

Regulatory Analysis Form		This space for use by IRRRC RECEIVED 2000 SEP 14 PM 4:40 INDEPENDENT REGULATORY REVIEW COMMISSION	
(1) Agency Department of Transportation		(2) I.D. Number (Governor's Office Use) 18-359	
		IRRC Number: 2147	
(3) Short Title Display of Registration Plates			
(4) Pa. Code Cite 67 Pa.Code § 47.4		(5) Agency Contacts & Telephone Numbers Primary Contact: Robert J. Shea 7-5299 Secondary Contact: Jan Matthew Tamanini 7-5079	
(6) Type of Rulemaking (Check One) <input type="checkbox"/> Proposed Rulemaking <input type="checkbox"/> Final Order Adopting Regulation <input checked="" type="checkbox"/> Final Order, Proposed Rulemaking Omitted		(7) Is a 120-Day Emergency Certification Attached? <input checked="" type="checkbox"/> No <input type="checkbox"/> Yes: By the Attorney General <input type="checkbox"/> Yes: By the Governor	
(8) Briefly explain the regulation in clear and nontechnical language. <p>The regulation amends the caption of Chapter 47 Pa Code to reflect its application to the display of registration validation stickers as well as license plates. It also amends Section 47.4(a) to permit stickers to be attached to areas other than the license plate. The amendments also make it clear that validation stickers are issued for all non-temporary vehicle registrations, not just as an alternative to a new license plate.</p>			
(9) State the statutory authority for the regulation and any relevant state or federal court decisions. <p>The authority for these amendments is contained in the Vehicle Code, 75 Pa. C.S. §§ 1331, 1332, and 6103 .</p>			
(10) Is the regulation mandated by any federal or state law or court order, or federal regulations? No.			

(11) Explain the compelling public interest that justifies the regulation. What is the problem it addresses?

The theft and illegal reuse of vehicle registration validation stickers, along with the theft or defacing of registration plates, has become a serious problem in the Commonwealth. The problem is particularly serious in the Philadelphia area, and there is a substantial public demand for a viable solution to this problem. The direct cost to the public of letting the problem continue unabated is high, and the indirect cost to the public inherent in the operation of unregistered and uninsured vehicles as a result of registration sticker theft is incalculable. The immediate adoption of these amendments will substantially curtail sticker theft with minimal imposition on the public, while also meeting the needs of law enforcement.

(12) State the public health, safety, environmental or general welfare risks associated with non-regulation.

The theft of registration validation stickers will continue, causing harm to those who have their stickers stolen and their registration plates mutilated. Vehicles which have not complied with registration, inspection, and insurance requirements will be on the Commonwealth's roads and highways, posing a danger to the people who may have injuries or property damage as a result of collisions with these vehicles.

(13) Describe who will benefit from the regulation. (Quantify the benefits as completely as possible and approximate the number of people who will benefit.)

The most recent information available to the Department indicates that approximately 90,025 registration validation stickers were reported lost or stolen and that approximately 40,688 registration plates were reported lost, stolen, or defaced and replaced statewide in Pennsylvania over a one-year period. Of these, 6,197 registration validation stickers and 8,365 registration plates were in Philadelphia. Vehicle owners, who are now subjected to the expense of replacing lost or stolen stickers and plates at an aggregate cost in excess of nine-hundred eighty thousand dollars (\$980,000) per year, will save the money which otherwise would have been spent on replacements. As the regulation makes registration fraud more difficult to perpetrate, it will also benefit an unquantifiable number of people who suffer injuries and property damage as the result

of collisions with unregistered and uninsured vehicles.

(14) Describe who will be adversely affected by the regulation. (Quantify the adverse effects as completely as possible and approximate the number of people who will be adversely affected.)

Perpetrators of registration fraud will find it more difficult to steal registration validation stickers from vehicles. Drivers who use stolen materials will find it harder to obtain stolen validation stickers.

(15) List the persons, groups or entities that will be required to comply with the regulation. (Approximate the number of people who will be required to comply.)

Pennsylvania vehicle owners living in Department-designated areas will be required to comply with the amended regulation's mandate to display the registration validation sticker at the alternate location specified by the Department.

(16) Describe the communications with and input from the public in the development and drafting of the regulation. List the persons and/or groups who were involved, if applicable.

A Department/Pennsylvania State Police task force established due to a 1999 legislative mandate recommended alternatives to solve the sticker theft problem. Membership on the task force was composed of representatives of state agencies, the Legislature, law enforcement, consumer advocacy groups, and the insurance industry. The Department also had extensive discussions with the Philadelphia Police Department about the problem.

(17) Provide a specific estimate of the costs and/or savings to the regulated community associated with compliance, including any legal, accounting or consulting procedures which may be required.

In the Philadelphia area, which is the only area currently to be designated for implementation of this program, vehicle owners who are now subjected to the expense of replacing lost or stolen registration validation stickers and plates due to rampant theft will save an estimated one hundred nine thousand dollars (\$109,000) which otherwise would have been spent on replacement stickers and plates in the first year of implementation.

(18) Provide a specific estimate of the costs and/or savings to local governments associated with compliance, including any legal, accounting or consulting procedures which may be required.

Any savings to local governments are not specifically quantifiable. The major savings would come from law enforcement officers not being faced with the problem of dealing with unregistered and uninsured motorists during traffic stops and accident investigations and reporting.

(19) Provide a specific estimate of the costs and/or savings to state government associated with the implementation of the regulation, including any legal, accounting, or consulting procedures which may be required.

Any savings to state government are not specifically quantifiable.

(20) In the table below, provide an estimate of the fiscal savings and costs associated with implementation and compliance for the regulated community, local government, and state government for the current year and five subsequent years.

	Current FY Year (9 mos.)	FY + 1 Year	FY + 1 Year	FY + 3 Year	FY + 4 Year	FY + 5 Year
SAVINGS:						
Regulated Community:	\$109,200	\$120,100	\$132,100	\$145,300	\$159,900	\$175,900
Local Government:	Not readily measurable					
State Government:	none	none	none	none	none	none
Total Savings	Not readily measurable					
COSTS:						
Regulated Community	None					
Local Government	None					
State Government	\$615,000	\$561,000	\$600,000	\$660,000	\$726,000	\$759,000
Total Costs	\$615,000	\$561,000	\$600,000	\$660,000	\$726,000	\$759,000
REVENUE LOSSES:						
Regulated Community	None					
Local Government	None					
State Government	\$109,200	120,100	\$132,100	\$145,300	\$159,900	\$175,900
Total Revenue Losses	\$109,200	120,100	\$132,100	\$145,300	\$159,900	\$175,900

(20a) Explain how the cost estimates listed above were derived.

The projected savings to the regulated community is based upon the potential savings to registrants in the replacement of stolen or defaced plates and stickers and in preventing the continuing escalation of sticker theft and registration plate theft/defacing in the Commonwealth without the regulatory amendment.

(20b) Provide the three year expenditure history for programs affected by the regulation.

Program	FY-3	FY-2 97-98	FY-1 98-99	Current FY 99-00
issuance of replacement stickers	not available	not available	not available	\$2,076
issuance of replacement plates	not available	not available	not available	\$ 21,414

(21) Using cost-benefit information provided above, explain how the benefits of the regulation outweigh the adverse effects and costs.

Motor vehicle registration fraud and uninsured motorists are responsible for substantial hardship, harm, and costs to government and the public alike. This regulatory initiative will significantly reduce registration fraud and benefit the law-abiding public.

(22) Describe the nonregulatory alternatives considered and the costs associated with those alternatives. Provide the reasons for their dismissal.

Keeping the status quo was considered and rejected due to the continued escalation of the sticker theft problem.

(23) Describe alternative regulatory schemes and the costs associated with those schemes. Provide the reasons for their dismissal.

The Department considered issuance of a new registration plate each year and rejected this option due to excessive costs and inconvenience to registrants. The Department also considered issuing two different validation stickers – one for the plate and one for the window – but that was also rejected due to excessive costs. Finally, the Department considered not providing registration validation stickers, but that was rejected due to concerns over registration enforcement.

(24) Are there any provisions that are more stringent than federal standards? If yes, identify the specific provisions and the compelling Pennsylvania interest that demands stronger regulation.

Vehicle registrations are under the jurisdiction of individual states; therefore there are no federal provisions which apply.

(25) How does this regulation compare with those of other states? Will the regulation put Pennsylvania at a competitive disadvantage with other states?

The method for confirming current vehicle registration varies widely from state to state. This regulation will not put the Commonwealth at any competitive disadvantage, because the registration applies only to Pennsylvania vehicles.

(26) Will the regulation affect existing or proposed regulations of the promulgating agency or other state agencies? If yes, explain and provide specific citations.

The regulations amend 67 Pa. Code Chapter 47 by changing the caption and amending Section 47.4.

(27) Will any public hearings or informal meetings be scheduled? Please provide the dates, times and locations, if available.

No additional public meetings or hearings will be convened beyond those already held by the Department/State Police task force convened to consider the sticker theft problem. No other Commonwealth regulations are affected.

(28) Will the regulation change existing reporting, record keeping, or other paperwork requirements? Describe the changes and attach copies of forms or reports which will be required as a result of implementation, if available.

The amendment will change the display location of registration validation stickers for vehicle owners in certain areas of the Commonwealth. The Department will produce a new window validation sticker to replace the stickers previously affixed to registration plates for these owners.

(29) Please list any special provisions which have been developed to meet the particular needs of affected groups or persons including, but not limited to, minorities, elderly, small businesses, and farmers.

All vehicle owners in affected geographic areas will benefit equally.

(30) What is the anticipated effective date of the regulation; the date by which compliance with the regulation will be required; and the date by which any required permits, licenses or other approvals must be obtained?

The anticipated effective date of the regulation is October 18, 2000 for all new vehicle registrants; compliance will be required of all existing vehicle registrants upon the expiration of their existing registrations.

(31) Provide the schedule for continual review of the regulation.

The Department, with the assistance of the law enforcement community, will monitor the change in sticker thefts and will add geographic locations to the defined areas as appropriate by publication in the Pennsylvania Bulletin.

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<p align="center">FACE SHEET FOR FILING DOCUMENTS WITH THE LEGISLATIVE REFERENCE BUREAU</p> <p align="center">(Pursuant to Commonwealth Documents Law)</p>		<p align="center">2000 SEP 14 PM 4:40 INDEPENDENT REGULATORY REVIEW COMMISSION</p> <p align="center">DO NOT WRITE IN THIS SPACE</p>
<p>Copy below is hereby approved as to form and legality. Attorney General.</p> <p>By: _____ (Deputy Attorney General)</p> <p>_____ Date of Approval</p> <p><input type="checkbox"/> Check if applicable Copy not approved. Objections attached.</p>	<p>Copy of below is hereby certified to be true and correct copy of a document issued, prescribed or promulgated by:</p> <p align="center"><u>Department</u> <u>of</u> <u>Transportation</u> (Agency)</p> <p>DOCUMENT/FISCAL NOTE NO. <u>18-359</u></p> <p>DATE OF ADOPTION <u>September 13, 2000</u></p> <p>BY <u>Betty Swin</u> Deputy Secretary, Safety Administration (Executive Officer, Chairman or Secretary)</p>	<p>Copy below is hereby approved as to form and legality. Executive or Independent Agencies.</p> <p>BY <u>Charles E. Hickey</u> <u>9/14/2000</u> (Date of Approval)</p> <p>(Deputy General Counsel) (Chief Counsel, Independent Agency) (Strike Inapplicable Title)</p> <p><input type="checkbox"/> Check if applicable. No attorney General Approval or Objection within 30 days after submission.</p>

NOTICE OF PROPOSED RULEMAKING**DEPARTMENT OF TRANSPORTATION
BUREAU OF MOTOR VEHICLES**

Title 67 Transportation
Part I. Department of Transportation
Subpart A. Vehicle Code Provisions
Article III. Registration
Chapter 47
Display of Registration Plates
Bureau of Motor Vehicles

Final Regulation with Notice of Proposed Rulemaking Omitted

Title 67. Transportation.
Part I. Department of Transportation
Subpart A. Vehicle Code Provisions
Article III. Registration
Chapter 47
Display of Registration Plates and Stickers
Bureau of Motor Vehicles
Final Regulation with Notice of Proposed Rulemaking Omitted

The Department of Transportation, Bureau of Motor Vehicles, under the authority contained in Sections 1331, 1332 and 6103 of the Vehicle Code, Act of June 17, 1976, P.L. 162, No. 81 (75 Pa. C.S. Sections 1331, 1332 and 6103), proposes to amend Chapter 47 of the Department of Transportation Regulations, Title 67, as set forth in Annex A.

The Department plans to make these regulations effective immediately upon publication in the *Pennsylvania Bulletin* without notice of proposed rulemaking. Notice of proposed rulemaking has been omitted under the authority contained in Section 204(3) of the Commonwealth Documents Law (CDL), Act of July 31, 1968 (P.L. 69, No. 240) (45 P.S. § 1204(3)). The Department, for good cause, finds that the procedures specified in Sections 201 and 202 of the CDL are in the circumstances impracticable, unnecessary and contrary to the public interest.

Specifically, the theft and illegal reuse of registration plate registration validation stickers, at this time primarily in the Philadelphia area, have become issues of critical dimension for Pennsylvania motorists, law enforcement and the Department. Current

regulations, 67 Pa. Code § 47.4, provide that the Department may issue a registration validation sticker at the time either of registration renewal, or when a new registration is completed. 67 Pa. Code § 47.4(a). The vehicle must display the validation sticker attached to the vehicle's registration plate in the space provided. 67 Pa. Code § 47.4(b). A renewed or a completed new registration is not valid until the validation sticker is attached to the registration plate. 67 Pa. Code § 47.4(e).

Because date of registration expiration is the only information that can fit onto the license plate mounted validation sticker, the stickers are an attractive item for criminals who either cut off the corner of the plate where the sticker is located or steal the entire plate and remove the sticker at a later time. The stolen stickers are then affixed in some fashion to the registration plate of a vehicle with an expired registration. This greatly inhibits the ability of law enforcement to readily ascertain that a vehicle is on the road without a currently valid registration.

While there has always been some level of registration sticker theft across the state, the high cost of automobile insurance in Philadelphia and its suburbs has resulted in an escalation of sticker theft in that area. The Pennsylvania General Assembly recognized the seriousness of the problem with the passage of Section 15 of the Act of June 25, 1999, P.L. 164, No. 23, which directed the Pennsylvania State Police and the Department to "jointly study the issue of the problems involving registration validation stickers" and to report to the Senate and House of Representatives' Transportation Committees by September 1, 1999. To meet this mandate, the Department and the

State Police convened a task force in July 1999. Membership consisted of representatives from the Department, law enforcement, consumer advocacy groups, the legislature and the insurance industry. The task force met several times and considered approximately two dozen potential solutions to the problem. From that list, the task force selected four for further review. This additional review included surveys of both State and local police officers, parking lot surveys of registration plates and their actual condition and a survey of other states to determine how they are approaching the problem.

The task force verified that a substantial number of registration plates per year are stolen or defaced. A significant percentage of these are in the five-county Philadelphia area. While there is no way to definitively ascertain how much of this activity involves validation sticker theft, the Philadelphia Police Department believes that it is a substantial portion and that it is frequently drug-related. The Philadelphia Police are also of the opinion that the problem could become more pronounced in other areas of Pennsylvania. Sticker theft provides a means for motorists to operate unregistered and uninsured vehicles on Pennsylvania's highways without concern that their illegal status will be readily detected by a police officer. Further, innocent motorists are being subjected to the expense of replacing stolen registration validation stickers and stolen or defaced registration plates at an aggregate cost of nearly \$1,000,000 per year across the state, nearly \$110,000 of which is in Philadelphia County. Motorists also suffer higher costs for insurance premiums because of this activity.

In the report submitted to the General Assembly on September 1, 1999, the task force recommended a combination of measures which included educating motorists to remove old stickers before affixing the new one, changing the location where the validation sticker is positioned on the registration plate from the bottom to the top, enhancing the fine for operating a vehicle with a stolen sticker, working with manufacturers to improve the validation sticker, and free replacement of defaced or stolen registration plates.

The Department has followed through on these recommendations to the extent currently possible. Registration plates currently being issued under the Department's statewide plate replacement program have been redesigned to allow for validation sticker placement in the upper, rather than lower, corner, and the Department is reissuing most types of plates. The plate replacement will not be complete, however, until July of 2002. It will therefore be some time before the new registration plate design will have an impact on validation sticker theft. The Department is also advising registrants that removing their old validation stickers before affixing a new one can deter theft by making it more difficult to remove the sticker from the license plate without damage to the sticker. New validation sticker technology is being explored with manufacturers of stickers and license plates, but current information is that it will be at least two years before any technological fixes are perfected and available for use. Increasing the fine for operating a vehicle with a stolen registration validation sticker requires an amendment to the Vehicle Code. An amendment to the Vehicle Code is also necessary for the Department to be able to issue free replacements for defaced or stolen

registration plates, a measure which will benefit the victims of validation sticker theft but which will do little to curtail the level of such activity.

Discussions with the Philadelphia Police Department and the U.S. Postal Service plus the most recent information available to the Department indicate that the problem remains serious. Specifically, 40,688 registration plates were reported as lost, stolen or defaced from August 1999 through July 2000. Of these, 15,541 (38%) were in the five-county Philadelphia region including 8,365 (21%) in Philadelphia. In addition, 90,025 registration validation stickers were reported as lost or stolen statewide in calendar year 1999. The Philadelphia region accounted for 20,716 (23%) of these, with 6,197 (7%) in Philadelphia.

Because the limitations on the Department's ability to fully implement the task force recommendations have prevented prompt resolution of the problem of registration validation sticker theft, and because there clearly remains an urgent need to stem the rate of criminal activity, such as the operation of unregistered and uninsured vehicles, both directly involved in and ancillary to registration validation sticker theft, the Department finds it impracticable to observe the procedures specified in Sections 201 and 202 of the CDL.

These procedures are also unnecessary in view of the extensive interaction involving the Department, law enforcement, consumer advocates, the General Assembly and the insurance industry in order to both define the problem and evaluate proposed solutions. The amended regulation will not inconvenience the public nor subject the public to any

additional regulatory burden; the only change affecting registrants' obligations will be the locations where persons in certain geographic areas will be required to affix their registration validation stickers. The Department cannot perceive that there would be any opposition to the measures adopted if it followed the procedures in Sections 201 and 202.

Observance of the procedures prescribed in Sections 201 and 202 of the CDL would also be contrary to the public interest because it would delay implementation of the measures which the Department finds necessary to remediate the criminal activity involved in and resulting from registration validation sticker theft. There is a substantial public demand for a prompt solution to the sticker theft problem. The direct cost to the public of allowing the problem to continue unabated for any period is high, and the indirect cost to the public inherent in the operation of unregistered and uninsured vehicles as a result of registration sticker theft is incalculable. By immediately adopting the amendments to the regulation, the Department finds that it will substantially curtail sticker theft with minimal imposition on the public while also meeting the needs of law enforcement.

Purpose of This Chapter

The purpose of 67 Pa. Code, Chapter 47, is to designate the manner in which vehicle registration plates and registration validation stickers are to be displayed on vehicles.

Purpose of These Regulations

The purpose of these regulations is to revise the requirements for the issuance and display of vehicle registration validation stickers to minimize sticker theft potential. These revisions directly address the problem of registration plates being stolen or defaced to obtain the registration validation sticker for reuse on an unregistered and uninsured vehicle in order to avoid detection by law enforcement. The regulations permit the Secretary of Transportation to designate rear window display of registration validation stickers as an alternative to the registration plate display required by the current regulation. This alternative will be prescribed for defined geographic areas where it is found that the level of validation sticker theft and its consequences are a significant problem for the public and law enforcement. The regulations also provide for the Secretary to invoke special alternative measures for specific types or classes of vehicles for which rear window display of a registration validation sticker is impractical or impossible.

The amendments to these regulations include the following:

1. Chapter 47, the caption has been amended to reflect that the chapter applies to the display of validation stickers as well as registration plates.
2. Section 47.4(a), relating to issuance of registration validation stickers, has been amended to delete the requirement that they be attached to a registration plate and

also to reflect that validation stickers are issued in all circumstances and not just as an alternative to a new registration plate.

3. Section 47.4(b), regarding display of registration validation stickers, has been redesignated as Section 47.4(c), and a new Section 47.4(b) has been adopted to provide for the issuance and display of window stickers as an alternative to the registration plate mounted sticker in geographic areas designated by the Secretary of Transportation through a notice in the *Pennsylvania Bulletin*.
4. Section 47.4(c), regarding validity of registrations, has been redesignated as Section 47.4(d). The Section now governs the display of stickers formerly controlled by Section 47.4(b) and amends that language to provide the requirements for display of rear window mounted validation stickers when they are designated as the alternative to registration plate mounted stickers.
5. Section 47.4(d), regarding the validity of a vehicle registration, amends the text of former Section 47.4(c) to delete the requirement that a registration validation sticker be affixed to the vehicle's registration plate for a renewed or temporary registration to be valid in view of the alternative display now authorized by Section 47.4(c).
6. Section 47.4(e), regarding exceptions, is a new section adopted in recognition of the fact that rear window display of a validation sticker is impractical or impossible

for certain types of vehicles which, if registered in a geographic area where validation sticker theft has been found to be a problem, will need to be specially designated for alternative display by the Secretary through a notice in the *Pennsylvania Bulletin*.

Persons or Entities Affected

These regulations affect vehicle owners, the insurance industry and law enforcement.

Fiscal Impact

These regulations do not impose additional costs on local governments, industry or vehicle owners. They should substantially reduce the nearly \$1,000,000 statewide, nearly \$100,000 in Philadelphia, out-of-pocket cost to vehicle owners now attributable to the replacement of stolen or defaced registration plates and stickers. There should be an indirect fiscal benefit to the public and the insurance industry through a decrease in the number of uninsured vehicles now on the road. The Department will have to expend approximately \$615,000 in the first year to make window mounted validation stickers available in Philadelphia, compared with a projected cost of approximately \$25,000 for an equivalent quantity of registration plate mounted stickers. The additional cost is largely attributable to the increased size of the window stickers necessary to accommodate the additional security features and information to be displayed, such as the subject vehicle's registration plate number. The figure also includes expenditures for public information. These regulations will not require the completion of any additional forms, reports or other paperwork.

Regulatory Review

Pursuant to Section 5(a) of the Regulatory Review Act, the Act of June 30, 1989, (P.L. 73, No.19) (71 P.S. Sections 745.1-745.15), the agency submitted a copy of these regulations with proposed rulemaking omitted on _____ to the Independent Regulatory Review Commission and to the Chairmen of the House and Senate Transportation Committees. On the same date, these regulations were submitted to the Attorney General for review and approval pursuant to the Commonwealth Attorneys Act. In accordance with Section 5(c) of the Act, the regulations were (deemed) approved by the Committees on _____ and were (deemed) approved by the Commission on _____. The agency has also provided the Commission and the Committees with a detailed Regulatory Analysis Form, prepared by the agency in compliance with Executive Order 1982-2, "Improving Government Regulations." A copy of this material is available to the public upon request.

Sunset Provisions

The Department is not establishing a sunset date for these regulations since these regulations are required by Sections 1331 and 1332 of the Vehicle Code, 75 Pa. C.S. §§1332, 1331. The Department, however, will continue to monitor these regulations closely for their effectiveness.

Contact Person

The Department contact regarding these regulations is:

Randy Swartz
Bureau of Motor Vehicles
4th Floor-Riverfront Office Center
1101 South Front Street
Harrisburg, Pennsylvania 17104
(717) 787-2895

Authority

These regulations are amended under the authority of Sections 1331, 1332 and 6103 of the Vehicle Code, 75 Pa. C.S. §§ 1331, 1332 and 6103.

Findings

The Department of Transportation finds:

1. That public notice of intention to amend the administrative regulations amended by this Order has been omitted under Section 204(3) of the CDL, Act of July 31, 1968, (P.L. 69, No. 240) (45 P.S. § 1204(3)) and the regulations thereunder, 1 Pa. Code Section 7.4.
2. That the procedures specified in Sections 201 and 202 of the CDL are in the circumstances impracticable because there is an urgent need to stem the rate of criminal activity both directly involved and ancillary to vehicle registration validation sticker theft, such as the operation of unregistered and uninsured vehicles, and the measures identified to address the problem under the current

regulations cannot be fully instituted and gauged for effectiveness for approximately two years or longer. The procedures specified in Sections 201 and 202 of the CDL are in the circumstances unnecessary, because the Department has consulted extensively with law enforcement, the insurance industry and the legislature on the need for, and extent of, the measures being imposed. Further, the public will not be inconvenienced by the measures adopted nor subjected to any additional regulatory burden and the Department has not identified any likely opposition to these regulations. The procedures specified in Sections 201 and 202 of the CDL are in the circumstances contrary to the public interest because they would delay implementation of the measures which the Department finds necessary to remediate the problem of the criminal activity embodied by registration validation sticker theft. There is a substantial public demand for the Department to institute a prompt solution to the sticker theft problem. The direct cost to the public of letting the problem continue unabated is high and the indirect cost to the public inherent in the operation of unregistered and uninsured vehicles made possible as a result of registration validation sticker theft is incalculable. The adoption of these regulations will substantially curtail sticker theft with minimal imposition on the public while still meeting the needs of law enforcement.

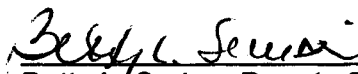
- 3.** That the amendment of these regulations of the Department of Transportation, in the manner provided in this Order, is necessary and appropriate for the administration and enforcement of the authorizing statutes.

Order

The Department of Transportation, acting under the authorizing statutes, orders:

- A. The regulations of the Department of Transportation, 67 Pa. Code, Chapter 47, Display of Registration Plates, are amended by modifying the caption of the Chapter and § 47.4, as set forth in Annex A.
- B. The Secretary of the Department of Transportation shall submit this Order, and Annex A hereto, to the Office of Attorney General and the General Counsel for approval as to legality as required by law.
- C. The Secretary of the Department of Transportation shall duly certify this Order, and Annex A hereto, and deposit the same with the Legislative Reference Bureau as required by law.
- D. This Order shall take effect upon publication in the *Pennsylvania Bulletin*.

By the Department of Transportation:



Betty L. Serian, Deputy Secretary
Safety Administration

**DEPARTMENT OF TRANSPORTATION
BUREAU OF MOTOR VEHICLES
TITLE 67. TRANSPORTATION
PART I. DEPARTMENT OF TRANSPORTATION
SUBPART A. VEHICLE CODE PROVISIONS
ARTICLE III. REGISTRATION**

CHAPTER 47. DISPLAY OF REGISTRATION PLATES AND STICKERS

ANNEX A

* * *

§47.4. Validating stickers.

(a) *Issuance.* The Department will issue validating stickers upon renewal of a vehicle registration or, if the vehicle registered had a temporary registration, to indicate that registration has been completed and the temporary registration status terminated.

(b) *Validating window sticker.* For specific geographic areas, the Secretary of Transportation may require or permit the display of a Department-issued validating window sticker as an alternative to the standard validating sticker. The Secretary will publish in the Pennsylvania Bulletin notice of the geographic areas where a validating window sticker is required or permitted.

(c) *Display.* Validating stickers shall be displayed as follows:

(1) *Location of validating stickers.* Unless otherwise allowed by this Chapter, a validating sticker shall be affixed to the registration plate of the vehicle for which it was issued in the space or indentation provided on the registration plate.

(2) *Validating window sticker.* Where a validating window sticker is permitted or required by the Secretary, the sticker shall be affixed to the inside of the driver's side bottom corner of the rear window. The printing on a validating window sticker must be clearly visible from the outside of the vehicle.

(d) *Validity.* A renewed registration may not be considered validated for the new registration period until the appropriate sticker is attached as provided by subsection (c). A

temporary registration may not be considered validated for a succeeding registration period until the appropriate validating sticker has been attached as provided in subsection (c).

(e) *Exceptions.* In geographic areas where a validating window sticker is permitted or required, the Secretary of Transportation, by notice in the Pennsylvania Bulletin, may provide an alternate location for display of a validating sticker on specific types or classes of vehicles for which rear window display is impractical or impossible.

**DEPARTMENT OF TRANSPORTATION
BUREAU OF MOTOR VEHICLES
TITLE 67. TRANSPORTATION
PART I. DEPARTMENT OF TRANSPORTATION
SUBPART A. VEHICLE CODE PROVISIONS
ARTICLE III. REGISTRATION**

CHAPTER 47. DISPLAY OF REGISTRATION PLATES AND STICKERS

ANNEX A

* * *

§47.4. Validating stickers.

(a) *Issuance.* [Validating stickers will be issued as follows:] The Department will issue validating stickers for attachment to registration plates upon renewal of a vehicle registration or, if the vehicle registered had a temporary registration, to indicate that registration has been completed and the temporary registration status terminated.

[(1) Registration renewals. In the case of the renewal of a registration, the Department may issue to the owner, in lieu of a registration plate, a registration renewal validating sticker to be attached to the registration plate.

(2) Temporary registration plates. Validating stickers will also be issued by the Department for attachment to metal temporary registration

plates to indicate that the registration of the vehicle has been completed and that the temporary status has been terminated.]

(b) *Validating window sticker.* For specific geographic areas, the Secretary of Transportation may require or permit the display of a Department-issued validating window sticker as an alternative to the standard validating sticker. The Secretary will publish in the Pennsylvania Bulletin notice of the geographic areas where a validating window sticker is required or permitted.

[(b)] (c) *Display.* Validating stickers shall be displayed as follows:

[(1) *Registration renewals.* A registration renewal validating sticker shall be attached to the registration plate for which it was issued in the space or indentation provided on the registration plate.]

(1) *Location of validating stickers.* Unless otherwise allowed by this Chapter, a validating sticker shall be affixed to the registration plate of the vehicle for which it was issued in the space or indentation provided on the registration plate.

[(2) *Temporary registrations.* A validating sticker issued for a metal temporary registration plate shall be placed over the temporary "T" sticker.]

(2) *Validating window sticker.* Where a validating window sticker is permitted or required by the Secretary, the sticker shall be affixed to the inside of the driver's side bottom corner of the rear window. The printing on a validating window sticker must be clearly visible from the outside of the vehicle.

~~[(c)]~~(d) *Validity.* A renewed registration may not be considered validated for the new registration period until the appropriate sticker is attached [to the corresponding registration plate,] as provided by subsection [(b)(1)](c). A metal temporary registration plate shall not be considered validated for the full registration period until the appropriate validating sticker has been attached [to the plate] as provided in subsection [(b)(2)](c).

(e) *Exceptions.* In geographic areas where a validating window sticker is permitted or required, the Secretary of Transportation, by notice in the Pennsylvania Bulletin, may provide an alternate location for display of the validating window sticker on specific types or classes of vehicles for which rear window display is impractical or impossible.

TRANSMITTAL SHEET FOR REGULATIONS SUBJECT TO THE
REGULATORY REVIEW ACT

2000 SEP 14 PM 4:40

I.D. NUMBER: 18-359

SUBJECT: Display of Registration Plates and Stickers
67 Pa. Code Chapter 47, § 47.4

INDEPENDENT REGULATORY
REVIEW COMMISSION

AGENCY: Department of Transportation

#2147

TYPE OF REGULATION

Proposed Regulation

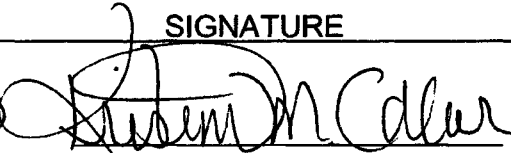
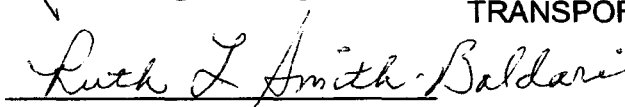
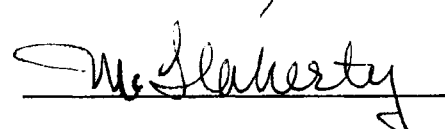

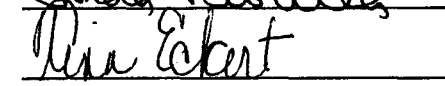

Final Regulation

X Final Regulation with Notice of Proposed Rulemaking Omitted

120-day Emergency Certification of the Attorney General

120-day Emergency Certification of the Governor

FILING OF REGULATION

DATE	SIGNATURE	DESIGNATION
9/14/00		HOUSE COMMITTEE ON TRANSPORTATION
9/14/00		
9/14		SENATE COMMITTEE ON TRANSPORTATION
9/14		
9/14		INDEPENDENT REGULATORY REVIEW COMMISSION
9-14		ATTORNEY GENERAL
		LEGISLATIVE REFERENCE BUREAU

Date: September 14, 2000