature must occur within ten days. Instead, the supervising physician can determine appropriate countersignature requirements and the time in which the countersignature must occur. Many surrounding states, including Connecticut, Delaware, Maine, Maryland, Vermont, and Rhode Island do not have countersignature provisions. However, there are several states that have similar provisions to Pennsylvania that allow the supervising physician to determine the appropriate review of physician assistant work, including New Hampshire, New Jersey, New York, Ohio, and West Virginia. This rulemaking will make Pennsylvania more in line with surrounding states while still ensuring that there is appropriate oversight of physician assistant practice.

The proposed rulemaking amends the written agreement requirements in Pennsylvania to allow physician assistants to work within the full scope of their education and training and to allow the supervising physician to determine the appropriate degree of supervision. It also allows physician assistants to begin practicing upon submission of the written agreement to the Board. It appears that the surrounding states have varying levels of written agreement requirements. One state, West Virginia, has very limited

requirements for written agreements such as the submission of practice notification to the Board. Another state, Maine, requires the submission of the written agreement to the Board for approval by the Board much like Pennsylvania's old language. Some surrounding states have very detailed requirements for written agreements. For example, in Connecticut, written agreements must reference or include applicable hospital policies, protocols, and procedures in the written delegation agreement, which must be reviewed annually by the supervising physician. Other states require that written or collaborative agreements exist, but do not require that they be submitted to the Board. Instead, they are kept on site at the hospital or clinic and must be made available to the Board upon request. States that do this are Delaware, New Hampshire, New Jersey, and Ohio. Some states, such as Maine, have very stringent written agreement requirements, but only until the physician assistant has acquired 4,000 hours of clinical practice. Thereafter, there is no written agreement requirement. Maryland requires approval of a delegation agreement only if the physician assistant is not employed in a hospital or ambulatory surgical facility. It appears that there is no continuity among states regarding written agreements. However, the proposed rulemaking eases written agreement requirements to give more deference to the supervising physician. The supervising physician is the individual in the best position to evaluate the physician assistant's scope of training and experience and to make delegations based on that determination as opposed to what the Board approves. The amendments make it so that Pennsylvania is no longer the strictest states regarding the filing and approval of written agreements which will ultimately place Pennsylvania at a competitive advantage while still allowing the Board to maintain some aspect of oversight of the profession.

Though not part of the proposed changes in this rulemaking, it is worth noting that Act 79 added a permanent seat on the Board for a physician assistant. Every other Board in the surrounding states has at least one physician assistant seat on their Board. Like Pennsylvania, some states like Connecticut, New Jersey and Maryland have one physician assistant seat on the Board. Other states including Maine, Delaware, New York, Rhode Island, and West Virginia have two physician assistant seats on their Board. A few states, including New Jersey and Maryland, also have a physician assistant advisory committee in addition to the permanent seat. By placing a permanent physician assistant seat on the Board, Pennsylvania has put itself more in line with surrounding states. This will ultimately increase Pennsylvania's competitive advantage which will enable the state to meet the needs of the citizens of this Commonwealth just as well as, or better than, surrounding states.

(13) Will the regulation affect any other regulations of the promulgating agency or other state agencies? If yes, explain and provide specific citations.

The State Board of Osteopathic Medicine also has regulations related to the practice of physician assistants. *See* 49 Pa. Code § 25.141-25.201. As the State Board of Osteopathic Medicine is a distinct licensing board which also has statutory jurisdiction over the practice of physician assistants, the Board's proposed rulemaking will not affect the State Board of Osteopathic Medicine's regulations. The State Board of Osteopathic Medicine will be submitting its own rulemaking package to effectuate the act of Oct. 7, 2021, P.L. 412, No. 78 (Act 78), which is identical to Act 79.

(14) Describe the communications with and solicitation of input from the public, any advisory council/group, small businesses, and groups representing small businesses in the development and

drafting of the regulation. List the specific persons and/or groups who were involved. (“Small business” is defined in Section 3 of the Regulatory Review Act, Act 76 of 2012.)

All the rulemaking activities of the Board are discussed and voted on in public board meetings which are routinely attended by representatives of the public and the regulated community. The Board circulated one exposure draft to over 200 individuals/organizations to solicit comments from the public and regulated community. (See, Attachment “B”)

Most comments received on the exposure draft were from physician assistants practicing in the field. All comments were positive and applauded the Board on the proposed amendments. There were a few comments from hospital systems and statewide organizations suggesting very minor changes to the proposed language to accurately reflect the intent of Act 79. The Board has incorporated those recommended changes into this proposed rulemaking package.

(15) Identify the types and number of persons, businesses, small businesses (as defined in Section 3 of the Regulatory Review Act, Act 76 of 2012) and organizations which will be affected by the regulation. How are they affected?

The Board licenses approximately 11,224 physician assistants. For purposes of this rulemaking, the Board estimates that approximately 1,018 individuals apply for licensure as a physician assistant each year and approximately 2,800 written agreements are filed with the Board each year with 10% of those written agreements subject to Board review.

According to the Small Business Administration (SBA), there are approximately 1,103,558 businesses in Pennsylvania; of which 1,099,158 are small businesses. Of the 1,099,158 small businesses, 226,511 are small employers (those with fewer than 500 employees) and the remaining 872,647 are non-employers. Thus, the vast majority of businesses in Pennsylvania are considered small businesses. According to the Pennsylvania Department of Labor and Industry in 2020, 53% of physician assistants are employed in offices of physicians, 26% in hospitals, 8% in outpatient care centers, 5% in educational services and 1% in employment services.

For the businesses listed above, small businesses are defined in Section 3 of the Regulatory Review Act, (71 P.S. § 745.3) which provides that a small business is defined by the SBA’s Small Business Size Regulations under 13 CFR Ch. 1 Part 121. These size standards have been established for types of businesses under the North American Industry Classification System (NAICS). In applying the NAICS standards to the types of businesses where licensees may work, a small business under NAICS Code 622110 (General Medical and Surgical Hospitals) is considered a small business if they have \$41.5 million or less in average annual receipts; offices of physicians (NAICS code 621111) are considered small businesses if they have \$14 million or less in average annual receipts; outpatient care centers (NAICS code 621498) are considered small businesses if they have \$22.5 million or less in average annual receipts; and educational services including colleges, universities and professional schools (NAICS code 611310) are considered small businesses if they have \$30.5 million or less in average annual receipts.

Based on this variety of employers, the Board believes that most physician assistants in Pennsylvania are employed in small businesses. The Board does not collect information on the size of the businesses where



its licensees are employed. However, for purposes of determining the economic impact on small businesses, the Board must assume that many of its licensees work for small businesses as that term is defined by the SBA and Pennsylvania's Regulatory Review Act.

This rulemaking will affect physician assistants and supervising physicians working in small businesses in this Commonwealth. The rulemaking will also affect hospital systems and other health systems in which physician assistants are employed. Supervising physicians will no longer be required to "directly and personally supervise" physician assistants and they will be permitted to have responsibility for up to six physician assistants instead of only two. Additionally, supervising physicians will no longer be required to review and countersign 100% of patient files. Instead, the supervising physicians, along with their healthcare system, will be permitted to determine appropriate supervising requirements based on the needs of the physicians, the physician assistants, and overall healthcare system. Finally, physician assistants will be able to begin practicing immediately upon submission of their written agreement to the Board instead of having to wait for Board review and approval. This will positively affect the physician assistant, the supervising physician, the overall healthcare systems, and the citizens of this Commonwealth by having more practitioners enter the healthcare field faster. This will result in increased access to care and lower healthcare costs to patients.

(16) List the persons, groups, or entities, including small businesses, that will be required to comply with the regulation. Approximate the number that will be required to comply.

All 11,224 individuals currently licensed as physician assistants will be required to comply with the regulation, as well as all future applicants for licensure. Additionally, all supervising physicians and employers of physician assistants will have to comply with the rulemaking. The Board estimates that it receives approximately 1,018 applications for physician assistants annually and approximately 2,800 written agreements are filed with the Board annually.

(17) Identify the financial, economic, and social impact of the regulation on individuals, small businesses, businesses and labor communities and other public and private organizations. Evaluate the benefits expected as a result of the regulation.

The citizens of the Commonwealth will benefit from the proposed rulemaking because Act 79 will help ease healthcare shortages by enticing more physician assistants to remain in this Commonwealth after completing their education and by allowing physician assistants greater autonomy in treating patients. This will allow physician assistants to take a larger role in the primary care of patients. Physician assistants will have the opportunity to bring their full knowledge and skill set to patients by allowing the physician assistant to provide services within their own scope of education and training as opposed to being limited to services outlined in a Board-approved written agreement under the scope of practice of their supervising physician. As a result, physician assistants will be better able to provide care to those who otherwise may not be able to see a physician. It will also provide greater access to medical care in underserved areas, including rural areas because each supervising physician will be permitted to have responsibility for up to six physician assistants instead of two.

Health systems and physician offices alike will benefit from this rulemaking both financially and economically because they will be able to make greater use of physician assistants due to the supervising

physician no longer having to supervise the physician assistant “directly and personally” and because the supervising physicians will be able to take responsibility for more than two physician assistants. There is a growing shortage of physicians across the Pennsylvania, especially in rural areas. This rulemaking will allow physician assistants to take a larger role in the care of patients by not requiring 100% countersignature, immediate review of patient records and active and continuing review. However, patient safety is still ensured since there is still a component of supervision under the supervising physician.

(18) Explain how the benefits of the regulation outweigh any cost and adverse effects.

This rulemaking will not result in increased costs to the Commonwealth, its licensees, businesses, or the public. Instead, it will ease the burden of the written agreement review process, lessen supervision requirements, and allow physician assistants to practice with greater autonomy. There are no known adverse effects of this proposed regulation. However, the Board is certain that the benefits that will result from this rulemaking would outweigh any unknown adverse effects because it will result in greater access to healthcare for the citizens of the Commonwealth and lower healthcare costs.

(19) Provide a specific estimate of the costs and/or savings to the **regulated community** associated with compliance, including any legal, accounting or consulting procedures which may be required. Explain how the dollar estimates were derived.

There are no estimated cost or savings to the regulated community.

(20) Provide a specific estimate of the costs and/or savings to the **local governments** associated with compliance, including any legal, accounting or consulting procedures which may be required. Explain how the dollar estimates were derived.

There are no expected costs or savings for local governments.

(21) Provide a specific estimate of the costs and/or savings to the **state government** associated with the implementation of the regulation, including any legal, accounting, or consulting procedures which may be required. Explain how the dollar estimates were derived.

There is expected cost savings to the Department because Board staff will no longer be required to review every written agreement filed with the Board. Instead, written agreements will be “filed” with the Board with only 10% review. Board staff previously reviewed and approved approximately 2,800 written agreements per year. After Act 79 was implemented, the Board has only reviewed approximately 280 written agreements each year. *See Attachment “A”*

(22) For each of the groups and entities identified in items (19)-(21) above, submit a statement of legal, accounting or consulting procedures and additional reporting, recordkeeping, or other paperwork, including copies of forms or reports, which will be required for implementation of the regulation and an explanation of measures which have been taken to minimize these requirements.



The Board is unaware of any legal, accounting or consulting procedures which will be required for implementation of the regulation by organizations or individuals.

(22a) Are forms required for implementation of the regulation?

No.

(22b) If forms are required for implementation of the regulation, **attach copies of the forms here.** If your agency uses electronic forms, provide links to each form or a detailed description of the information required to be reported. **Failure to attach forms, provide links, or provide a detailed description of the information to be reported will constitute a faulty delivery of the regulation.**

N/A

(23) In the table below, provide an estimate of the fiscal savings and costs associated with implementation and compliance for the regulated community, local government, and state government for the current year and five subsequent years.

	<b>Current FY 23-24</b>	<b>FY +1 24-25</b>	<b>FY +2 25-26</b>	<b>FY +3 26-27</b>	<b>FY +4 27-28</b>	<b>FY +5 28-29</b>
<b>SAVINGS:</b>						
<b>Regulated Community</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>Local Government</b>						
<b>State Government</b>	\$ 127,036	\$ 127,036	\$ 127,036	\$ 127,036	\$ 127,036	\$ 127,036
<b>Total Savings</b>	\$127, 036	\$127,036	\$127,036	\$127,036	\$127,036	\$127,036
<b>COSTS:</b>						
<b>Regulated Community</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>Local Government</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>State Government</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>Total Costs</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>REVENUE LOSSES:</b>						
<b>Regulated Community</b>						
<b>Local Government</b>						
<b>State Government</b>						
<b>Total Revenue Losses</b>	\$0	\$0	\$0	\$0	\$0	\$0

(23a) Provide the past three-year expenditure history for programs affected by the regulation.

<b>Program</b>	<b>FY -2 20-21</b>	<b>FY -1 21-22</b>	<b>FY -1 22-23 (estimated)</b>	<b>Current FY 23-24 (budgeted)</b>
State Board of Medicine	\$7,669,209.91	\$6,789,149.62	\$6,978,000.00	\$6,993,000.00

(24) For any regulation that may have an adverse impact on small businesses (as defined in Section 3 of the Regulatory Review Act, Act 76 of 2012), provide an economic impact statement that includes the following:

- (a) An identification and estimate of the number of small businesses subject to the regulation.
- (b) The projected reporting, recordkeeping and other administrative costs required for compliance with the proposed regulation, including the type of professional skills necessary for preparation of the report or record.
- (c) A statement of probable effect on impacted small businesses.
- (d) A description of any less intrusive or less costly alternative methods of achieving the purpose of the proposed regulation.

(a) This rulemaking will not have an adverse impact on small businesses.

(b) This rulemaking will not impose additional reporting, recordkeeping, or other administrative costs on small businesses.

(c) The probable effect on impacted small businesses would be positive because Act 79 will result in more physician assistants remaining in the Commonwealth after finishing school, greater flexibility in the utilization of physician assistants, ability to provide more access to healthcare, less burden on supervising physicians employed by the small business and less waiting time for physician assistants to begin practice pending approval of their written agreement.

(d) The Board could discern no less costly or less intrusive alternative method to effectual the purpose of Act 79 that would be consistent with the Board's mandate to produce enough revenue to cover its costs of operations and to administer the act in the public interest.

(25) List any special provisions which have been developed to meet the particular needs of affected groups or persons including, but not limited to, minorities, the elderly, small businesses, and farmers.

The Board could perceive no particular needs that needed to be accommodated.

(26) Include a description of any alternative regulatory provisions which have been considered and rejected and a statement that the least burdensome acceptable alternative has been selected.

No alternative regulatory provisions were considered and rejected. The Board believes this proposal represents the least burdensome acceptable alternative.

(27) In conducting a regulatory flexibility analysis, explain whether regulatory methods were considered that will minimize any adverse impact on small businesses (as defined in Section 3 of the Regulatory Review Act, Act 76 of 2012), including:

- a) The establishment of less stringent compliance or reporting requirements for small businesses;
  - b) The establishment of less stringent schedules or deadlines for compliance or reporting requirements for small businesses;
  - c) The consolidation or simplification of compliance or reporting requirements for small businesses;
  - d) The establishment of performance standards for small businesses to replace design or operational standards required in the regulation; and
  - e) The exemption of small businesses from all or any part of the requirements contained in the regulation.
- a) & b) The Board did not consider less stringent reporting requirements or deadlines for small businesses or for applicants that intend to work for small businesses. All applicants for licensure are treated equally.
- c) There is no compliance or reporting requirements that could be consolidated or simplified. The application process is the same whether a particular licensee is employed by a small business or a large business.
- d) The regulations do not contain design or operational standards that need to be altered for small businesses.
- e) To exclude any applicant from the requirements contained in the regulation based on the size of their employers would not be consistent with Act 79.

(28) If data is the basis for this regulation, please provide a description of the data, explain in detail how the data was obtained, and how it meets the acceptability standard for empirical, replicable and testable data that is supported by documentation, statistics, reports, studies or research. Please submit data or supporting materials with the regulatory package. If the material exceeds 50 pages, please provide it in a searchable electronic format or provide a list of citations and internet links that, where possible, can be accessed in a searchable format in lieu of the actual material. If other data was considered but not used, please explain why that data was determined not to be acceptable.

No data, studies or references were used to justify the regulation.

(29) Include a schedule for review of the regulation including:

- A. The length of the public comment period: .....30 days
- B. The date or dates on which any public meetings or hearings will be held: ...The Board meets in public session 9 times each year. Upcoming dates are set forth in (30) below.
- C. The expected date of delivery of the final-form regulation: ..... Spring 2024
- D. The expected effective date of the final-form regulation: ..... Upon publication as final
- E. The expected date by which compliance with the final-form regulation will be required: ..... Upon publication as final
- F. The expected date by which required permits, licenses or other approvals must be obtained: ..... N/A

(30) Describe the plan developed for evaluating the continuing effectiveness of the regulations after its implementation.

The Board continuously evaluates the effectiveness of the Board's regulations and implementation of regulations. The Board discusses all regulatory proposals in conjunction with its regularly scheduled public meetings. The Board meets 9 times a year. The Board is scheduled to meet on the following upcoming dates in 2023: July 26, September 13, October 25, and December 13.

# ATTACHMENT “A”

Total Agreements per year

2020	2,315
2021	2,913
2022	3,173
<u>AVERAGE</u>	<u>2,800</u>

Job Classification	Time to Review	% of Agreements Reviewed	# of Agreements Reviewed	Hourly Rate	total cost
Clerical Assistant 3	1.00	100%	2,800	\$39.86	\$111,621.29
Attorney 4	0.25	28%	784	\$89.54	\$17,551.93
Board Administrator	0.25	28%	784	\$46.53	\$9,120.97
					<u>\$138,294.18</u>

Job Classification	Time to Review	% of Agreements Reviewed	# of Agreements Reviewed	Hourly Rate	total cost
Clerical Assistant 3	1.00	10%	280	\$39.86	\$11,162.13
Attorney 4	0.25	1%	3	\$89.54	\$62.69
Board Administrator	0.25	1%	3	\$46.53	\$32.57
					<u>\$11,257.39</u>

**TOTAL ESTIMATED ANNUAL SAVINGS TO THE BOARD: \$127,036.79**



# ATTACHMENT “B”

16A-4947 Stakeholders List

Salutation	First Name	Last Name	Professional Designation	Business Address	Address Line 1
Dr.	Julie	Lachman	ND		1432 Easton Rd, 3G
Dr.	Marie	Winters	ND		737 Dudley St
Dr.	Heidi	Weinhold	ND	PANP	105 Rockingham Lane
Ms.	Angie	Armbrust		The Winter Group	234 N 3rd St
Ms.	Susan	DeSantis	PA-C	Pennsylvania Society of Physician Assistants	P.O. Box 128
Mr.	Alex	Bonner		PA State Nurses Association	3605 Vartan Way, Suite 204
Mr.	Ted	Mowatt	CAE	Ass'n for Prof. Acupunture	908 N 2nd St
Ms.	Jennifer	Sporay	RDN-AP, CSO, LDN, CNSC, FAND		1438 Bridge St.
Attorney	Andrew	Harvan	Esq.	Pennsylvania Medical Society	777 E Park Dr
Mr.	Doug	Richards		Long Nyquist & Assoc.	121 State St
Ms.	Carrie	Hillman		Milliron Goodman, LLC	200 N 3rd St, Suite 1500
Mr.	Edward	Nielsen	M.H.S	Pennsylvania Chiropractic Association	1335 North Front St
Representative	Mark	Mustio			Suite 220
Representative	Mark	Mustio		PA House of Representatives	416 Irvis Office Bldg
Representative	Harry	Readshaw		PA House of Representatives	107 Irvis Office Bldg
Representative	Harry	Readshaw			1917 Brownsville Rd
Senator	Lisa	Boscola		Pennsylvania Senate	Senate Box 203018
Senator	Lisa	Boscola			Suite 120
Senator	Robert	Tomlinson			3207 Street Rd
Senator	Robert	Tomlinson		Pennsylvania Senate	Senate Box 203006
				PA Assoc of Naturopathic Physicians	P.O. Box 5615
				PA Academy of Nutrition and Dietetics	P.O. Box 211025
Dr.	Paul	Gannon	ND	Cancer Treatment Centers Of America	Eastern Regional Medical Center

16A-4947 Stakeholders List

Dr.	Naina	Kohli	ND	Cancer Treatment Centers Of America	Eastern Regional Medical Center
				North American Bd of Naturopathic Examiners	Suite 119, #321
Ms.	Leia	Anderson		Natural Paths To Wellness	3601 Gettysburg Rd
Dr.	Maria	Ciuferri-Wanasacz	ND, L Ac	Healing Arts Center At Northeastern	Rehabilitation Associates Pc
Dr.	John	Laird	ND	UPMC Center For Integrative Medicine	580 S Aiken Ave
Dr.	Sari	Cohen	ND	UPMC Center For Integrative Medicine	580 S Aiken Ave

Last Name	Address Line 2	City	State	Zip	email
Lachman		Warrington	PA	18976	jl@drlachman.com
Winters		Philadelphia	PA	19148	marie.winters@gmail.com
Weinhold		McMurray	PA	15317	drheidiproductions@aol.com
Armbrust		Harrisburg	PA	17101	aarmbrust@wintergrouppa.com
DeSantis		Greensburg	PA	15601	pspa@pspa.net
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Harvan		Harrisburg	PA	17111	aharvan@pamedsoc.org
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Mustio	P.O. Box 202044	Harrisburg	PA	17120-2044	mmustio@pahousegop.com
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16A-4947 Stakeholders List

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Salutation	First Name	Last Name	Professional Designation	Business Address	Address Line 1
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				Marcus Institute for Integrative Medicine	of Jefferson Hospital
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Dr.	Andrew	Neville	ND	Clymer Healing Center	5916 Clymer Road
Dr.	Michael	Reece	ND		4233 Oregon Pike
Dr.	Alison	Finger	ND		148 E State St
Dr.	Brian	Freeman	ND		1430 Bridge St #2
Dr.	Jaie	Bosse	ND		Lower Level

16A-4947 Stakeholders List

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Dr.	Heather	Deluca	ND		250 Pierce St
				Health for Life Clinic	112 Cornell Ave
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Dr.	Maureen	Tighe	ND, MSOM	Trillium Natural Medicine	3043 W Liberty Ave
Ms.	Lynn	Feinman			53 Darby Road C
Dr.	Jeremy	Wolf	ND	Falcone Center for Cosmetic, Functional and Integrative Medicine	Suite B104
Dr.	Henriette	Alban	ND		103 S 5th St
Dr.	Marty	Edwards	ND		529 S Juniper St
Dr.	Jill	Hoffman	ND	Center City Naturopathic	111 Sibley Ave
President	Anne	Walsh		Fed'n of Naturopathic Medicine Regulatory Auth.	Oregon Bd of Naturpathic Medicine
				Alaska Dept of Cmty and Econ Dev.	Div of Occup Licensing - Naturpathic Section
Executive Director	Gail	Anthony		AZ Naturopathic Bd of Medical Exam'rs	#230
				Colorado Dept of Regulatory Auth.	Office of Naturopathic Doctor Registration
				Connecticut Bd of Naturopathic Examiners	P.O. Box 340308
Executive Officer	Candace	Ito		Hawaii Bd of Examiners in Naturopathy	DCCA-PVL Attn: NAT

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16A-4947 Stakeholders List

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		Lancaster	PA	17603	
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Tighe		Pittsburgh	PA	15216	
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Alban		Reading	PA	19602	
Edwards		Philadelphia	PA	19147	
Hoffman		Ardmore	PA	19003	
	Suite 119 #321 9220 SW Barbur Blvd				
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	P.O. Box 110806	Juneau	AK	99811-0806	
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	1560 Broadway, Ste 1350	Denver	CO	80202	
	410 Capitol Ave	Hartford	CT	06134-0308	
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16A-4947 Stakeholders List

Salutation	First Name	Last Name	Professional Designation	Business Address	Address Line 1
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Ms.	Geraldine	Betts		Maine Bd of Complementary Health Care Providers	35 State House Station
				Maryland Bd of Physicians	Reference Allied Health Practitioners
Dr.	Molly	Schwanz	ND	MN Bd. of Med. Practice	University Park Plaza - Ste 500
				Montana Alternative Health Care Bd	P.O. Box 200513
				North Dakota Bd of Integrative Health Care	705 E Main Ave
				New Hampshire Dept of Health and Human Services	Licensing & Regulative Services
				Oregon Bd of Naturopathic Examiners	Suite 407
				Utah Naturopathic Physicians Licensing Bd	160 E 300 S
Mr.	Ronald	Klein	RPh	Vermont Office of the Secretary of State	Office of Professional Regulation
				WA State Dept of Health - Naturopathy Program	Health Professions Quality Assurance
Attorney	Traci	Hobson	Esq.	American Ass'n of Naturopathic Physicians	Suite 250
				Council On Naturopathic Medical Educ.	P.O. Box 178
Dr.	Kathy	Ferraro	MD	Center for Holistic Medicine	9 Brookwood Ave
Dr.	Jessica	Shoemaker	BS, ND	Natural Paths to Wellness	3601 Gettysburg Rd
Dr.	Timothy	Salotto	ND		645 N 12 St, Suite 301
Dr.	Bill	Maguire	ND		924-A Colonial Ave
Executive Director	Allison	McIntosh		Pennsylvania Physical Therapy Ass'n	#106
				Ass'n for Prof Acupuncture in Pennsylvania	P.O. Box 1081
				Pennsylvania Chiropractic Association	1335 N Front St
				Homeopathic Med Soc'y of the State of PA	637 W Lincoln Hwy
				PA Health Care Association	315 North Second St

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Ms.	Mary	Marshall		The Hospital & Healthsystem Assoc	30 N 3rd St, Ste 600
Ms.	Betsey	Zych		PA Academy of Nutrition & Dietetics	P.O. Box 211025
	Jan	Cox		Independence Blue Cross	1919 Market St
Ms.	Margaret	Rowe			21 Foxanna Dr

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	301 S Park, 4th Fl	Helena	MT	59620-0513	
		Bismark	ND	58501	
		Concord	NH	03301-3857	
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16A-4947 Stakeholders List

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		Glenside	PA	19038	
		Harrisburg	PA	17102	
		Exton	PA	19341	
		Harrisburg	PA	17101	
Marshall		Harrisburg	PA	17101-1703	mmarshall@haponline.org
Zych		Columbus	OH	43221	Betsey@windrae.com
Cox		Philadelphia	PA	19103-1480	
Rowe		Hershey	PA	17033	mmrowe@comcast.net

Salutation	First Name	Last Name	Professional Designation	Business Address	Address Line 1
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Dr.	Elizabeth	Gaby	ND		301 Dorwood Dr
Dr.	Jeannine	Maschak	ND	Integrative Health & Wellness	PO Box 1621
Dr.	Darrell	Misak	ND, RPh	Pittsburgh Alternative Health, Inc.	20 Cedar Blvd
Dr.	Suzanne	Peppell	ND		400 Northampton St.
Dr.	Michelle	Qaqundah	ND	Cancer Treatment Centers of America	1331 East Wyoming Avenue
Dr.	Joy	Sakonyi	ND	Wellspring Whole Health	The Nuin Center
Dr.	Gurneet	Singh	LAc, ND	Lotus Healing, LLC	Triune
Mr.	Dwayne	Haus		Int. RBTI Pract. Assn	P.O. Box 621 P.O. Box 621
President	Heather	Shutlz		Assoc. for Prof. Acupuncture in Pennsylvania	

16A-4947 Stakeholders List

Ms.	Linda	Rosa	RN	Colorado Citizens for Science in Medicine	
Dr.	Britt	Hermes	ND (ret.)		
Mr.	Alex	Murdoch			
Dr.	Valerie	Nelson	ND	Abundant Life Wellness	
Ms.	Nancy	Wagner	MBA, RD, LDN		
Dr.	Filippos	Diamantis		American Naturopathic Medical Association	
Mr.	Randy	Stevens		Pennsylvania Orthotic and Prosthetic Society	
Dr.	Khadija	Douglas	ND	Julie Lachman, ND, LLC	1432 Easton Rd, 3G
Ms.	Katrina	Molnar-Dietz			800 Campbell Drive
Ms.	Julie	Derwart-Reh	CNM,CNWC,BNS,M PH		508 York St.
Dr.	JoAnn	Yánez	ND, MPH, CAE	American Association of Accredited Naturopathic Medical Colleges	
Dr.	Shannon	Braden	ND	Federation of Naturopathic Medicine Regulatory Authorities	
Dr.	Christa	Louise	M.S., Ph.D.		
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Gaby		Carlisle	PA	17013	
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16A-4947 Stakeholders List

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Dr.	Marilyn	Heine	M.D.		900 Twining Rpad

16A-4947 Stakeholders List

Ms.	Margaret	Durkin		Bravo Group, Inc.	20 N. 2nd St
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Last Name	Address Line 2	City	State	Zip	email
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**FACE SHEET  
FOR FILING DOCUMENTS  
WITH THE LEGISLATIVE REFERENCE BUREAU**

**(Pursuant to Commonwealth Documents Law)**

**RECEIVED**

Independent Regulatory  
Review Commission

November 27, 2023

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BY: Amy M. Elliott  
(DEPUTY ATTORNEY GENERAL)

Digitally signed by Amy M. Elliott  
DN: cn=Amy M. Elliott, o=Pennsylvania Office  
of Attorney General, ou=Chief Deputy  
Attorney General,  
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Date: 2023.11.14 10:26:22 -05'00'

11/14/2023

DATE OF APPROVAL

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**Department of State  
State Board of Medicine**

(AGENCY)

DOCUMENT/FISCAL NOTE NO. 16A-4955

DATE OF ADOPTION: \_\_\_\_\_




BY: \_\_\_\_\_

**Mark B. Woodland, M.S., M.D.  
Board Chair**

TITLE \_\_\_\_\_  
(EXECUTIVE OFFICER, CHAIRMAN OR SECRETARY)

Copy below is hereby approved as to form  
and legality. Executive or Independent Agencies.

BY:   
(Deputy General Counsel)  
(Chief Counsel, Independent Agency)  
(Strike inapplicable title)

October 17, 2023

DATE OF APPROVAL

☐ Check if applicable. No Attorney General  
approval or objection within 30 days after  
submission.

**NOTICE OF PROPOSED RULEMAKING**

**COMMONWEALTH OF PENNSYLVANIA  
DEPARTMENT OF STATE  
BUREAU OF PROFESSIONAL AND OCCUPATIONAL AFFAIRS  
STATE BOARD OF MEDICINE**

**49 PA. CODE CHAPTER 18**

**§§ 18.122, 18.141-18.144, 18.151-18.154, 18.156, 18.158, 18.157,  
18.159, 18.161, 18.162, 18.171, 18.172 and 18.155**

**PHYSICIAN ASSISTANTS**

The State Board of Medicine (Board) proposes to amend Chapter 18, Subchapter D (relating to physician assistants) to read as set forth in Annex A. Specifically, the Board is proposing amendments to §§ 18.122, 18.141-18.144, 18.151-18.154, 18.156, 18.157, 18.158, 18.159, 18.161, 18.162, 18.171, and 18.172. The Board also proposes to delete 18.155 (relating to satellite locations).

#### *Effective Date*

The amendments will be effective upon publication of the final-form rulemaking in the *Pennsylvania Bulletin*.

#### *Statutory Authority*

The primary statutory authority for this proposed rulemaking is under the act of October 7, 2021 (P.L. 418, No. 79) (Act 79), which amended the Medical Practice Act (act) at 63 P.S. § 422.13 by removing certain restrictions on physician assistant practice to provide greater autonomy in the practice of the profession. Under section 4 of Act 79, the Board is authorized to promulgate regulations necessary to carry out the act.

Section 13(c) of the act (63 P.S. § 422.13(c)) authorizes the State Board of Medicine (Board) to promulgate regulations which define the services and circumstances under which a physician assistant may perform a medical service.

Section 8 of the act (63 P.S. § 422.8) authorizes the Board to adopt such regulations as are reasonably necessary to carry out the purposes of the act, including the licensure of physician assistants.

#### *Background and Need for Amendments*

This proposed rulemaking is needed to effectuate Act 79 which is meant to help physician assistants work and practice with increased efficiency in this Commonwealth, which is one of the premier states for physician assistant education with more than twenty physician assistant programs offered in the State. While many physician assistants receive their education in this Commonwealth, prior legislation made it less appealing for physician assistants to stay and practice within the State. Act 79 modernizes physician assistant practice in this Commonwealth by (1) placing a physician assistant on the Board with a permanent seat, (2) removing the requirement that a supervising physician countersign 100% of the patient files, (3) allowing all written agreements between physicians and physician assistants to be “filed” with the Board instead of “approved” by the Board, (4) outlining appropriate supervision requirements based on the needs of the physicians, physician assistants, and overall healthcare system and (5) increasing the number of physician assistants a supervising physician may have primary responsibility over from four to six physician assistants.

*Description of Proposed Amendments*

The Board is proposing comprehensive amendments to Chapter 18, Subchapter D (relating to physician assistants) to update the regulations to reflect current practices and to incorporate the changes made to the act by Act 79.

In § 18.122, the Board proposes to amend several definitions as follows:

The definition of “ARC-PA” would be amended to include the complete formal name of the Accreditation Review Commission on Education for Physician Assistants.

The proposed regulation creates a definition for “healthcare facility” to mirror the definition of “healthcare facility” as defined in the Healthcare Facilities Act, 35 P.S. § 448.103 (relating to definitions). The act references both health care facilities and the Health Care Facilities Act, the act of July 19, 1979 (P.L.130, No.48), but this term is not defined in the Board’s regulations. The existing regulations refer only to hospitals and medical facility which is not inclusive of all licensed facilities under the Healthcare Facilities Act in which a physician assistant may work.

The definition of “medical care facility” would be deleted in its entirety by this proposed rulemaking. The act does not define or even refer to a medical care facility. The act refers only to a health care facility as defined by the Health Care Facilities Act. To make the regulations consistent with the act, the term “medical care facility” will be replaced throughout the regulations with the term “health care facility.”

The definition of “order” would be amended to delete the requirement that onsite administration of a drug be limited to a hospital, medical care facility or office setting. The existing language is meant to encompass all practice locations in which a physician assistant might administer a drug; however, this language is outdated. Currently, physician assistants practice in, and administer drugs onsite in, more locations than hospitals, medical care facilities or office settings. There may be scenarios where a physician assistant administers a drug at a sporting event, a pop-up clinic or in a pharmacy. The removal of the reference to a hospital, medical care facility and office setting will allow the definition to apply in all onsite settings in which a drug may be administered onsite by a physician assistant.

The definition of “physician assistant program” would be amended to remove the requirement that the training and education program for physician assistants be recognized by the Board *and* accredited by the CAHEA, the CAAHEP, ARC-PA or a successor agency. The Board has already approved training and education programs accredited by CAHEA, the CAAHEP, ARC-PA so the requirement for Board recognition is redundant. Instead, the amended language will be changed to an “or” so that the Board will have the authority to approve new accrediting organizations that are not successor organization of CAHEA, the CAAHEP, ARC-PA.

The definition of “prescription” would be updated to current practice by allowing the prescribing to be done electronically since that is how most prescribing presently occurs. Without this amendment, electronic orders for a drug or device would not fall into the definition of “prescription” which could result in the argument being made that the prescribing regulations in § 18.151 (relating to the role of physician assistant) and § 18.158 (relating to prescribing and dispensing drugs, pharmaceutical aids and devices) do not apply. To prevent this, the word “electronic” should be included in the regulations so that all forms of prescribing are included.

The definition of “primary supervising physician” would be amended to remove the reference to “directing and personally” supervising consistent with Act 79.

The proposed rulemaking would delete the definition of “satellite location” because it is no longer relevant to the Board’s regulations with the enactment of Act 79. The removal of the term “directing and personally supervising” from the definition of “primary supervising physician” eliminates the basis on which satellite office approval is required. The need for onsite presence on a fixed schedule was the only distinction between a satellite location and a primary practice location.

The proposed rulemaking would define “scope of practice” because the Act 79 refers to the term “scope of practice” but does not define its meaning. The proposed definition reflects the role of the physician assistant as set forth in § 18.151(b) (relating to the role of physician assistant) and limits the scope of practice of the physician assistant to medical services as set forth in the written agreement. The terms “medical services” and “skills, training and experience” are used in the definition of “scope of practice” because they are consistent with the existing language in 18.151(b).

The definition of “substitute supervising physician” would be amended to clarify that the substitute supervising physician is either designated in a written agreement on file with the Board or kept on file at the practice location where the physician assistant is rendering services. The Board does not think it is necessary to designate all substitute physicians in the written agreement. It is a cumbersome and overly burdensome requirement, and the Board proposes to simplify this reporting requirement.

The definition of “supervising physician” is amended to clarify that the physician assistant may serve a primary supervising physician and one or more substitute supervising physicians as long as at least one substitute supervising physician is named in the written agreement on file with the Board. Any substitute supervising physician must either be named in the written agreement on file with the Board or the relationship as a substitute supervising physician must be maintained at the practice location where the physician assistant practices. The term supervising physician refers to both the primary supervising physician and any of the substitute supervising physicians.

The definition of “supervision” is amended to remove the requirement that the supervising physician has “personal direction” over the physician assistant. This amendment reflects the language of Act 79 which removes the requirement that the supervising physician “directly and personally” supervise a physician assistant. Subsection (i) would be further amended to delete the phrase “by radio, telephone or other telecommunications device” when referring to how a

supervising physician and physician assistant may be in contact with each other. The deleted terms are outdated and do not cover all the ways in which a physician assistant and supervising physician may contact each other. Furthermore, it is not necessary to list all means of communication in the regulation. In subsection (ii)(A), the term “active and continuing” would be removed since the written agreement will outline the degree of oversight the supervising physician will have over the physician assistant. All phrases related to “personal” review are deleted in (ii)(C) consistent with Act 79. Finally, the proposed regulation deletes reference to the review of patient records being done within 10 days and instead requires the supervising physician to review patient records in accordance with Section 18.142(2). Section 18.142(2) requires the primary or substitute supervising physician to countersign the patient record as required by Act 79. The relevant language of Act 79 allows the supervising physician to determine countersignature requirements except for when the physician assistant is practicing in the first 12 months post-graduation or the first 12 months practicing in a new specialty. In those two scenarios, the supervising physician must countersign 100% of the patient records.

The proposed rulemaking would define the term “unable to supervise” to designate when the physician assistant may provide services to a substitute supervising physician. It is important to note that the primary supervising physician does not have to be physically unable to supervise for the physician assistant to serve a substitute which was not clear in the current language of the regulations.

The definition of “written agreement” would be amended to clarify that it is an agreement between the physician assistant and the primary supervising physician. While substitute supervising physicians may be named in the written agreement, the agreement is only signed by the primary supervising physician and the physician assistant.

Section § 18.141(2) would be amended to require that approved physician assistant programs be accredited as provided for in 18.131. The proposed rulemaking would remove the requirement that the physician assistant program be “recognized by the Board.” This additional language is not necessary because the Board has already approved the accredited programs referenced in 18.131(a) and allows the Board to recognize additional programs in 18.131(b).

Section § 18.142 (relating to written agreements) would be amended at subsection (a)(1) to reflect that the written agreement must identify and be signed by the physician assistant and the primary supervising physician. This subsection further provides that the primary supervising physician must be a medical doctor. In smaller office practice settings, the physician assistant may only serve the primary supervising physician named in the written agreement on file with the Board or the substitute supervising physician if one is named in the written agreement on file with the Board. However, in a larger practice setting, such as an orthopedic institute, the physician assistant might serve several substitute supervising physicians in addition to their primary supervising physician. In this scenario, the physician assistant’s written agreement would name the primary supervising physician and at least one substitute supervising physician. A list of all other substitute supervising physicians that the physician assistant serves would be maintained at that practice location where the physician assistant practices. If the physician assistant is providing services in a healthcare facility as defined by the Healthcare Facilities Act, the physician assistant would file a written agreement with the Board which names a primary supervising physician and at least one

substitute, but again, the physician assistant may serve numerous substitute physicians in that facility. In accordance with Section 13(g) of the act, the attending physician for the patient that the physician assistant is seeing would become the primary supervising physician for that patient and take on responsibility for the medical services rendered by the physician assistant in the care of that patient. Also, the facility will maintain a list of all the supervising physicians that the physician assistant serves at that practice location.

The current regulations at subsection (a)(1) require the written agreement to include every physician that the physician assistant would be serving, including the primary supervising physician and all substitute supervising physicians. However, this requirement resulted in the Board becoming overburdened with written agreement change forms every time the physician assistant served a new substitute supervising physician. The Board does not think it is necessary to designate all substitute physicians in the written agreement. It is a cumbersome and overly burdensome requirement, and the Board proposes to simplify this reporting requirement.

The language at subsection (a)(2) would remove the requirement that the written agreement specify the “manner in which the physician assistant will be assisting each named physician” and “the functions to be delegated to the physician assistant.” That outdated language is replaced with the requirement that the written agreement specify the physician assistant’s scope of practice, consistent with section 13(e)(2) of Act 79. Subsection (a)(3) would remove the requirement that the written agreement specify the “manner in which the physician assistant will be assisting each named physician, including the frequency of personal contact with the physician assistant.” The proposed rulemaking would replace that language with “the nature and degree of supervision the primary supervising physician will provide the physician assistant.” This amendment reflects the intention of section 13(e)(3) of Act 79 to allow the supervising physician to determine the appropriate supervision necessary. The language at subsection (a)(4) would be amended by deleting the existing regulatory language and replacing it with the requirement that the written agreement “be prepared and submitted by the primary supervising physician, the physician assistant or a delegate of the primary supervising physician and the physician assistant.” The Board proposes to add, “[i]t shall not be a defense in any administrative or civil action that the physician assistant acted outside the scope of the Board-filed description or that the supervising physician utilized the physician assistant outside the scope of the Board-filed description because the supervising physician or physician assistant permitted another person to represent to the Board that the description had been approved by the supervising physician or physician assistant.” This provision is consistent with the language of 13(e)(4) of Act 79. The outdated language in subsection (a)(5) relating to the timing of when the countersignature must occur – within ten days – would be deleted. Instead, there would be a reference to the written agreement because section 13(d.1)(3) of Act 79 directs the primary supervising physician to determine the countersignature requirements of patient records. Proposed subsections (a)(5)(ii)(A) and (B) include the two exceptions to when the supervising physician may determine the countersignature requirement. Subsection (a)(5)(ii)(A) requires that the primary supervising physician countersign 100% of patient records within a reasonable time, not to exceed 10 days, for the first 12 months of the physician assistant’s practice post-graduation. Subsection (a)(5)(ii)(B) requires that the primary



supervising physician countersign 100% of patient records within a reasonable time, not to exceed 10 days, for the first 12 months of the physician assistant's practice in a new specialty. Subsection (a)(6) would be amended to require that the written agreement identify the primary practice setting that the physician assistant will serve. The proposed rulemaking would add subsection (a)(7) to require the physician assistant to name at least one substitute supervising physician in the written agreement if the physician assistant intends to practice if the primary supervising physician becomes permanently unable to supervise. The amended language of § 18.143(a)(3) prohibits a physician assistant from practicing when the primary supervising physician is permanently unable to supervise.

Section 18.142(b) would delete the requirement that written agreements be approved by the Board. Instead, this section would specify that the written agreement must be "filed with" the Board to mirror the language of section 13(e)(6) of Act 79. The remainder of the existing language would be deleted because the Board will no longer verify compliance of the written agreements with the act or regulations, except for audited written agreement applications. Additional language is added to clarify that the written agreements become effective upon submission to the Board since the Board is no longer required to review and approve written agreements prior to approval.

Subsection § 18.142(c) would delete the word "immediate" and instead uses the term "upon request" when referring to the physician assistant and the primary supervising physician's duty to provide access to written agreements. There is not currently, and never has been, a statutory requirement that written agreements be provided immediately. The Board is concerned that the existing language may cause the physician assistant or the primary supervising physician to compromise patient care if they are required to stop and immediately produce the written agreement within that moment.

Section § 18.143 (relating to criteria for registration as a supervising physician) would be amended at subsection (a) to clarify that the Board registers the primary supervising physician as opposed to all substitute supervising physicians that the physician assistant may serve. Subsection (a)(3) would be amended to remove the requirement that the physician assistant provide a list of the other physicians who are serving as supervising physicians. The amended language requires instead that the physician assistant provide the name and license number of "at least one" primary supervising physician and "a substitute." The Board believes that the current regulatory requirement is unnecessary and is overly burdensome. The proposed rulemaking would clarify that the physician assistant will refrain from practicing unless at least one substitute supervising physician is named in the written agreement on file with the Board.

Subsection (b) would be deleted in its entirety because satellite locations no longer need to be treated differently from primary practice locations. The act deleted the phrase "directly and personally" supervise from the definition of "primary supervising physician." Since onsite supervision was the only distinction between satellite offices and primary practice locations, the elimination of "personal" supervision has eliminated the necessity of distinguishing satellite offices. Subsection (c) would be amended to clarify that the Board will maintain a list of registered primary supervising physicians since substitute supervising physicians are not registered with the Board. This list would include the primary supervising physician's name and address on file with

the Board, along with the date of the filing of the written agreement, since that would be the written agreement effective date, and the names of all physician assistants under the primary supervising physician's supervision. This subsection is amended to require only one substitute supervising physician to be named in the written agreement. The proposed rulemaking requires the Board to maintain on file the date that the written agreement was filed with the Board because that is the date that the written agreement became effective. The reference to satellite locations is deleted consistent with Act 79.

Section § 18.144 (relating to responsibility of primary supervising physician) would delete subsection (4) in its entirety because it is not consistent with the language in Act 79. The degree of supervision is already encompassed in the regulations relating to written agreements. Subsection (5), which requires that the physician assistant see each hospitalized patient at least once, would also be deleted because it is not consistent with current practice. The frequency of how often a hospitalized patient should be seen is determined by the medical care or healthcare facility, through its bylaws, or by the supervising physician. Subsection (6) would be amended by removing the phrase "by the physician assistant relayed to other health care practitioners" to make this subsection more general and encompassing regarding the supervising physician's duty to provide access to written agreements and clarification of orders and prescriptions. Subsection (7) would be amended to clarify that the primary supervising physician must maintain oversight and responsibility for the medical services provided by the physician assistant consistent with Act 79. Subsection (8) would be amended to require the practice or facility to maintain a current list of all substitute supervising physicians with which a physician assistant will work. This may include additional substitute supervising physicians who will assume responsibility of the physician assistant in the primary supervising physician's absence. The Board proposes to add subsection (9) which requires that the Board be notified of any change in the primary practice address using a written agreement change form within 15 days. This will ensure the Board is aware of where the physician assistant is working.

Section § 18.151 (relating to role of physician assistant) would be amended at subsection (a) to reflect that the physician assistant practices medicine as provided for in the written agreement. A written agreement not only includes information such as name address and license number of the primary supervising physician and physician assistant, but it would also outline information such as specialty of the primary supervising physician, whether or not the physician assistant will be working in a health care facility, whether the physician assistant will prescribe or dispense drugs, and if so, what schedule categories, the physician assistant's scope of practice, and the nature and degree of supervising the primary supervising physician will provide. This amended language reflects that the supervising physician no longer "directly and personally" supervises the physician assistant. The amended language of this subsection also reflects the requirement of Act 79 that the services provided by the physician assistant must be provided for in the written agreement. Subsection (b) would be amended to delete the reference to the supervising physician directing the physician assistant since the supervising physician no longer "directly and personally" supervises the physician assistant. This subsection would be further amended to require the physician assistant to provide medical service that are within the physician assistant's scope of practice, consistent with the language section 13(e)(2) of Act 79. Subsection (c) would remove the prohibition that a physician assistant may not determine the cause of death.

This amendment updates the language to comply with current law, a legislative change enacted by Act of Jul. 7, 2017, P.L. 296, No. 17 (Act 17 of 2017).

Section § 18.152 (relating to prohibitions) would delete subsection (a)(2) in its entirety because it is redundant to the information in subsection (a)(1). The written agreement determines whether a physician assistant may prescribe or dispense drugs. Subsection (a)(3) would be deleted in its entirety. The fact that a primary supervising physician no longer “directly and personally” supervises physician assistants has eliminated the distinction that previously existed between a satellite office and a primary practice setting. There is no longer a need for the registration of satellite offices with the Board. Subsection (a)(4) to delete would be amended to remove the prohibition of billing patients for services provided. This amendment reflects current practice since Medicare allows for independent billing by physician assistants under the Physician Assistant Medicare Payment Rules of 2022, which became effective on January 1, 2022. Subsection (a)(5) would be amended to use the gender-neutral term, “the physician assistant.” The existing language in subsection (a)(6) would be deleted and the terminology would be updated to remove outdated advertising methods. The amended language would prohibit a physician assistant from intentionally advertising as an independent practitioner or holding themselves out as an independent practitioner. This amendment maintains the prohibition against independent practice while recognizing that physician assistants may be listed on panels or under a medical provider in many settings. Subsection (a)(8) would be deleted in its entirety as the language is redundant. This prohibition is covered in other sections of 63 P.S. § 422.13(e)(7), which prohibits a physician assistant from assisting a physician in a manner not described in the agreement or without the nature and degree of supervision described in the agreement. Subsection (b)(2) is amended to increase the ratio of how many physician assistants a primary supervising physician may have primary responsibility of from 2 to 6. This amendment includes additional language that the Board may approve the supervision of additional physician assistants. These amendments are consistent with Act 79.

Section § 18.153 (relating to executing and relaying medical regimens) would be amended by deleting subsection (b) in its entirety. This section no longer applies because the supervising physician is no longer required to be on site pursuant to 63 P.S. § 422.13(d). Additionally, this language is not required by Act 79. Subsection (c) would delete the now outdated language which requires the countersignature of patient records by the supervising physician within 10 days. Instead, the language of this section will reflect that the countersignature requirements will be specified in the written agreement as required by Act 79 at 63 P.S. § 422.13(d.1)(3). Subsection (d) would be amended to remove the requirement that the physician assistant and the primary supervising physician provide “immediate” access to the written agreement. There is not currently, and never has been, a statutory requirement that written agreements be provided immediately. There was concern that existing language may cause the physician assistant or the primary supervising physician to compromise patient care if they are required to stop and immediately produce the written agreement within that moment. Additionally, all references to “medical care facility” is replaced with “health care facility.”

Section § 18.154 (relating to substitute supervising physician) would amend subsection (a) to remove the language indicating that all substitute supervising physicians must be registered with the Board. This amendment will require the written agreement to name at least one substitute

supervising physician that the physician assistant may serve. A list of all other substitute supervising must be maintained at the practice or facility, as required under § 18.144(8). Subsection (c) would be amended to require that the substitute supervising physician retain responsibility for the medical services that the physician assistant renders. The proposed rulemaking would add subsection (e) to require that in the event of the primary supervising physician becoming permanently unable to supervise, the substitute will assume primary responsibility for the physician assistant until a new written agreement can be filed. However, this arrangement cannot exceed 30 days. This amendment is necessary because a temporary transition period is needed if the supervising physician dies or leaves their employment, and this language will allow the physician assistant to keep practicing if it takes some time to have a new written agreement filed with the Board. The Board does not currently have regulations that address the death or other sudden and unexpected departure of a primary supervising physician. Currently, the death or departure of a primary supervising physician negates the written agreement and prohibits the physician assistant from practicing which, in turn, causes a gap in patient care. This proposed amendment will cure that problem.

Section § 18.155 (relating to satellite locations) would be deleted in its entirety because this section is no longer relevant. Act 79 removes the requirement that the supervising physician be onsite. Additionally, since the supervising physician no longer “directly and personally” supervises the physician assistant, there is no longer a distinction between satellite offices and primary practice locations. Therefore, there is no longer a need to regulate satellite offices.

Section § 18.156 (relating monitoring and review of physician assistant utilization) would be amended to update subsection (b). The Board added the term “inspection” to clarify the type of reports to be submitted to the Board. Additionally, the Board removed the reference to satellite locations because it is no longer relevant to the Board’s regulations with the enactment of Act 79.

Section 18.157(a) would be amended to replace the term “hospital” with “healthcare facility” so that this section would apply to the administration of controlled substances in all licensed facilities and not just hospitals, medical care facilities and office settings.

Section § 18.158 (relating prescribing and dispensing drugs, pharmaceutical aid and devices) would be amended at subsection (a)(4) to reflect that a physician assistant must prescribe or dispense a drug for a patient in accordance with the written agreement and not per the supervising physician’s instructions. This language is consistent with the rest of the Board’s regulations which refer to the written agreement only and not the supervising physician’s instructions. Subsection (b) would be amended to no longer refer to this section as “prescription blanks” since that is an outdated term. Instead, the section would be entitled “prescriptions” and would include prescription blanks and electronic prescriptions. The purpose of this amendment is to expand the existing language to include electronic prescriptions, recognizing that most medical practices utilize electronic prescriptions. The term hospital is replaced with “healthcare facility.” Currently, in inappropriate prescribing scenarios, the pharmacist would contact the physician assistant as the prescriber, who would then address it with the supervising physician and the patient. Subsection (d)(3) would be deleted in its entirety because there is no longer an onsite presence requirement. Additionally, the primary supervising physician no longer “directly and personally” supervises the physician assistant. Any requirement that the physician assistant report

a drug prescribed in the supervising physician's absence would be outlined in the written agreement. Subsection (d)(4) would be amended to require that countersignatures must occur as outlined in the written agreement, consistent with section 13(d.1)(3) of Act 79, and as required in 18.142(a)(5)(ii). Subsection (d)(5) is amended to remove the requirement that the physician assistant and primary supervising physician provide immediate access to the written agreement since immediate access may not always be possible. There is not currently, and never has been, a statutory requirement that written agreements be provided immediately. There was concern that existing language may cause the physician assistant or the primary supervising physician to compromise patient care if they are required to stop and immediately produce the written agreement within that moment.

Section § 18.159 (relating to medical records) would be amended to delete the requirement that the supervising physician review medical records prepared by the physician assistant within ten (10) days. The amended language requires the supervising physician to review the medical records in a timely manner as described in the written agreement and as required in section 18.142(a)(5)(ii). This way, the supervising physician can determine how often they will review the physician assistant's medical records, if at all, so long as it is still a timely review.

Section § 18.161 (relating to physician assistant employed by medical care facilities) is amended by replacing the term "medical care facility" with the term "healthcare facility" to cover all practice settings in which a physician assistant may work and to maintain consistency between the regulation and the act. Subsection (b), which limits a physician assistant from being responsible to more than three supervising physicians in a medical care facility, would be deleted in its entirety. This limitation is not imposed by Act 79, or the act and it is not practical for physician assistants who cover multiple services within a facility. The proposed rulemaking would delete the first portion of subsection (c), which states that a medical care facility is not required to hire or employ physician assistants because it is redundant with subsection (a) which states that physician assistants *may* be employed by a medical care facility. The Board proposes to remove the term "hospitalized" from subsection (c) since not all facility patients are hospitalized. Finally, the Board proposes to add subsection (e) which addresses attending physicians in a health care facility licensed under the Health Care Facilities Act, 35 P.S. §§ 448.101-448.904b. This section states that the attending physician of record for a particular patient shall act as the primary supervising physician for the physician assistant while that patient is under the care of the attending physician. This proposed language is consistent with 63 P.S. 422.13(g) (relating to supervision).

Section § 18.162 (relating to emergency medical services) would be amended at subsection (a) to remove the requirement that the physician assistant only provide medical services in an emergency medical care setting if they are under the supervision of the supervising physician. The remaining language requires that the physician assistant have training in emergency medicine and is provided for in the written agreement.

Section § 18.171 (relating to physician assistant identification) would be amended by deleting subsection (a)(2) in its entirety because the medical services that a physician assistant may perform and the way they shall be performed is determined by the written agreement not by regulatory language. Subsection (c) would delete the reference to satellite locations as they are no longer relevant to this regulation.



Section § 18.172 (relating to notification and change in employment) would be amended to update the language to current practice by deleting any reference to required notification being in writing from the primary supervising physician. This language is outdated because notification forms are now only available online.

#### *Fiscal Impact and Paperwork Requirements*

The regulation will not have any fiscal impact on licenses, the Board, or the Commonwealth, nor is any additional paperwork anticipated.

#### *Sunset Date*

The Board continuously monitors its regulations; therefore, no sunset date has been assigned.

#### *Regulatory Review*

Under section 5(a) of the Regulatory Review Act (71 P.S. § 745.5(a)), on November 27, 2023, the Board submitted a copy of this proposed rulemaking and a copy of a Regulatory Analysis Form to the Independent Regulatory Review Commission (IRRC) and to the Chairpersons of the Senate Consumer Protection and Professional Licensure Committee (SCP/PLC), and the House Professional Licensure Committee (HPLC). A copy of this material is available to the public upon request.

Under section 5(g) of the Regulatory Review Act, IRRC may convey comments, recommendations or objections to the proposed rulemaking within 30 days of the close of the public comment period. The comments, recommendations or objections shall specify the regulatory review criteria in section 5.2 of the Regulatory Review Act (71 P.S. § 745.5b) which have not been met. The Regulatory Review Act specifies detailed procedures for review prior to final publication of the rulemaking by the Board, the General Assembly and the Governor.

#### *Public Comment*

Interested persons are invited to submit written comments, recommendations or objections regarding this proposed rulemaking to Board Counsel, State Board of Medicine, P.O. Box 69523, Harrisburg, Pennsylvania, 17106-5923, [RA-STRegulatoryCounsel@pa.gov](mailto:RA-STRegulatoryCounsel@pa.gov) within 30 days following publication of this proposed rulemaking in the *Pennsylvania Bulletin*. Reference 16A-4955 (Physician Assistants) when submitting comments.

Mark B. Woodland, M.S., M.D.  
Chair, State Board of Medicine

**Annex A**

**TITLE 49. PROFESSIONAL AND VOCATIONAL STANDARDS**

**PART I. DEPARTMENT OF STATE**

**Subpart A. PROFESSIONAL AND OCCUPATIONAL AFFAIRS**

**CHAPTER 18. STATE BOARD OF MEDICINE – PRACTITIONERS OTHER THAN**

**MEDICAL DOCTORS**

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**Subchapter D. PHYSICIAN ASSISTANTS**

**GENERAL PROVISIONS**

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**§ 18.122. Definitions.**

The following words and terms, when used in this subchapter, have the following meanings, unless the context clearly indicates otherwise:

*ARC-PA*—The Accreditation Review Commission on Education for Physician Assistants.

*Administration*—The direct application of a drug, whole blood, blood components, diagnostic procedure or device, whether by injection, inhalation, ingestion, skin application or other means, into the body of a patient.

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*Emergency medical care setting*—

- (i) A health care setting which is established to provide emergency medical care as its primary purpose.

(ii) The term does not include a setting which provides general or specialized medical services that are not routinely emergency in nature even though that setting provides emergency medical care from time to time.

Health care facility – A facility which is defined as a health care facility in section 103 of the Health Care Facilities Act (35 P. S. § 448.103), which includes, but is not limited to a general or special hospital, including psychiatric hospitals, rehabilitation hospitals, ambulatory surgical facilities, long-term care nursing facilities, cancer treatment centers using radiation therapy on an ambulatory basis and inpatient drug and alcohol treatment facilities, both profit and nonprofit and including those operated by an agency or State or local government. The term shall also include a hospice. The term shall not include an office used primarily for the private or group practice by health care practitioners where no reviewable clinically related health service is offered, a facility providing treatment solely on the basis of prayer or spiritual means in accordance with the tenets of any church or religious denomination or a facility conducted by a religious organization for the purpose of providing health care services exclusively to clergy or other persons in a religious profession who are members of the religious denominations conducting the facility.

[*Medical care facility*- an entity licensed or approved to render health care services.]

*Medical regimen*-A therapeutic, corrective or diagnostic measure performed or ordered by a physician, or performed or ordered by a physician assistant acting within the physician assistant's scope of practice, and in accordance with the written agreement between the supervising physician and the physician assistant.

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*NCCPA*—The National Commission on Certification of Physician Assistants, the organization recognized by the Board to certify and recertify physician assistants by requiring continuing



education and examination.

*Order*—An oral or written directive for a therapeutic, corrective or diagnostic measure, including a drug to be dispensed for onsite administration [in a hospital, medical care facility or office setting].

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*Physician*—A medical doctor or doctor of osteopathic medicine.

*Physician assistant program*—A program for the training and education of physician assistants which is recognized by the Board [and] or accredited by the CAHEA, the CAAHEP, ARC-PA or a successor agency.

*Prescription*—

(i) A written, electronic, or oral order for a drug or device to be dispensed to or for an ultimate user.

(ii) The term does not include an order for a drug which is dispensed for immediate administration to the ultimate user; for example, an order to dispense a drug to a patient for immediate administration in an office or hospital is not a prescription.

*Primary supervising physician*—A medical doctor who is registered with the Board and designated in the written agreement as having primary responsibility for [directing and personally] supervising the physician assistant.

[*Satellite location*—A location, other than the primary place at which the supervising physician provides medical services to patients, where a physician assistant provides medical services.

Scope of practice – the medical services within a physician assistant’s skills, training and experience that a physician assistant may perform as set forth in the written agreement.

*Substitute supervising physician*—A [supervising physician] medical doctor who is [registered with the Board and] designated in the written agreement on file with the Board, or maintained at the practice location, as assuming primary responsibility for a physician assistant when the primary supervising physician is [unavailable] unable to supervise.

*Supervising physician*- [Each physician who is identified in a written agreement as a physician who supervises a physician assistant] The primary supervising physician and each substitute supervising physician who supervises a physician assistant, who is either identified in a written agreement on file with the Board, or maintained at the practice location where the physician assistant practices.

*Supervision*—

(i) Oversight [and personal direction of,] and responsibility for the medical services rendered by a physician assistant. The constant physical presence of the supervising physician is not required so long as the supervising physician and the physician assistant are, or can be, easily in contact with each other [by radio, telephone or other telecommunications device].

(ii) An appropriate degree of supervision includes:

(A) [Active and continuing overview] Overview of the physician assistant’s activities [to determine that the physician’s directions are being implemented] as provided for in the written agreement.

(B) Immediate availability of the supervising physician to the physician assistant for necessary consultations.

(C) [Personal and regular review within 10 days] Review by the supervising physician of the patient records upon which entries are made by the physician assistant in accordance with § 18.142(5) (relating to written agreements).

Unable to supervise— When the primary supervising physician cannot supervise the physician assistant due to temporary absence, the primary supervising physician is working at another location or the physician assistant is providing services for a substitute supervising physician who is either named in the written agreement on file with the Board or maintained at the practice location.

Written agreement—The agreement between the physician assistant and primary supervising physician, which satisfies the requirements of § 18.142 (relating to written agreements).

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## **LICENSURE OF PHYSICIAN ASSISTANTS AND REGISTRATION OF SUPERVISING PHYSICIANS**

### **§ 18.141. Criteria for licensure as a physician assistant.**

The Board will approve for licensure as a physician assistant an applicant who:

(1) Satisfies the licensure requirements in § 16.12 (relating to general qualifications for licenses and certificates) including the completion of at least 3 hours of approved training in child abuse recognition and reporting in accordance with § 16.108(a) (relating to child abuse recognition and reporting—mandatory training requirement).

(2) Has graduated from [a] an accredited physician assistant program [recognized by the Board] as provided for in § 18.131.

(3) Has submitted a completed application together with the required fee, under § 16.13 (relating to licensure, certification, examination and registration fees).

(4) Has passed the physician assistant examination.

**§ 18.142. Written agreements.**

(a) The written agreement required by section 13(e) of the act (63 P. S. § 422.13(e)) satisfies the following requirements. The agreement must:

(1) Identify and be signed by the physician assistant and [each physician the physician assistant will be assisting who will be acting as a] the primary supervising physician. [At least one] The primary supervising physician shall be a medical doctor.

(2) Describe the [manner in which the] physician assistant's scope of practice [will be assisting each named physician. The description must list functions to be delegated to the physician assistant].

(3) Describe the [time, place and manner of supervision and direction each named] nature and degree of supervision the supervising physician will provide the physician assistant [, including the frequency of personal contact with the physician assistant].

(4) [Designate one of the named physicians who shall be a medical doctor as the primary supervising physician.] Be prepared and submitted by the primary supervising physician, the physician assistant, or a delegate of the primary supervising physician and the physician assistant. It shall not be a defense in any administrative or civil action that the physician assistant acted outside of the scope of the Board-filed description or that the supervising physician utilized the physician assistant outside of the scope of the Board-filed description because the supervising physician or physician assistant permitted another person to represent to the Board that the description had been approved by the supervising physician or physician assistant.

(5) Require that the supervising physician shall countersign the patient record [completed by the physician assistant within a reasonable amount of time. This time period may not exceed 10 days] as outlined in the written agreement and as provided for as follows:

(i) The primary supervising physician shall determine countersignature requirements of patient records completed by the physician assistant in a written agreement, except as provided for in subparagraph (ii).

(ii) The primary supervising physician shall countersign 100% patient records completed by the physician assistant within a reasonable time, which shall not exceed ten days, during the following periods:

(A) The first 12 months of the physician assistant's practice post-graduation and after the physician assistant has fulfilled the criteria for licensure set forth in section 36(c) of the Medical Practice Act, 63 P.S. 422.36(c).

(B) The first 12 months of the physician assistant's practice in a new specialty in which the physician assistant is practicing.

(6) Identify the [locations and] primary practice [settings] setting where the physician assistant will serve.

(7) Name at least one substitute supervising physician if the physician assistant intends to practice if the primary supervising physician is permanently unable to supervise.

(b) The written agreement shall be [approved by] filed with the Board [as satisfying the requirements in subsection (a) and as being consistent with relevant provisions of the act and regulations contained in this subchapter] and shall be effective upon submission to the Board by the primary supervising physician, physician assistant or a delegate of the primary supervising physician and physician assistant.

(c) [A] Upon request, a physician assistant or supervising physician shall provide [immediate] access to the written agreement to [anyone seeking to] confirm the scope of the physician assistant's authority.

**§ 18.143. Criteria for registration as a supervising physician.**

(a) The Board will register a primary supervising physician applicant who:

(1) Possesses a current license without restriction to practice medicine and surgery in this Commonwealth.

(2) Has filed a completed registration form accompanied by the written agreement (see § 18.142 (relating to written agreements)) and the required fee under § 16.13 (relating to licensure, certification, examination and registration fees). The registration requires detailed information regarding the physician's professional background and specialties, medical education, internship, residency, continuing education, membership in American Boards of medical specialty, hospital or staff privileges and other information the Board may require.

(3) Includes with the registration, [a list, identifying by name and license number, the other physicians who are serving as supervising physicians,] the name and license number of at least one other physician who is serving as a substitute supervising physician of the designated physician assistant [under other written agreements]. The physician assistant will refrain from practicing when the primary supervising is permanently unable to supervise unless at least one substitute supervising physician is named in the written agreement on file with the Board.

(b) [If the supervising physician plans to utilize physician assistants in satellite locations, the supervising physician shall provide the Board with supplemental information as set forth in § 18.155 (relating to satellite locations) and additional information requested by the Board directly relating to the satellite location.] (Reserved).

(c) The Board will keep a current list of registered primary supervising physicians. The list will include the primary supervising physician's name, the address on file with the Board [of residence, current business address], the date [of filing] the written agreement was filed with the Board, [satellite locations if applicable,] the names of current physician assistants under the primary supervising physician's supervision and [the physicians] at least one physician willing to provide substitute supervision in accordance with § 18.154 (relating to substitute supervising physician).

**§ 18.144. Responsibility of primary supervising physician.**

A primary supervising physician shall assume the following responsibilities. The supervisor shall:

(1) Monitor the compliance of all parties to the written agreement with the standards contained in the written agreement, the act and this subchapter.

(2) Advise any party to the written agreement of the failure to conform with the standards contained in the written agreement, the act and this subchapter.

(3) Arrange for a substitute supervising physician. (See § 18.154 (relating to substitute supervising physician).)

(4) [Review directly with the patient the progress of the patient's care as needed based upon the patient's medical condition and prognosis or as requested by the patient.] (Reserved).

(5) [See each patient while hospitalized at least once.] (Reserved).

(6) Provide access to the written agreement upon request and provide clarification of orders and prescriptions [by the physician assistant relayed to other health care practitioners].

(7) [Accept full professional and legal responsibility for the performance of the physician assistant and the care and treatment of the patients.] Maintain oversight and responsibility for the medical services rendered by physician assistant.

(8) Maintain at the practice or facility a current list of all substitute supervising physicians with which a physician assistant will work.

(9) Notify the Board of any change in the primary practice address using a written agreement change form within 15 days.

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## PHYSICIAN ASSISTANT UTILIZATION

### § 18.151. Role of physician assistant.

(a) The physician assistant practices medicine with physician supervision. A physician assistant may perform those duties and responsibilities, including the ordering, prescribing, dispensing, and administration of drugs and medical devices, as well as the ordering, prescribing, and executing of diagnostic and therapeutic medical regimens, as [directed by the supervising physician] provided in the written agreement.

(b) The physician assistant may provide any medical service [as directed by the supervising physician] when the service is within the physician assistant's [skills, training and experience, forms a component of the physician's] scope of practice, is [included] identified in the written agreement and is [provided with the amount of supervision in keeping] consistent with the accepted standards of medical practice.

(c) The physician assistant may pronounce death, [but not] determine the cause of death, and may authenticate with the physician assistant's signature any form related to pronouncing death. If the attending physician is not available, the physician assistant shall notify the county coroner. The coroner has the authority to release the body of the deceased to the funeral director.



(d) The physician assistant may authenticate with the physician assistant's signature any form that may otherwise be authenticated by a physician's signature as permitted by the supervising physician, State or Federal law and facility protocol, if applicable.

(e) The physician assistant shall be considered the agent of the supervising physician in the performance of all practice-related activities including the ordering of diagnostic, therapeutic and other medical services.

**§ 18.152. Prohibitions.**

(a) A physician assistant may not:

- (1) Provide medical services except as described in the written agreement.
  - (2) [Prescribe or dispense drugs except as described in the written agreement.] (Reserved).
  - (3) [Maintain or manage a satellite location under § 18.155 (relating to satellite locations) unless the maintenance or management is registered with the Board.] (Reserved).
  - (4) Independently practice [or bill patients for services provided].
  - (5) Independently delegate a task specifically assigned to [him] the physician assistant by the supervising physician to another health care provider.
  - (6) [List his name independently in a telephone directory or other directory for public use in a manner which indicates that he functions] Intentionally advertise as an independent practitioner or hold oneself as an independent practitioner.
  - (7) Perform acupuncture except as permitted by section 13(k) of the act (63 P. S. § 422.13(k)).
  - (8) [Perform a medical service without the supervision of a supervising physician.] (Reserved).
- (b) A supervising physician may not:
- (1) Permit a physician assistant to engage in conduct proscribed in subsection (a).

(2) Have primary responsibility for more than [two] six physician assistants unless the Board approves supervision of additional physician assistants.

**§ 18.153. Executing and relaying medical regimens.**

(a) A physician assistant may execute a written or oral order for a medical regimen or may relay a written or oral order for a medical regimen to be executed by a health care practitioner subject to the requirements of this section.

(b) [As provided for in the written agreement, the physician assistant shall report orally or in writing, to a supervising physician, within 36 hours, those medical regimens executed or relayed by the physician assistant while the supervising physician was not physically present, and the basis for each decision to execute or relay a medical regimen.] (Reserved).

(c) The physician assistant shall record, date and authenticate the medical regimen on the patient's chart at the time it is executed or relayed. When working in a [medical care] health care facility, a physician assistant may comply with the recordation requirement by directing the recipient of the order to record, date and authenticate that the recipient received the order, if this practice is consistent with the [medical care] health care facility's written policies. The supervising physician shall countersign the patient record [within a reasonable time not to exceed 10 days, unless countersignature is required sooner by regulation, policy within the medical care facility or the requirements of a third-party payor] as provided for in the written agreement or as required in § 18.142(a)(5)(ii) (relating to written agreements).

(d) A physician assistant or primary supervising physician shall provide [immediate] access to the written agreement to anyone seeking to confirm the physician assistant's authority to relay a medical regimen or administer a therapeutic or diagnostic measure

**§ 18.154. Substitute supervising physician.**

(a) If the primary supervising physician is [unavailable] permanently unable to supervise the physician assistant, the primary supervising physician may not delegate patient care to the physician assistant unless [appropriate arrangements for substitute supervision are] at least one substitute supervising physician is named in the written agreement and [the substitute physician is registered as a supervising physician] on file with the Board. A list of all other substitute supervising physicians that the physician assistant may serve must be maintained at the physician assistant's practice location.

(b) It is the responsibility of the substitute supervising physician to ensure that supervision is maintained in the absence of the primary supervising physician.

(c) During the period of supervision by the substitute supervising physician, the substitute supervising physician retains [full professional and legal] responsibility [for the performance of] for the medical services that the physician assistant [and the care and treatment of the patients treated by the physician assistant] renders.

(d) Failure to properly supervise may provide grounds for disciplinary action against the substitute supervising physician.

(e) In the event of the primary supervising physician becomes permanently unable to supervise, the substitute will assume primary responsibility for the physician assistant until a new written agreement can be filed for a time period not to exceed 30 days.

**§ 18.155. [Satellite locations.]**

(a) *Registration of satellite location.* A physician assistant may not provide medical services at a satellite location unless the supervising physician has filed a registration with the Board.

(b) *Contents of statement.* A separate statement shall be made for each satellite location. The statement must demonstrate that:

- (1) The physician assistant will be utilized in an area of medical need.
  - (2) There is adequate provision for direct communication between the physician assistant and the supervising physician and that the distance between the location where the physician provides services and the satellite location is not so great as to prohibit or impede appropriate support services.
  - (3) The supervising physician shall review directly with the patient the progress of the patient's care as needed based upon the patient's medical condition and prognosis or as requested by the patient.
  - (4) The supervising physician will visit the satellite location at least once every 10 days and devote enough time onsite to provide supervision and personally review the records of selected patients seen by the physician assistant in this setting. The supervising physician shall notate those patient records as reviewed.
- (c) *Failure to comply with this section.* Failure to maintain the standards required for a satellite location may result not only in the loss of the privilege to maintain a satellite location but also may result in disciplinary action against the physician assistant and the supervising physician.]
- (Reserved).

**§ 18.156. Monitoring and review of physician assistant utilization.**

- (a) Representatives of the Board will be authorized to conduct scheduled and unscheduled onsite inspections of the locations where the physician assistants are utilized during the supervising physician's office hours to review the following:
- (1) Supervision of the physician assistant. See § § 18.144 and 18.154 (relating to responsibility of primary supervising physician; and substitute supervising physician).

(2) Presence of the written agreement and compliance with its terms. See § 18.142 (relating to written agreements).

(3) Utilization in conformity with the act, this subchapter and the written agreement.

(4) Appropriate identification of physician assistant. See § 18.171 (relating to physician assistant identification).

(5) Compliance with licensure and registration requirements. See §§ 18.141 and 18.145 (relating to criteria for licensure as a physician assistant; and biennial registration requirements; renewal of physician assistant license).

(6) Maintenance of records evidencing patient and supervisory contact by the supervising physician.

(b) [Reports] Inspection reports shall be submitted to the Board and become a permanent record under the supervising physician's registration. Deficiencies reported will be reviewed by the Board and may provide a basis for [loss of the privilege to maintain a satellite location and] disciplinary action against the physician assistant and the supervising physician.

(c) The Board reserves the right to review physician assistant utilization without prior notice to either the physician assistant or the supervising physician. It is a violation of this subchapter for a supervising physician or a physician assistant to refuse to comply with the request by the Board for the information in subsection (a).

(d) Additional inspections, including follow-up inspections may be conducted if the Board has reason to believe that a condition exists which threatens the public health, safety or welfare.

**§ 18.157. Administration of controlled substances and whole blood and blood components.**

(a) In a [hospital, medical] health care facility or office setting, the physician assistant may order or administer, or both, controlled substances and whole blood and blood components if the authority to order and administer these medications and fluids is expressly set forth in the written agreement.

(b) The physician assistant shall comply with the minimum standards for ordering and administering controlled substances specified in § 16.92 (relating to prescribing, administering and dispensing controlled substances).

**§ 18.158. Prescribing and dispensing drugs, pharmaceutical aids and devices.**

(a) *Prescribing, dispensing and administration of drugs.*

(1) The supervising physician may delegate to the physician assistant the prescribing, dispensing and administering of drugs and therapeutic devices.

(2) A physician assistant may not prescribe or dispense Schedule I controlled substances as defined by section 4 of The Controlled Substances, Drug, Device, and Cosmetic Act (35 P. S. § 780-104).

(3) A physician assistant may prescribe a Schedule II controlled substance for initial therapy, up to a 72-hour dose. The physician assistant shall notify the supervising physician of the prescription as soon as possible, but in no event longer than 24 hours from the issuance of the prescription. A physician assistant may write a prescription for a Schedule II controlled substance for up to a 30-day supply if it was approved by the supervising physician for ongoing therapy. The prescription must clearly state on its face that it is for initial or ongoing therapy.

(4) A physician assistant may only prescribe or dispense a drug for a patient who is under the care of the physician responsible for the supervision of the physician assistant and only in accordance with the [supervising physician's instructions and] written agreement.

(5) A physician assistant may request, receive and sign for professional samples and may distribute professional samples to patients.

(6) A physician assistant authorized to prescribe or dispense, or both, controlled substances shall register with the Drug Enforcement Administration (DEA).

(b) [*Prescription blanks*] Prescriptions. The requirements for prescription blanks and electronic prescriptions are as follows:

(1) [Prescription blanks] Prescriptions must bear the license number of the physician assistant and the name of the physician assistant in a printed format at the heading of the [blank] prescription. The supervising physician must also be identified as required in § 16.91 (relating to identifying information on prescriptions and orders for equipment and service).

(2) The signature of a physician assistant shall be followed by the initials “PA-C” or similar designation to identify the signer as a physician assistant. When appropriate, the physician assistant's DEA registration number must appear on the prescription.

(3) The supervising physician is prohibited from presigning prescription blanks.

(4) The physician assistant may use a prescription blank generated by a [hospital] health care facility provided the information in paragraph (1) appears on the blank.

(c) Inappropriate *prescription*. The supervising physician shall immediately advise the patient, notify the physician assistant and, in the case of a written prescription, advise the pharmacy if the physician assistant is prescribing or dispensing a drug inappropriately. The supervising physician shall advise the patient and notify the physician assistant to discontinue using the drug and, in the

case of a written prescription, notify the pharmacy to discontinue the prescription. The order to discontinue use of the drug or prescription shall be noted in the patient's medical record by the supervising physician.

(d) Recordkeeping *requirements*. Recordkeeping requirements are as follows:

(1) When prescribing a drug, the physician assistant shall keep a copy of the prescription, including the number of refills, in a ready reference file, or record the name, amount and doses of the drug prescribed, the number of refills, the date of the prescription and the physician assistant's name in the patient's medical records.

(2) When dispensing a drug, the physician assistant shall record the physician assistant's name, the name of the medication dispensed, the amount of medication dispensed, the dose of the medication dispensed and the date dispensed in the patient's medical records.

(3) [The physician assistant shall report, orally or in writing, to the supervising physician within 36 hours, a drug prescribed or medication dispensed by the physician assistant while the supervising physician was not physically present, and the basis for each decision to prescribe or dispense in accordance with the written agreement.] (Reserved).

(4) The supervising physician shall countersign the patient record [within 10 days] as provided for in the agreement and as required in § 18.142(a)(5)(ii).

(5) Upon request, [The] the physician assistant and the primary supervising physician shall provide [immediate] access to the written agreement to anyone seeking to confirm the physician assistant's authority to prescribe or dispense a drug. The written agreement must list the categories of drugs which the physician assistant is not permitted to prescribe.

(e) Compliance *with regulations relating to prescribing, administering, dispensing, packaging and labeling of drugs*. A physician assistant shall comply with § § 16.92—16.94 (relating to



prescribing, administering and dispensing controlled substances; packaging; and labeling of dispensed drugs) and Department of Health regulations in 28 Pa. Code § § 25.51—25.58 (relating to prescriptions) and regulations regarding packaging and labeling dispensed drugs. See § 16.94 and 28 Pa. Code § § 25.91—25.95 (relating to labeling of drugs, devices and cosmetics).

**§ 18.159. Medical records.**

The supervising physician shall timely review [, not to exceed 10 days,] the medical records prepared by the physician assistant to ensure that the requirements of § 16.95 (relating to medical records) have been satisfied as described in the written agreement or as required in § 18.142(a)(5)(ii).

**[MEDICAL CARE FACILITIES] HEALTH CARE FACILITIES AND  
EMERGENCY MEDICAL SERVICES**

**§ 18.161. Physician assistant employed by [medical] health care facilities.**

(a) A physician assistant may be employed by a [medical] health care facility but shall comply with the requirements of the act and this subchapter.

(b) [The physician assistant may not be responsible to more than three supervising physicians in a medical care facility.] (Reserved).

(c) [This subchapter does not require medical care facilities to employ physician assistants or to permit their utilization on their premises.] Physician assistants are permitted to provide medical services to the [hospitalized] patients of their supervising physicians if the [medical] health care facility permits it.

(d) Physician assistants granted privileges by, or practicing in, a [medical] health care facility shall conform to policies and requirements delineated by the facility.

(e) In health care facilities, the attending physician of record for a patient shall act as the primary supervising physician for the physician assistant while the patient is under the care of the attending physician.

**§ 18.162. Emergency medical services.**

(a) A physician assistant may only provide medical service in an emergency medical care setting if the physician assistant has training in emergency medicine [,] and is provided for in the [functions within the purview of the physician assistant's] written agreement [and is under the supervision of the supervising physician].

(b) A physician assistant licensed in this Commonwealth or licensed or authorized to practice in any other state who is responding to a need for medical care created by a declared state of emergency or a state or local disaster (not to be defined as an emergency situation which occurs in the place of one's employment) may render care consistent with relevant standards of care.

\* \* \* \* \*

**IDENTIFICATION AND NOTICE RESPONSIBILITIES**

**§ 18.171. Physician assistant identification.**

(a) A physician assistant may not render medical services to a patient until the patient or the patient's legal guardian has been informed that:

(1) The physician assistant is not a physician.

(2) [The physician assistant may perform the service required as the agent of the physician and only as directed by the supervising physician.] (Reserved).

- (3) The patient has the right to be treated by the physician if the patient desires.
- (b) It is the supervising physician's responsibility to be alert to patient complaints concerning the type or quality of services provided by the physician assistant.
- (c) In the supervising physician's office [and satellite locations], a notice plainly visible to patients shall be posted in a prominent place explaining that a "physician assistant" is authorized to assist a physician in the provision of medical care and services. The supervising physician shall display the registration to supervise in the office. The physician assistant's license shall be prominently displayed at any location at which the physician assistant provides services. Duplicate licenses may be obtained from the Board if required.
- (d) The physician assistant shall wear an identification tag which uses the term "Physician Assistant" in easily readable type. The tag shall be conspicuously worn.

**§ 18.172. Notification of changes in employment.**

- (a) The physician assistant is required to notify the Board [, in writing,] of a change in or termination of employment or a change in mailing address within 15 days. Failure to notify the Board [, in writing,] of a change in mailing address may result in failure to receive pertinent material distributed by the Board. The physician assistant shall provide the Board with the new address of residence, address of employment and name of the registered primary supervising physician.
- (b) The primary supervising physician is required to notify the Board [, in writing,] of a change or termination of supervision of a physician assistant within 15 days.
- (c) Failure to notify the Board of changes in employment or a termination in the physician/physician assistant relationship is a basis for disciplinary action against the primary

supervising physician's license, the primary supervising physician's registration and the physician assistant's license.

\* \* \* \* \*



**COMMONWEALTH OF PENNSYLVANIA  
DEPARTMENT OF STATE  
BUREAU OF PROFESSIONAL AND OCCUPATIONAL AFFAIRS  
STATE BOARD OF MEDICINE**

**Post Office Box 2649  
Harrisburg, Pennsylvania 17105-2649  
(717) 772-8528**

November 20, 2023

The Honorable George D. Bedwick, Chairman  
INDEPENDENT REGULATORY REVIEW COMMISSION  
14<sup>th</sup> Floor, Harristown 2, 333 Market Street  
Harrisburg, Pennsylvania 17101

Re: Proposed Regulation  
State Board of Medicine  
16A-4955 Physician Assistants

Dear Chairman Bedwick:

Enclosed is a copy of a proposed rulemaking package of the State Board of Medicine pertaining to 16A-4955 Physician Assistants.

The Board will be pleased to provide whatever information the Commission may require during the course of its review of the rulemaking.

Sincerely,

A handwritten signature in black ink, appearing to read "Mark B. Woodland".

Mark B. Woodland, M.D., M.S.  
State Board of Medicine

CKM/elb  
Enclosure

cc: Arion Claggett, Acting Commissioner of Professional and Occupational Affairs  
K. Kalonji Johnson, Deputy Secretary for Regulatory Programs  
Andrew LaFratte, Executive Policy Specialist, Department of State  
Cynthia Montgomery, Deputy Chief Counsel, Department of State  
Jacqueline A. Wolfgang, Regulatory Unit Counsel, Department of State  
Dana M. Wucinski, Counsel, State Board of Medicine

RECEIVED

Independent Regulatory  
Review Commission

November 27, 2023

**From:** [Monoski, Jesse](#)  
**To:** [Bennetch, Erica](#)  
**Cc:** [Vazquez, Enid](#)  
**Subject:** RE: DELIVERY NOTICE: 16A-4955 Physician Assistants  
**Date:** Monday, November 27, 2023 12:00:25 PM  
**Attachments:** [image001.png](#)

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Good morning Erica – this was received. Thank you!

## Jesse Monoski

Executive Director, Consumer Protection & Professional Licensure  
Senator Lisa M. Boscola, Minority Chair  
Rm 458 Main Capitol Building  
Harrisburg, PA, 17120  
O: 717-787-4236

---

**From:** Bennetch, Erica <erbennetch@pa.gov>  
**Sent:** Monday, November 27, 2023 12:00 PM  
**To:** Monoski, Jesse <jesse.monoski@pasenate.com>  
**Cc:** Vazquez, Enid <Enid.Vazquez@pasenate.com>  
**Subject:** RE: DELIVERY NOTICE: 16A-4955 Physician Assistants

**EXTERNAL EMAIL**

---

Just following up on Reg delivery. Thank you.

Erica L. Bennetch | Legal Assistant 2  
Office of Chief Counsel | Department of State  
Governor's Office of General Counsel  
P.O. Box 69523 | Harrisburg, PA 17106-9523  
Office Phone 717.775.8145 | Fax: 717.787.0251  
[erbennetch@pa.gov](mailto:erbennetch@pa.gov) | [www.dos.pa.gov](http://www.dos.pa.gov)  
(preferred pronouns: she, her, hers)

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---

**From:** Bennetch, Erica  
**Sent:** Monday, November 27, 2023 8:50 AM  
**To:** [jesse.monoski@pasenate.com](mailto:jesse.monoski@pasenate.com)

**Cc:** Vazquez, Enid <[Enid.Vazquez@pasenate.com](mailto:Enid.Vazquez@pasenate.com)>  
**Subject:** DELIVERY NOTICE: 16A-4955 Physician Assistants

**Please provide a written (email) confirmation of receipt of delivery of the attached rulemaking.**

Please be advised that the Board of Medicine is delivering the below proposed rulemaking.

Thank you for your attention to this matter.

**16A-4955 – Board of Medicine –Physician Assistants**

- The proposed rulemaking of the State Board of Medicine relates to the act of October 7, 2021 (P.L. 418, No. 79) (Act 79), which amended the Medical Practice Act by removing certain restrictions on physician assistant practice to provide greater autonomy in the practice of the profession. This proposed rulemaking is needed to effectuate Act 79 which modernizes physician assistant practice in this Commonwealth by (1) placing a physician assistant on the Board with a permanent seat, (2) removing the requirement that a supervising physician countersign 100% of the patient files, (3) allowing all written agreements between physicians and physician assistants to be “filed” with the Board instead of “approved” by the Board, (4) outlining appropriate supervision requirements based on the needs of the physicians, physician assistants, and overall healthcare system and (5) increasing the number of physician assistants a supervising physician may have primary responsibility over from four to six physician assistants.

Erica L. Bennetch | Legal Assistant 2  
Office of Chief Counsel | Department of State  
Governor’s Office of General Counsel  
P.O. Box 69523 | Harrisburg, PA 17106-9523  
Office Phone 717.775.8145 | Fax: 717.787.0251  
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November 27, 2023

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November 27, 2023

**From:** [Orchard, Kari L.](#)  
**To:** [Bennetch, Erica](#); [Brett, Joseph D.](#); [Barton, Jamie](#)  
**Subject:** RE: DELIVERY NOTICE: 16A-4955 Physician Assistants  
**Date:** Monday, November 27, 2023 9:26:06 AM  
**Attachments:** [image001.png](#)

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Received. Thank you!

**Kari Orchard**

Executive Director (D) | House Professional Licensure Committee

Chairman Frank Burns, 72<sup>nd</sup> Legislative District

---

**From:** Bennetch, Erica <erbennetch@pa.gov>  
**Sent:** Monday, November 27, 2023 8:50 AM  
**To:** Orchard, Kari L. <KOrchard@pahouse.net>; Brett, Joseph D. <JBrett@pahouse.net>; Barton, Jamie <JBarton@pahouse.net>  
**Subject:** DELIVERY NOTICE: 16A-4955 Physician Assistants

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Erica L. Bennetch | Legal Assistant 2  
Office of Chief Counsel | Department of State  
Governor's Office of General Counsel  
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(preferred pronouns: she, her, hers)

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**From:** [Bulletin](#)  
**To:** [Bennetch, Erica](#); [Bulletin](#)  
**Cc:** [Keval Mandalia](#); [Adeline E. Gaydosh](#)  
**Subject:** [External] RE: DELIVERY NOTICE: 16A-4955 Physician Assistants  
**Date:** Monday, November 27, 2023 10:23:59 AM  
**Attachments:** [image001.png](#)

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Independent Regulatory  
Review Commission

November 27, 2023

**ATTENTION:** *This email message is from an external sender. Do not open links or attachments from unknown senders. To report suspicious email, use the [Report Phishing button in Outlook](#).*

Good morning, Erica,

Thank you for sending this proposed rulemaking.

We have the corresponding fiscal note and would like to schedule it for publication in the December 16, 2023, issue of the *Pennsylvania Bulletin*.

Please reach out to me with any questions or concerns!

Have a wonderful day,

**Keval Mandalia** | Legal Assistant  
Code & Bulletin - History Department  
Legislative Reference Bureau  
641 Main Capitol Building  
Harrisburg, PA 17120  
(717)783-1531  
[kmandalia@palrb.us](mailto:kmandalia@palrb.us)

---

**From:** Bennetch, Erica <erbennetch@pa.gov>  
**Sent:** Monday, November 27, 2023 8:50 AM  
**To:** Bulletin <bulletin@palrb.us>  
**Subject:** DELIVERY NOTICE: 16A-4955 Physician Assistants

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Erica L. Bennetch | Legal Assistant 2  
Office of Chief Counsel | Department of State  
Governor's Office of General Counsel  
P.O. Box 69523 | Harrisburg, PA 17106-9523  
Office Phone 717.775.8145 | Fax: 717.787.0251  
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Independent Regulatory  
Review Commission

November 27, 2023

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**From:** [Nicole Sidle](#)  
**To:** [Bennetch, Erica](#)  
**Cc:** [Francesca Summa](#)  
**Subject:** RE: [EXTERNAL]: DELIVERY NOTICE: 16A-4955 Physician Assistants  
**Date:** Monday, November 27, 2023 10:29:28 AM  
**Attachments:** [image001.png](#)

---

Independent Regulatory  
Review Commission  
November 27, 2023

Good Morning—

This has been received.

Nicole

---

**From:** Bennetch, Erica <erbennetch@pa.gov>  
**Sent:** Monday, November 27, 2023 8:50 AM  
**To:** Nicole Sidle <Nsidle@pahousegop.com>  
**Cc:** Francesca Summa <Fsumma@pahousegop.com>  
**Subject:** [EXTERNAL]: DELIVERY NOTICE: 16A-4955 Physician Assistants

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Office of Chief Counsel | Department of State  
Governor's Office of General Counsel  
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Office Phone 717.775.8145 | Fax: 717.787.0251  
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**From:** [Smeltz, Jennifer](#)  
**To:** [Bennetch, Erica](#)  
**Subject:** RE: DELIVERY NOTICE: 16A-4955 Physician Assistants  
**Date:** Monday, November 27, 2023 9:20:57 AM  
**Attachments:** [image001.png](#)

Independent Regulatory  
Review Commission

November 27, 2023

Received

*Jen Smeltz  
Executive Director  
Office of Senator Pat Stefano  
Consumer Protection and Professional Licensure Committee  
Phone: (717) 787-7175*

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**From:** Bennetch, Erica <erbennetch@pa.gov>  
**Sent:** Monday, November 27, 2023 8:50 AM  
**To:** Smeltz, Jennifer <jmsmeltz@pasen.gov>  
**Subject:** DELIVERY NOTICE: 16A-4955 Physician Assistants

© CAUTION : External Email ©

**Please provide a written (email) confirmation of receipt of delivery of the attached rulemaking.**

Please be advised that the Board of Medicine is delivering the below proposed rulemaking.

Thank you for your attention to this matter.

### **16A-4955 – Board of Medicine –Physician Assistants**

- The proposed rulemaking of the State Board of Medicine relates to the act of October 7, 2021 (P.L. 418, No. 79) (Act 79), which amended the Medical Practice Act by removing certain restrictions on physician assistant practice to provide greater autonomy in the practice of the profession. This proposed rulemaking is needed to effectuate Act 79 which modernizes physician assistant practice in this Commonwealth by (1) placing a physician assistant on the Board with a permanent seat, (2) removing the requirement that a supervising physician countersign 100% of the patient files, (3) allowing all written agreements between physicians and physician assistants to be “filed” with the Board instead of “approved” by the Board, (4) outlining appropriate supervision requirements based on the needs of the physicians, physician assistants, and overall healthcare system and (5) increasing the number of physician assistants a supervising physician may have primary responsibility over from four to six physician assistants.

Erica L. Bennetch | Legal Assistant 2  
Office of Chief Counsel | Department of State  
Governor's Office of General Counsel  
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(preferred pronouns: she, her, hers)

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