	_		No.
Regulatory Ana	llysis		This space for use by IRRC
Form		20	00 APR 22 - FM 4: 48
(1) Agency Pennsylvania Health Care Cost Contains	nent Council		_{พ.พ.พ.} ออกกรรโบพ
(2) I.D. Number (Governor's Office Use Agency Number: 100)		IRRC Number: 2342
(3) Short Title Uniform Claims and Billing Form Manu	nal, Severity	Methodology	IRRC Number: 0007
(4) PA Code Cite 28 PA CODE CH. 912, Appendix A	(5) Agency Contacts & Telephone Numbers Primary Contact: Marc Volavka, 717-232-6787		
	Seconda	ary Contact: Ch	nerie Elias, 717-232-6787
(6) Type of Rulemaking (check one)		(7) Is a 120-Da	ay Emergency Certification Attached?
		Yes: By t	he Attorney General he Governor
(8) Briefly explain the regulation in clea	r and nontecl	nnical language.	
Conforms the data reporting requirement regulations to the text of Chapter 912 by measuring provider quality and provider adopted in 1999 eliminated references to amendments failed to delete the reference No substantive change occurs as a result	deleting all service effect of MedisGrouces in Appendix	references to M ctiveness. Ame ps methodology dix A, those refe	edisGroups methodology for ndments to 28 Pa. Code Chapter 912 in the text of Chapter 912; the 1999
(9) State the statutory authority for the r The Health Care Cost Containment Act 783, No. 123), 35 P.S. § 449.1 et. seq.	_	-	

Regulatory Analysis Form

(10) Is the regulation mandated by any federal or state law or court order, or federal regulation? If yes, cite the specific law, case or regulation, and any deadlines for action.

The Health Care Cost Containment Act, Act 89 of 1986 (P.L. 408, No. 89) amended by Act 1993-34 (P.L. 783, No. 123).

(11) Explain the compelling public interest that justifies the regulation. What is the problem it addresses?

The 1999 amendments to 28 Pa. Code Chapter 912 eliminated the references to MedisGroups in the text of Chapter 912; the 1999 amendments failed to make conforming changes to Appendix A attached to Chapter 912 (the Uniform Claims and Billing Form Manual). These regulatory changes amend Appendix A by deleting the references to MedisGroups in the manual, conforming it to the regulation.

(12) State the public health, safety, environmental or general welfare risks associated with nonregulation.

Not applicable. Required by statute.

(13) Describe who will benefit from the regulation. (Quantify the benefits as completely as possible and approximate the number of people who will benefit.)

Approximately 200 health care providers compile and code data on approximately 1.3 million inpatient records each year. If the Council elects to adopt a different methodology and/or vendor, the cost of compliance would be a principal consideration. If an alternate methodology provides better information on the effectiveness of health care providers, all Pennsylvania residents, their insurance companies and/or their employers could make better choices on selecting providers. Improved information on the health care market should spawn a more competitive market which should improve the quality of care at a lower cost.

Regulatory Analysis Form

(14) Describe who will be adversely affected by the regulation. (Quantify the adverse effects as completely as possible and approximate the number of people who will be adversely affected.)

No one will be adversely affected by this regulation as it does not change any requirements currently enforce. It merely conforms Appendix A of Chapter 912 to the changes made in the text of Chapter 912 in 1999.

(15) List the persons, groups or entities that will be required to comply with the regulation. (Approximate the number of people who will be required to comply.)

Approximately 200 hospitals are required to submit data under the MedisGroups system.

(16) Describe the communications with and input from the public in the development and drafting of the regulation. List the persons and/or groups who were involved, if applicable.

The Council was responsible for drafting the proposed amendment. The Council is comprised of six business representatives, six labor representatives, the Secretary of Health, Secretary of Public Welfare, Insurance Commissioner, and one representative from each of the following groups: Blue Cross Blue Shield, hospitals, physicians, commercial insurers, managed care entities and consumers.

The proposed regulation was reviewed and approved by the Council at a public meeting. Public notice and comments were received in 1999 regarding Chapter 912.

(17) Provide a specific estimate of the costs and/or savings to the regulated community associated with compliance, including any legal, accounting or consulting procedures which may be required.

No costs or savings are associated with this regulatory change, which merely conforms Appendix A of Chapter 912 to the text of Chapter 912 as amended in 1999. There are no operative changes as a result of this regulation.

Regulatory Analysis Form
(18) Provide a specific estimate of the costs and/or savings to local governments associated with compliance, including any legal, accounting or consulting procedures which may be required.
No costs or savings are associated with this regulatory change, which merely conforms Appendix A of Chapter 912 to the text of Chapter 912 as amended in 1999. There are no operative changes as a result of this regulation.
(19) Provide a specific estimate of the costs and/or savings to state government associated with the
implementation of the regulation, including any legal, accounting, or consulting procedures which may be required.
No costs or savings are associated with this regulatory change, which merely conforms Appendix A of Chapter 912 to the text of Chapter 912 as amended in 1999. There are no operative changes as a result of this regulation.

Regulatory Analysis Form

(20) In the table below, provide an estimate of the fiscal savings and costs associated with implementation and compliance for the regulated community, local government, and state government for the current year and five subsequent years.

	Current FY Year	FY +1 Year	FY +2 Year	FY +3 Year	FY +4 Year	FY +5 Year
SAVINGS:	\$	\$	\$	\$	\$	\$
Regulated Community						
Local Government						
State Government						
Total Savings						
COSTS:						
Regulated Community						
Local Government						
State Government						
Total Costs						
REVENUE LOSSES:						
Regulated Community					 	
Local Government						
State Government				<u> </u>		
Total Revenue Losses						

(20a) Explain how the cost estimates listed above were derived.

No costs or savings are associated with this regulatory change, which merely conforms Appendix A of Chapter 912 to the text of Chapter 912 as amended in 1999. There are no operative changes as a result of this regulation.

(20b) Provide the pa	Regu	latory Analysis	Form	
	st three year expendi	iture history for progra	ams affected by the	regulation.
Program	FY -3	FY -2	FY -1	Current FY
		provided above, explai		
Chapter 912 to the tervas amended. 22) Describe the not Provide the reasons	ext of Chapter 912. Tonregulatory alternation for their dismissal.	r this regulatory chang This analysis was done wes considered and the	e in 1999 when the	text of Chapter 912
Appendix A to Chap				
(23) Describe altern Provide the reasons:		mes considered and the	ne costs associated	with those schemes.

Regulatory Analysis Form
(24) Are there any provisions that are more stringent than federal standards? If yes, identify the specific provisions and the compelling Pennsylvania interest that demands stronger regulation.
There are no federal standards.
(25) How does this regulation compare with those of other states? Will the regulation put Pennsylvania at a competitive disadvantage with other states?
Other states which collect similar data as required by Section 6 of the Act have the flexibility to choose a methodological system. Most care provided by Pennsylvania hospitals is rendered to Pennsylvania residents. Usually, the care that is provided to out-of-state residents is typically for very severe illnesses for which the hospital has a special capability. The minimal per patient-cost that Section 6 of the Act imposes on each admission will not be a factor in a patient's decision to seek care in a Pennsylvania hospital. The provisions of Section 6 of the Act are designed to improve patient care and reduce costs which should make Pennsylvania hospitals more viable.
(26) Will the regulation affect existing or proposed regulations of the promulgating agency or other state agencies? If yes, explain and provide specific citations.
Yes. This regulation will conform Appendix A of Chapter 912 to the text of Chapter 912 as amended in 1999, thereby eliminating an inconsistency that currently exists.
(27) Will any public hearings or informational meetings be scheduled? Please provide the dates, times, and locations, if available.
No.

Regulatory Analysis Form
(28) Will the regulation change existing reporting, record keeping, or other paperwork requirements? Describe the changes and attach copies of forms or reports which will be required as a result of implementation, if available.
No.
(29) Please list any special provisions which have been developed to meet the particular needs of affected groups or persons including, but not limited to, minorities, elderly, small businesses, and farmers.
None.
(30) What is the anticipated effective date of the regulation; the date by which compliance with the regulation will be required; and the date by which any required permits, licenses or other approvals must be obtained?
The regulation will become effective upon publication of the final-form regulation in the <i>Pennsylvania Bulletin</i> . The adoption of the regulation will not change the reporting methodology utilized by health care providers.
In the event the Council selects a new vendor and/or methodology, health care providers would change reporting methodologies at the end of the annual reporting cycle. They would have at least 180 days advance notice of the change.
(31) Provide the schedule for continual review of the regulation.
The Council is continually monitoring the state of the art of medical record collection and analysis.

FACE SHEET FOR FILING DOCUMENTS WITH THE LEGISLATIVE REFERENCE BUREAU

46.00	 22		£,0

NEVIEW SUMMIS DO NOT WRITE IN THIS SPACE

(Pursuant to Commonwealth Documents Law)

	# 2342	
Copy below is hereby approved as to form and legality. Attorney General	Copy below is hereby certified to be true and correct copy of a document issued, prescribed or promulgated by: Pennsylvania Health Care Cost Containment Council (AGENCY)	Copy below is hereby approved as to form and legality Executive or Independent Agencies BY
By:(Deputy Attorney General)	DATE OF ADOPTION March 6, 2003	april 22, 2003 DATE OF APPROVAL
DATE OF APPROVAL	BY Maplell	(Chief Counsel - Independent Agency) (Strike inapplicable title)
Copy not approved. Objections attached.	Marc P. Volavka TITLE Executive Director	☐ Check if applicable. No Attorney General Approval or objection within 30 days after submission.

Notice of Final Order Proposed Rulemaking Omitted Pennsylvania Health Care Cost Containment Council (28 Pa. Code Chapter 912, Appendix A)

Uniform Claims and Billing Form Manual, Severity Methodology

The Pennsylvania Health Care Cost Containment Council, under the authority of Section 5(b) of the Pennsylvania Health Care Cost Containment Act (35 P.S. § 449.5), proposes to amend Chapter 912, Appendix A of its regulations. The proposed amendment to Appendix A Chapter 912 conforms the text of Appendix A, Uniform Claims and Billing Form Manual, to the text of Chapter 912 as amended in 1999. The 1999 amendment removed specific reference to the MedisGroup methodology from the regulation; this amendment removes the same reference from Appendix A. This change does not alter the actions of the Council or the regulated community, it merely conforms Appendix A to the text of Chapter 912.

*Fiscal Note issued in 1999 in conjunction with the initial amendment to Chapter 912, showing no fiscal impact. This regulatory change makes no substantive change; it merely conforms Appendix A of Chapter 912 to the text of Chapter 912.

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RULES AND REGULATIONS Title 28-HEALTH AND SAFETY HEALTH CARE COST CONTAINMENT COUNCIL [28 PA. CODE CH. 912, APPENDIX A]

Pennsylvania Uniform Claims and Billing Forms Reporting Manual

The Pennsylvania Health Care Cost Containment Council (Council) under the authority of Section 5(b) of the Pennsylvania Health Care Cost Containment Act (35 P.S. § 449.5) amends Appendix A of Chapter 912 (the Pennsylvania Uniform Claims and Billing Forms Reporting Manual) to read as set forth in Annex A.

Notice of proposed rulemaking is omitted in accordance with section 204(3) of the act of July 31, 1968 (P. L. 769, No. 240) (45 P. S. § 1204(3)), known as the Commonwealth Documents Law (CDL). In accordance with section 204(3) of the CDL, notice of proposed rulemaking may be omitted when the agency for good cause finds that public notice of its intention to amend an administrative regulation is unnecessary under the circumstances.

Purpose

The purpose of this final omitted regulation is to conform the data reporting requirements set forth in "Appendix A" attached to Chapter 912 of the Council's regulations (the Pennsylvania Uniform Claims and Billing Forms Reporting Manual) to the data reporting requirements set forth in the text of Chapter 912 of the regulations. The text of Chapter 912 (28 Pa. Code § 912) was amended October 2, 1999, by removing all specific references to the MedisGroups methodology from the regulation. (29 Pa. Bulletin 5093) The purpose of the 1999 amendment was to give the Council greater flexibility in selecting a methodology for measuring provider quality and provider service effectiveness. Although it was the Council's stated intention to remove all references to the MedisGroup methodology from the regulations in 1999, four (4) references to that methodology were inadvertently allowed to remain in Appendix A attached to Chapter 912, the Pennsylvania Uniform Claims and Billing Form Reporting Manual. This final-omitted rulemaking is promulgated to finish the regulatory changes initiated in 1999 by deleting the remaining references to MedisGroups that inadvertently remained in Appendix A after the 1999 amendments to Chapter 912.

Explanation of Regulatory Requirements

Subsection 5(d)(4) of the Health Care Cost Containment Act (Act)(35 P.S. §449.5(d) directs the Council to "[a]dopt and implement a methodology to collect and disseminate data reflecting [health care] provider service effectiveness." Subsection 6(d) of the Act (35 P.S. §449.6(d)) permits the Council to "[a]dopt a nationally recognized methodology of quantifying and collecting the data." In 1987 the Council selected the

MedisGroups methodology was incorporated by name into the Council's regulations found at Chapter 912, and also into the Pennsylvania Uniform Claims and Billing Forms Reporting Manual attached to Chapter 912 as Appendix A. In order to afford the Council the flexibility to utilize a vendor other than MediQual Systems, Inc. if a more effective and economical system became available from another source, the Council amended its regulations in 1999 by deleting all references to MedisGroups from the text of Chapter 912. Although it was the Council's stated intention to eliminate all references to MedisGroups from the regulations in 1999, four (4) additional references to the MedisGroups methodology were contained in Appendix A attached to Chapter 912 that were not identified or deleted at that time. This oversight was recently brought to the attention of the Council. This final-omitted rulemaking deletes the remaining references to MedisGroups from Appendix A, the Uniform Claims and Billing Forms Reporting Manual, completing the regulatory changes initiated in 1999.

Fiscal Impact

The regulated community (hospitals and other health care providers) will not incur additional costs on account of this rulemaking, nor will it require the Council or any other agency of state or local government to incur additional costs. At the present time the Council continues to utilize the MedisGroups methodology for reporting. The authority for the Council to select another vendor if deemed desirable was created by the 1999 rule-making; this is a ministerial change that does nothing more than conform the text of the forms' reporting manual to the existing text of the regulation. Therefore, there is no fiscal impact on government or the regulated community.

Effectiveness/Sunset Date

This final-omitted regulation is effective upon publication in the Pennsylvania Bulletin. No sunset date has been assigned. The Council constantly monitors its regulations to insure maximum effectiveness and to implement changes as necessary.

Paperwork

Adoption of this final-omitted regulation will not require any additional paperwork for hospitals and other regulated health care providers since it merely conforms the reporting manual to the requirements of the existing regulation.

Persons Regulated

Approximately 200 hospitals are required to submit health care provider service effectiveness data to the Council.

Contact Person

Questions regarding the final-omitted rulemaking may be addressed to Marc P. Volavka, Executive Director, Health Care Cost Containment Council, Suite 400, 225 Market Street, Harrisburg, PA 17101.

Regulatory Review

Under section 5.1(c) of the Regulatory Review Act (71 P. S. § 745.5a(c)), the Council submitted copies of this final-omitted rulemaking to the Independent Regulatory Review Commission (IRRC) and to the Chairpersons of the House Health and Human Services Committee and the Senate Public Health and Welfare on ______. On the same date, the final-omitted rulemaking was submitted to the Office of the Attorney General for review and approval under the Commonwealth Attorneys Act (71 P. S. §§ 732-101-732-506).

Findings

The Council finds that:

- (1) There is good cause to amend Appendix A attached to Chapter 912 of the Council's regulations, 28 Pa. Code Ch. 912, Appendix A, effective upon publication of the proposed rulemaking omitted. Deferral of the effective date of this regulation is unnecessary and would not serve the public interest. Under section 204(3) of the CDL, there is no purpose to be served by deferring the effective date.
- (2) There is good cause to forego public notice of the intention to amend Appendix A of Chapter 912 because notice of the amendment under the circumstances is unnecessary for the following reasons:
- (i) The changes made merely conform the reporting forms and the manual advising the regulated community how to fill in the report forms; they do not change the substance of what the regulations require the regulated community to do or to be reported.
- (ii) The changes made to Appendix A complete the regulatory changes initiated in 1999, when the references to MedisGroups were eliminated from the text of Chapter 912. The 1999 changes were published as proposed rulemaking. Comments from several interested parties in the regulated community were received, reviewed and responded to during the course of the 1999 rulemaking. Additional public comment concerning the ministerial changes being made by this final omitted rulemaking to conform the report form and reporting manual to what the regulations already permit is unnecessary.
 - (iii) Additional public comment cannot change the fact that Chapter 912, which has

already been amended, sets forth the requirements of what is to be reported and Appendix A only advises the regulated community how those reports should be made.

Order

The Council, acting under the authorizing statutes, orders that:

- (a) Appendix A attached to 28 Pa. Code Chapter 912 is amended by deleting all references to MedisGroups to conform Appendix A to the text of Chapter 912 and to read as set forth in Annex A.
- (b) The Council shall submit this order and Annex A to the Office of Attorney General for approval as to form and legality as required by law.
- (c) The Council shall certify this order and Annex A and deposit them with the Legislative Reference Bureau as required by law.
 - (d) This order shall take effect upon its publication in the Pennsylvania Bulletin.

Annex A

Title 28-HEALTH AND SAFETY HEALTH CARE COST CONTAINMENT COUNCIL [28 PA. CODE CH. 912, APPENDIX A]

Pennsylvania Uniform Claims and Billing Forms Reporting Manual

APPENDIX A

Pennsylvania Uniform Claims and Billing Forms Reporting Manual

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* * * * * * [Patient Severity Upon Admission] Provider Quality	21a	2d
Index by Field Number		
Data Element Name	Field #	UB-92 Form Locater
* * * * * * [Patient Severity Upon Admission] Provider Quality	21a	2d
[Patient Morbidity] Provider Service Effectiveness	21b	2e

Field 21a

Revised 7/1/88, -/-/03

Data Element:

[Patient Severity upon Admission] Provider Quality

Definition:

[A score from 0 to 4 reflecting the severity of illness as defined by MedisGroups methodology using key clinical findings, such as physical examinations, radiology findings, laboratory findings, and pathology findings.] Provider quality consistent with Section 6(d) of the Act (35 P.S. § 449.6(d)) and with Chapter 911, Section 911.3. Periodically, the Council will review the methodology, and if change is necessary, it will be made by majority vote of the Council at a public meeting. Notice of the change will be given to all appropriate data sources within 30 days and at least 180 days before the change is to be implemented.

Field Size:

1 field, 1 character

Record Position:

1577

Format:

Alphanumeric

Reference:

UB-92, Item 2d (Pos 1 of 30 character field, lower line)

Field 21b

Revised 7/1/88, 4/1/90,

Data Element:

[Patient Morbidity] Provider Service Effectiveness

Definition:

[A score of blank, 0, 1, or 3 indicating the presence or absence of a major or minor morbidity as measured by MedisGroups defined methodology.

Morbidity indicator values:

"0" = No Morbidity

"1" = Major Morbidity or Chronicity

"3" = Minor Morbidity

Provider service effectiveness consistent with Section 6(d) of the Act (35 P.S. § 449.6(d)) and with Chapter 911, Section 911.3.

Periodically, the Council will review the methodology, and if change is necessary, it will be made by majority vote of the Council at a public meeting. Notice of the change will be given to all appropriate data sources within 30 days and at least 180 days before the change is to be implemented.

Field Size:

1 field, 1 character

Record Position:

1578

Format:

Alphanumeric

Reference:

UB-92, Item 2e (Pos 2 of 30 character field, lower line)

Hospital and Ambulatory Service Facility Tape Format

* * * * *

Data

Data Element

Position Picture

Format

Element

Description

21a

[Patient Severity Upon Admission]

Provider Quality 1577 X(1)

[A score from 0 to 4 reflecting the severity of illness as defined by MedisGroups methodology using key clinical findings, such as physical exams, radiology findings, laboratory findings, and pathology findings.]

Provider quality consistent with Section 6(d) of the Act (35 P.S. § 449.6(d)) and with Chapter 911, Section 911.3. Periodically, the Council will review the methodology, and if change is necessary, it will be made by majority vote of the

Council at a public meeting. Notice of the change will be given to all appropriate data sources within 30 days and at least 180 days before the change is to be implemented.

21b [Patient Morbidity]

Provider Service Effectiveness

1578

X(1) [A score of blank, 0, 1, or 3 indicating the presence or absence of a major or minor morbidity as measured by MedisGroups defined methodology.]

Provider service effectiveness consistent with Section 6(d) of the Act (35 P.S. § 449.6(d)) and with Chapter 911, Section 911.3. Periodically, the Council will review the methodology, and if change is necessary, it will be made by majority vote of the Council at a public meeting. Notice of the change will be given to all appropriate data sources within 30 days and at least 180 days before the change is to be implemented.

This regulation was approved by unanimous vote of the Pennsylvania Health Care Cost Containment Council at its regular meeting on March 6, 2003. Copies of the regulation are being submitted simultaneously to the Office of Attorney General, the appropriate House and Senate Committees and the Independent Regulatory Review Commission for approval as a final-omitted regulation.

Pennsylvania Health Care Cost Containment Council

 $\mathbf{R}\mathbf{v}$

Richard C. Dreyfuss, Council Chairperson

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TELEPHONE (717) 232-1851 FAX NO. (717) 238-0592 www.killiangephart.com Of Counsel: JOHN D. KILLIAN SMITH B. GEPHART

April 22, 2003

Robert E. Nyce, Executive Director Independent Regulatory Review Commission 14th Floor, Harristown 2 333 Market Street Harrisburg, PA 17101

> Re: Pennsylvania Health Care Cost Containment Council Final Regulation with Notice of Proposed Rulemaking Omitted Amending 28 Pa. Code Chapter 912, Appendix A Uniform Claims and Billing Form Manual, Severity Methodology

Dear Mr. Nyce:

On behalf of the Pennsylvania Health Care Cost Containment Council, I am submitting for your review and approval a set of final regulations with notice of proposed rulemaking omitted that have been approved by the Council. As reflected in the attached Regulatory Analysis Form, this regulatory change is necessary to conform Appendix A of Chapter 912 to the text of Chapter 912 of the regulations. In 1999, the Council amended the text of Chapter 912 of the regulations to delete all references to "MedisGroups," a propriety data collection mechanism offered by MediQual Systems, Inc. This regulatory change was done in 1999 to afford the Council greater flexibility in the selection of a data collection methodology. At the time the 1999 regulations were adopted, the references to "MedisGroups" that exist in Appendix A attached to regulation Chapter 912 were overlooked and, therefore, not changed. The attached final form regulation is ministerial in nature in that it makes the changes to Appendix A attached to Chapter 912 that conform the Appendix to the text of Chapter 912 as amended in 1999.

Robert E. Nyce, Executive Director April 22, 2003 Page 2

On behalf of the Pennsylvania Health Care Cost Containment Council, I respectfully request your review and approval of this regulation. If you have any questions or comments concerning any aspect of this regulatory change, please contact me directly.

Sincerely,

Thomas a fath

Thomas W. Scott

Killian & Gephart, LLP

Counsel, Pennsylvania Health Care

Cost Containment Council

TWS/mbl Enclosure

TRANSMITTAL SHEET FOR REGULATIONS SUBJECT TO THE REGULATORY REVIEW ACT

I.D. NUMBER: SUBJECT: 28 Pa. Code Chapter 912, Appendix A, Uniform Claims and Billing Form Manual, Severity Methodology AGENCY: Pennsylvania Health Care Cost Containment Council TYPE OF REGULATION xProposedkRegulationx x Kinnal & Recordations Final Regulation with Notice of Proposed Rulemaking Omitted xl20eday.Emergency-Comification of the Assomey-General 120-day: Emergency Semification of the Governor: Delivery of Tolled Regulation With Revisions Without Revisions b. FILING OF REGULATION DATE DESIGNATION Frank L. Oliver HOUSE COMMITTEE ON Health and Human Services George Kenney HOUSE COMMITTEE ON Health and Human Services Harold F. Mowery, Jr. SENATE COMMITTEE ON Public Health & Welfare Vincent J. Hughes SENATE COMMITTEE ON Public Health & Welfare ROBERT E. NYCE INDEPENDENT REGULATORY REVIEW COMMISSION LEGISLATIVE REFERENCE BUREAU